# MAY 13, 2019 SACRAMENTO, CALIFORNIA







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# NOTICE OF PUBLIC AFFAIRS, LICENSING, ENFORCEMENT, AND LEGISLATIVE COMMITTEE MEETINGS

Monday, May 13, 2019, 9:00 a.m. – 3:00 p.m. (or until the conclusion of business) Contractors State License Board HQ, John C. Hall Hearing Room 9821 Business Park Drive. Sacramento. CA 95827

Meetings are open to the public except when specifically noticed otherwise in accordance with the Open Meeting Act. All times when stated are approximate and subject to change without prior notice at the discretion of each Committee's Chair unless listed as "time certain." Items may be taken out of order to maintain a quorum, accommodate a speaker, or for convenience. Action may be taken on any item listed on this agenda, including information-only items. The meeting may be canceled without notice.

Members of the public can address the Committee during the public comment session. Public comments will also be taken on agenda items at the time the agenda item is heard and prior to the CSLB's Committee taking any action on said items. Total time allocated for public comment may be limited at the discretion of each Committee Chair.

# PUBLIC AFFAIRS COMMITTEE MEETING AGENDA (9:00 a.m.)

**Public Affairs Committee Members** 

Joan Hancock, Chair / Frank Altamura, Jr. / David De La Torre / Michael Layton / Frank Schetter / Nancy Springer

- A. Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction
- B. Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a)).
- C. Review and Discussion of CSLB's Draft Disaster Response Plan and Presentation of Video on CSLB Disaster Response
- D. Review and Discussion of Media Efforts to Publicize Enforcement Activities and Relaunch CSLB's Most Wanted List on CSLB's Website
- E. Review and Discussion of Outreach Efforts to Industry and Licensees
- F. Adjournment

#### LICENSING COMMITTEE MEETING AGENDA

(Upon Adjournment of Public Affairs Committee Meeting.)

#### **Licensing Committee Members:**

Frank Schetter, Chair / Frank Altamura, Jr. / David De La Torre / Joan Hancock / Michael Layton / Nancy Springer

- A. Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction
- B. Public Comment Session for Items not on the Agenda and Future Agenda Item Requests

(Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a)).

- C. Review and Discussion on Possible Legislative Proposal to Seek Continuous Appropriation for Construction Management Education Account
- D. Review, Discussion, and Possible Action on Whether to Enter into a Reciprocity Agreement with North Carolina and Oregon for the "B" General Contractor License and Legislative Options for Trade Exam Waivers
- E. Update and Discussion About Development of a Possible Remodeling and Home Improvement License Classification
- F. Adjournment

#### **ENFORCEMENT COMMITTEE MEETING AGENDA**

(Upon Adjournment of Licensing Committee Meeting)

#### **Enforcement Committee Members:**

Kevin Albanese, Chair / Agustin "Augie" Beltran / Linda Clifford / David Dias / Susan Granzella / Johnny Simpson

- A. Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction
- B. Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a)).
- C. Review, Discussion, and Possible Action on Guidelines for Allocation and Prioritization of CSLB Enforcement Staff Resources
- D. Update and Discussion on Enforcement Activities
  - 1. Work with Joint Enforcement Strike Force
  - Partnership Opportunities for Mandatory Worker's Compensation for Specified Classifications
  - 3. CSLB and Employment Development Department Memorandum of Understanding
- E. Adjournment

#### LEGISLATIVE COMMITTEE MEETING AGENDA

(Upon Adjournment of Enforcement Committee Meeting)

#### Legislative Committee Members:

Linda Clifford, Chair / Kevin Albanese / Agustin "Augie" Beltran / David Dias / Susan Granzella / Johnny Simpson

A. Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction

- B. Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a)).
- C. Review, Discussion, and Possible Action on 2019-20 Pending Legislation
  - 1. AB 193 (Patterson) Professions and Vocations
  - 2. AB 613 (Low) Professions and Vocations: Regulatory Fees
  - 3. AB 1551 (Daly) Property Assessed Clean Energy Program
  - 4. SB 601 (Morrell) State Agencies: Licenses: Fee Waiver
  - 5. SB 610 (Glazer) Contractors: Licensing and Regulation
  - 6. AB 1076 (Ting) Criminal Records: Automatic Relief
  - SB 255 (Bradford) Women, Minority, Disabled Veteran, and LGBT Business Enterprise Procurement: Electric Service Providers: Energy Storage System Companies: Community Choice Aggregators
  - 8. SB 556 (Pan) Professional Land Surveyors and Engineers
  - AB 544 (Brough) Professions and Vocations: Inactive License Fees and Accrued and Unpaid Renewal Fees
  - 10. AB 1024 (Frazier) Home Inspectors: Licensing: Contractors State License Board
  - 11. AB 1545 (Obernolte) Civil Penalty Reduction Policy
  - 12. SB 53 (Wilk) Open Meetings
- D. Review, Discussion, and Possible Action on Legislative Proposal to Seek Continuous Appropriation for Construction Management Education Account
- E. Review, Discussion, and Possible Action to Recommend to the Board Initiation of a Rulemaking to Add Title 16, California Code of Regulations (16 CCR) Section 832.49 to Create a New License Classification (C-49) for Tree and Palm Contractor
- F. Update on Steps Taken to Develop Proposed Text on the Appropriate License Classification(s) to Install Energy Storage Systems (Status Update Only)
- G. Adjournment

\*Note: Members of the Board who are not members of the Committee may attend the Committee meetings. However, if a majority of members of the full board are present at any of the Committee meetings, members who are not Committee members may attend the meeting as observers only.

The Board intends to provide a live webcast of the meetings. The webcast can be located at <a href="www.cslb.ca.gov">www.cslb.ca.gov</a>. Webcast availability cannot, however, be guaranteed due to limitations on resources or technical difficulties. The meetings will continue even if the webcast is unavailable. If you wish to participate or to have a guaranteed opportunity to observe, please plan to attend at the physical location.

The meetings are accessible to the physically disabled. A person who needs a disability-related accommodation or modification in order to participate in the meeting may make a request by contacting Phyliz Jones at (916) 255-4000, or <a href="mailto:phyliz.jones@cslb.ca.gov">phyliz.jones@cslb.ca.gov</a>, or send a written request to Phyliz Jones, 9821 Business Park Drive, Sacramento, CA 95827. Providing your request at least five (5) business days prior to the meeting will help ensure availability of the requested accommodation.



#### TABLE OF CONTENTS

Contractors State License Board Meeting
Monday, May 13, 2019
9:00 a.m. – 3:00 p.m. (or upon adjournment)
Contractors State License Board HQ, John C. Hall Hearing Room
9821 Business Park Drive, Sacramento, CA 95827

#### PUBLIC AFFAIRS COMMITTEE MEETING AGENDA

B. Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a))		A.	Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction	3
Presentation of Video on CSLB Disaster Response		B.	Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125,	5
Activities and Relaunch CSLB's Most Wanted List on CSLB's Website		C.	·	7
F. Adjournment		D.		11
A. Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction 23  B. Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125,		E.	Review and Discussion of Outreach Efforts to Industry and Licensees	15
<ul> <li>A. Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction 23</li> <li>B. Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125,</li> </ul>		F.	Adjournment	19
B. Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125,	LIC	EΝ	ISING COMMITTEE MEETING AGENDA	
Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125,		Α.	Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction	23
		B.	Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125,	25



## TABLE OF CONTENTS

C.	Review and Discussion on Possible Legislative Proposal to Seek Continuous Appropriation for Construction Management Education Account	. 27
D.	Review, Discussion, and Possible Action on Whether to Enter into a Reciprocity Agreement with North Carolina and Oregon for the "B" General Contractor License and Legislative Options for Trade Exam Waivers	. 31
E.	Update and Discussion About Development of a Possible Remodeling and Home Improvement License Classification	. 35
F.	Adjournment	. 37
ENFO	DRCEMENT COMMITTEE MEETING AGENDA	
A.	Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction	. 41
B.	Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a))	. 43
C.	Review, Discussion, and Possible Action on Guidelines for Allocation and Prioritization of CSLB Enforcement Staff Resources	. 45
D.	<ol> <li>Update and Discussion on Enforcement Activities</li> <li>Work with Joint Enforcement Strike Force</li> <li>Partnership Opportunities for Mandatory Worker's Compensation for Specified Classifications</li> <li>CSLB and Employment Development Department Memorandum of Understanding</li> </ol>	. 51
E.	Adjournment	. 57



#### **TABLE OF CONTENTS**

#### **LEGISLATIVE COMMITTEE MEETING AGENDA**

A.	Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction	. 61
B.	Public Comment Session for Items not on the Agenda and Future Agenda Item Requests (Note: Individuals may appear before the Committee to discuss items not on the agenda; however, the CSLB's Committee can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a)).	. 63
C.	Review, Discussion, and Possible Action on 2019-20 Pending Legislation  1. AB 193 (Patterson) Professions and Vocations  2. AB 613 (Low) Professions and Vocations: Regulatory Fees  3. AB 1551 (Daly) Property Assessed Clean Energy Program  4. SB 601 (Morrell) State Agencies: Licenses: Fee Waiver  5. SB 610 (Glazer) Contractors: Licensing and Regulation  6. AB 1076 (Ting) Criminal Records: Automatic Relief  7. SB 255 (Bradford) Women, Minority, Disabled Veteran, and LGBT Business Enterprise Procurement: Electric Service Providers: Energy Storage System Companies: Community Choice Aggregators  8. SB 556 (Pan) Professional Land Surveyors and Engineers  9. AB 544 (Brough) Professions and Vocations: Inactive License Fees and Accrued and Unpaid Renewal Fees  10. AB 1024 (Frazier) Home Inspectors: Licensing: Contractors State License Board  11. AB 1545 (Obernolte) Civil Penalty Reduction Policy  12. SB 53 (Wilk) Open Meetings	. 69 . 81 . 85 101 105 123 135 143 163 191 197
D.	Review, Discussion, and Possible Action on Legislative Proposal to Seek Continuous Appropriation for Construction Management Education Account	213
E.	Review, Discussion, and Possible Action to Recommend to the Board Initiation of a Rulemaking to Add Title 16, California Code of Regulations (16 CCR) Section 832.49 to Create a New License Classification (C-49) for Tree and Palm Contractor	217
F.	Update on Steps Taken to Develop Proposed Text on the Appropriate License Classification(s) to Install Energy Storage Systems (Status Update Only)	223
G	Adjournment	227

# May 13, 2019 Sacramento, California





#### **AGENDA ITEM A**

# Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction

Public Affairs Committee Members

Joan Hancock, Chair

Frank Altamura, Jr.

DAVID DE LA TORRE

MICHAEL LAYTON

Frank Schetter

NANCY SPRINGER

Committee Chair Joan Hancock will review the scheduled Committee actions and make appropriate announcements.



### AGENDA ITEM B

# Public Comment Session - Items Not on the Agenda

(Note: Individuals may appear before the CSLB to discuss items not on the agenda; however, the CSLB can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a)). Public comments will be taken on agenda items at the time the item is heard and prior to the CSLB taking any action on said items. Total time allocated for public comment may be limited at the discretion of the Board Chair.

#### BOARD AND COMMITTEE MEETING PROCEDURES

To maintain fairness and neutrality when performing its adjudicative function, the Board should not receive any substantive information from a member of the public regarding matters that are currently under or subject to investigation, or involve a pending administrative or criminal action.

- (1) If, during a Board or Committee meeting, a person attempts to provide the Board with substantive information regarding matters that are currently under or subject to investigation or involve a pending administrative or criminal action, the person shall be advised that the Board cannot properly consider or hear such substantive information and the person shall be requested to refrain from making such comments.
- (2) If, during a Board or Committee meeting, a person wishes to address the Board concerning alleged errors of procedure or protocol or staff misconduct involving matters that are currently under or subject to investigation or involve a pending administrative or criminal action:
  - (a) The Board or Committee may designate either its Registrar or a board employee to review whether the proper procedure or protocol was followed and to report back to the Board once the matter is no longer pending; or,
  - (b) If the matter involves complaints against the Registrar, once the matter is final or no longer pending, the Board or Committee may proceed to hear the complaint in accordance with the process and procedures set forth in Government Code section 11126(a).
- (3) If a person becomes disruptive at the Board or Committee meeting, the Chair will request that the person leave the meeting or be removed if the person refuses to cease the disruptive behavior.



#### AGENDA ITEM C

Review and Discussion of CSLB's
Draft Disaster Response Plan
and Presentation of Video on
CSLB Disaster Response





#### CSLB'S DRAFT DISASTER RESPONSE PLAN

#### Introduction

Staff are formalizing CSLB's disaster response plan (DRP) as part of the board-approved 2019-21 strategic plan (Enforcement objective 2.1 and Public Affairs objective 4.2.) The Public Affairs Office (PAO) is leading this effort and working with all divisions to complete the project.

#### **Committee Action Requested**

This is a discussion item to allow committee members an opportunity to receive an update on the draft plan and to offer input as staff work toward completing this project by the June 2019 target date.

#### **Background**

As a consumer protection agency, and as part of its role regulating California's construction industry, CSLB is responsible for protecting those whose homes and property are directly affected by natural or artificial disasters, including earthquakes, floods, wildfires, pipeline explosions, or other catastrophic events.

CSLB's post-disaster mission is to help ensure that home and business owners are not victimized by unlicensed or unscrupulous contractors who might try to take advantage of them during the recovery and rebuilding process. An equally important goal is to help ensure that the playing field is kept level for law-abiding licensed contractors.

CSLB has had a post-disaster response plan in place for more than 30 years, which has evolved and expanded over the years. With an increase in disasters over the past five years, formalizing the elements of the program, as well as memorializing the procedures used to carry it out, will help enable CSLB to provide faster assistance to and better coordination with other government agencies involved in disaster response and recovery efforts. It will also ensure the greatest efficiency in responding to future disasters, capturing best practices, and tracking disaster response-related costs and outcomes.



#### CSLB'S DRAFT DISASTER RESPONSE PLAN

#### Elements to Be Included in Plan

- Disaster Response Team Assignments
- Disaster Coordinator Responsibilities
- Division Chief Responsibilities
- Staff Training / Cross-Training
- Partnership Development
- Disaster Response Elements
  - Assistance Center Staffing
  - Assistance Center Resources/Materials
  - Posting of Disaster Signs
  - Media Outreach / Opportunities
  - Social Media
  - Building Department Outreach
  - Legislative Outreach
  - Industry Group Outreach
  - Chambers of Commerce Outreach
  - Community Group Outreach
  - Rebuilding Workshops
  - Compliance Sweeps
  - Undercover Stings

#### **Timeline for Completion of Plan**

Work to formalize the draft plan is currently underway, with completion expected by the end of June 2019. Staff will present the board a copy of the final plan.

#### AGENDA ITEM D

Review and Discussion of Media Efforts to Publicize Enforcement Activities and Relaunch CSLB's Most Wanted List on CSLB's Website





PUBLICIZING ENFORCEMENT ACTIVITIES / MOST WANTED LIST

#### Introduction

CSLB's Public Affairs Office (PAO) is partnering with the Enforcement division to identify opportunities to increase publicity concerning enforcement actions against unlicensed contractors operating in the underground economy and licensed contractors who skirt the law, including a relaunch of CSLB's Most Wanted feature. This effort meets an action item from the board-approved 2019-21 strategic plan (Enforcement objective 2.3 and Public Affairs objective 4.4).

#### **Committee Action Requested**

This is a discussion item to allow committee members an opportunity to receive an update and to offer input as staff work toward meeting the following target dates:

- June 2019 Develop Plan
- January 2020 Implement Plan

#### **Background**

Educating consumers so they can make informed choices is a key part of CSLB's consumer protection mission. An important element of this work is to publicize activities in the construction marketplace, especially in instances where contractors break the law, putting consumers at risk. These outreach efforts can also act as a deterrent for those seeking to violate the law.

Consumers are often victimized when they are unaware of some of the major risks they take when they hire an unlicensed contractor or a licensed contractor who is cheating his or her competition.

For many years, PAO has issued a press release after every undercover sting operation. Releases are also used to publicize other enforcement actions, including arrests, criminal referrals, and consumer alerts. In more recent years, PAO has paired press releases with social media posts.

Another publicity tool is CSLB's Most Wanted list, which launched along with the accompanying website feature, on January 30, 2008. The feature lists the most egregious unlicensed operators in the state, all of whom have active arrest warrants. CSLB has used the feature to highlight the risks consumers take when they hire unlicensed contractors and has served as a good resource for media when looking for unlicensed contractors to profile.

Because most suspected unlicensed contractors with an outstanding arrest warrant are taken into custody relatively quickly, those on CSLB's Most Wanted list are often the most difficult to catch. In its first six years of existence, 18 Most Wanted suspects were arrested. Since 2015, only one Most Wanted suspect has been arrested, who pled



guilty to eight of the 25 counts against him and is currently at Soledad State Prison. There are currently eight suspects on the list, including one added in March 2019.

#### Elements to Be Included in Plan

- Continue to issue press releases after undercover sting operations
  - PAO staff will work closely with Enforcement staff ahead of each operation to coordinate picture-taking and gather other outreach elements needed to publicize sting results, and to streamline the writing and issuing of press releases
  - PAO will promote sting results on CSLB's social media channels and explore opportunities to expand these efforts
- Press conferences and other media tools will be expanded
- Issue Consumer Alerts on an as-needed basis
- Update and relaunch the Most Wanted web feature
  - Assistance from Enforcement staff to identify future suspects for the list
  - PAO will look for opportunities to promote feature relaunch, both through traditional media and social media channels
  - Issue news releases in relevant local areas when new suspects are added to the list

#### **Timeline for Completion of Plan**

Staff expect to finalize development of the plan by June 2019; the target date for implementation is January 2020. Staff expect to implement the plan over the next several months, as items are ready to launch.

# AGENDA ITEM E

Review and Discussion of Outreach Efforts to Industry and Licensees





#### OUTREACH EFFORTS TO INDUSTRY & LICENSEES

#### Introduction

As part of the 2019-21 strategic plan, the Public Affairs Office (PAO) is tasked with expanding website content to keep industry and licensees up-to-date on relevant information.

#### **Committee Action Requested**

This is a discussion item to allow committee members an opportunity to receive an update and to offer input to staff.

#### **Background**

As a licensing and regulatory agency, CSLB is responsible for enforcing California contractors' state license law. This includes Business and Professions code section 7082, which became law in 1939, and states that:

Whenever funds are available for the purpose, the registrar may publish and disseminate to licentiates of the board, and public officials or other persons interested in or allied with the building and construction industry, such information with relation to the administration and enforcement of this chapter as he deems necessary to carry out its purposes.

CSLB publishes an annual *California Contractors License Law & Reference Book* which is for sale to the public and available to view online for free, which contains laws and information relevant to the construction field.

CSLB also posts information and resources on its website for licensees and other stakeholders related to license maintenance, including forms and applications; home improvement salesperson requirements and forms; workers' compensation requirements and compliance; bond and insurance requirements and compliance; fact sheets and other publications about a variety of topics; and how to respond if a complaint is filed against a license.

Additionally, Industry Bulletins are also issued via email on an as-needed basis and posted online.

CSLB published its first newsletter for licensees, the *California Licensed Contractor*, in 1937. The newsletter helps to keep licensees and the construction industry updated on laws and other developments of importance.

As CSLB's license population grew, so too did the cost of printing and mailing newsletters. In 2015, PAO transitioned to an online-only edition of the newsletter.

As technology has continued to advance, CSLB is finalizing a plan to create a separate and specialized website for licensees and those looking to get a contractor license, which will also house the newsletter.

#### OUTREACH EFFORTS TO INDUSTRY & LICENSEES

#### Elements to Be Included in Plan

The new website is expected to include the following:

- Latest news regarding California's construction industry
- Changes to California law affecting licensees
- Sub-pages for specific classifications
- Licensing questions and answers
- Social media postings
- Videos

In addition, PAO is finalizing plans to produce regularly scheduled broadcasts, including video webcasts and audio podcasts. These broadcasts are expected to focus on a variety of topics of interest to licensees and applicants.

#### **Timeline for Completion of Plan**

Staff are currently developing content and graphics for the new site. A site name and URLs have been chosen, which are currently being secured. Staff anticipate launching the site before the end of June 2019.

PAO is also in the process of filling a newly created TV Specialist position. This will be the first time CSLB has had a fulltime staff person dedicated to video and broadcast production. Additionally, as part of the building renovations at the Sacramento headquarters, a new production studio is being built.

When these two pieces are in-place, PAO will begin the new broadcasts, which will enhance our capacity to reach licensees, industry, and other interested parties.

# AGENDA ITEM F

# Adjournment



# May 13, 2019 Sacramento, California





#### **AGENDA ITEM A**

# Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction

LICENSING COMMITTEE MEMBERS:

Frank Schetter, Chair

Frank Altamura, Jr.

DAVID DE LA TORRE

Joan Hancock

MICHAEL LAYTON

Nancy Springer

Committee Chair Frank Schetter will review the scheduled Committee actions and make appropriate announcements.



### AGENDA ITEM B

# Public Comment Session - Items Not on the Agenda

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# AGENDA ITEM C

Review and Discussion on Possible
Legislative Proposal to Seek Continuous
Appropriation for Construction
Management Education Account





# **CONTRACTORS STATE LICENSE BOARD**

# CONSTRUCTION MANAGEMENT EDUCATION ACCOUNT

**SUBJECT:** To submit a legislative proposal that will allow the board to grant all but \$50,000 in the Construction Management Education Account (CMEA) to schools each year without seeking annual budget authority from the Legislature.

RELEVANT PROVISION: Business & Professions Code (BPC) section 7139.2

**BACKGROUND:** The Construction Management Education Sponsorship Act of 1991 enables the board to issue grants to post-secondary institutions that offer certain construction management education programs. CMEA funds can only be used for issuing grants and CSLB applicants and licensees may donate funds to the CMEA when applying for a license or applying for a license renewal.

In 2009, the board sought and received legislative authority to disperse \$150,000 in construction management education grants each year without the need for annual authorization in the state budget (i.e., a "continuous appropriation"). In fiscal year 2014-15, however, the balance in the CMEA fell below \$150,000 and, due to budgeting rules, the board's authorization to spend CMEA funds was reduced to \$100,000 annually.

**IDENTIFICATION OF PROBLEM:** In the last few years, the low level of the CMEA balance precluded staff from dispensing funds. In 2018, however, the balance increased to \$363,000, and acting on the board's preference, staff initiated the grant application process, with plans to disperse \$150,000 in 2019. In February 2019, as the disbursements were being finalized, staff became aware of the \$50,000 annual reduction in spending authority. As a result, staff was forced to reduce the grant awards and did so based on the number of graduates in each program, as follows:

Institution	Number of Applicable Graduates	Award Amount per Graduate	Grant Award
Cal Poly – SLO	124	<del>\$549.45</del> \$366.30	\$68,131.80 \$45,421.20
CSU Chico	115	<del>\$549.45</del> \$366.30	<del>\$63,186.75</del> \$42,124.50
CSU Sacramento	34	<del>\$549.45</del> \$366.30	<del>\$18,681.30</del> \$12,454.20
Total	273	<del>\$549.45</del> \$366.30	\$149,999.85 \$99,999.90

**PROPOSED CHANGE:** To afford the board more discretion in the distribution of CMEA funds, staff proposes an amendment to BPC section 7139.2 to allow for a new annual "continuous appropriation" of any amount from the CMEA, so long as the board maintains a \$50,000 reserve in the account.

# CONSTRUCTION MANAGEMENT EDUCATION ACCOUNT

**STAFF RECOMMENDATION:** That the Licensing Committee approve seeking a continuous appropriation from the Legislature for CSLB to distribute CMEA grants annually while maintaining a \$50,000 reserve, and requests that the Legislative Committee consider this proposal for possible approval by the full board.

# AGENDA ITEM D

Review, Discussion, and Possible Action on Whether to Enter into a Reciprocity Agreement with North Carolina and Oregon for the "B" General Contractor License and Legislative Options for Trade Exam Waivers





# **CONTRACTORS STATE LICENSE BOARD**

# LICENSING RECIPROCITY AND TRADE EXAM WAIVERS

# **Background**

During several meetings in 2017, the board considered whether to grant a trade exam waiver to qualified applicants who hold a license from states that use the National Association of State Contractors Licensing Agencies (NASCLA) Commercial General Building Contractor exam (NASCLA Exam).

In November 2017, the Licensing Committee heard a presentation from the Department of Consumer Affairs' Office of Professional Examination Services (OPES) about the use of NASCLA trade exams and trade exam waivers.

OPES recommended that in considering reciprocity, CSLB should evaluate differences between the CSLB and NASCLA Exam in regard to the scope of practice, examination content, exam format, passing scores, and passing rates. OPES further recommended that if CSLB does adopt the NASCLA Exam, CSLB should:

- Accept that the CSLB and NASCLA exams are not parallel
- Maintain existing waiver regulations
- Accept the NASCLA Exam only for reciprocity purposes; California applicants must still take the "B" exam for California licensure
- Participate in the NASCLA Exam occupational analysis process

After additional research and discussion, in April 2018, the board directed staff to pursue reciprocity agreements with Louisiana, North Carolina, and Oregon and to waive the CSLB "B" General Building trade exam for a qualified applicant who has passed the NASCLA Exam if that state agrees to accept CSLB's "B" General Building trade exam for California licensees looking to work in those states.

To date, staff has entered into a reciprocity agreement with Louisiana, made inquiries with Oregon, and been in negotiations with North Carolina.

### **CSLB's Reciprocity Statute**

Business and Professions Code section 7065.4 allows CSLB to waive a trade exam as follows:

The registrar may accept the qualifications of an applicant who is licensed as a contractor in a similar classification in another state if that state accepts the qualifications of a contractor licensed in this state for purposes of licensure in that other state, and if the board ascertains, on a case-by-case basis, that the professional qualifications and conditions of good standing for licensure and continued licensure are at least the same or greater in that state as in California. The registrar may waive the trade examination for that applicant if the applicant provides written certification from that other state in which he or she is licensed, that the applicant's license has been in good standing for the previous five years.



# **Oregon Examinations**

The Oregon Construction Contractors Board only requires a "Law and Business" exam; a trade exam such as the NASCLA Commercial Builders Exam is not a requirement for licensure. Pursuant to CSLB's reciprocity statute, Oregon licensees do not qualify for a reciprocity exam waiver because Oregon does not require a trade exam (i.e., the qualifications for licensure are not the same or greater than California requirements).

# **North Carolina Examinations**

The North Carolina Licensing Board for General Contractors (NCLB) allows applicants to take the NASCLA Exam or a North Carolina specific trade exam developed and administered by private exam developer PSI. However, NCLB will not enter into a reciprocity agreement with CSLB unless CSLB waives the "B" General Building trade exam for an applicant that has passed the NCLB trade exam. For this reason, staff is unable to enter into a reciprocity agreement with North Carolina under the Board's April 2018 motion.

# Options for the Committee Consideration

Although the NASCLA Commercial General Building Contactor exam differs in several respects from California's "B" General Building exam, CSLB staff continue to have a role in its development and maintenance and the board has previously approved entering into reciprocity agreements with states using this exam.

Option 1: Recommend that the Committee direct staff not to enter into an agreement with North Carolina and Oregon at this time but, explore the feasibility of a legislative proposal to make eligible for a CSLB "B" General Building trade exam waiver to any individual in the United States who has passed the NASCLA Exam and has five years of good standing as a licensed general contractor in another state. Staff would report its findings to the Licensing Committee.

This option reduces barriers to licensure for out-of-state experienced applicants, encourages adoption of a national exam in other states, and minimizes staff resources in analyzing numerous state trade examinations.

Option 2: The Committee takes no action and CSLB does not enter into a reciprocity agreement with either North Carolina or Oregon at this time.

# AGENDA ITEM E

Update and Discussion
About Development of a Possible
Remodeling and Home Improvement
License Classification



# AGENDA ITEM F



# May 13, 2019 Sacramento, California





# **AGENDA ITEM A**

# Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction

**Enforcement Committee Members:** 

KEVIN ALBANESE, CHAIR

Agustin "Augie" Beltran

LINDA CLIFFORD

David Dias

Susan Granzella

JOHNNY SIMPSON

Committee Chair Kevin Albanese will review the scheduled Committee actions and make appropriate announcements.





# AGENDA ITEM C

Review, Discussion, and Possible
Action on Guidelines for
Allocation and Prioritization of
CSLB Enforcement Staff Resources



# CSLB CSLB

# CONTRACTORS STATE LICENSE BOARD

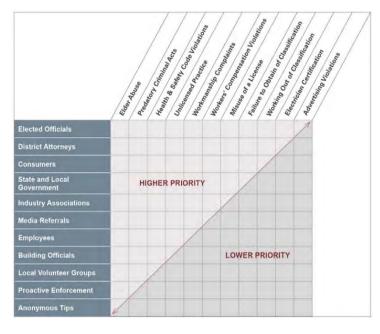
# Complaint Prioritization Guidelines

# **Background**

The recent Sunset Review process required a careful review and analysis of all CSLB operations. For the Enforcement division, this included a critical reexamination of CSLB's published complaint prioritization guidelines. The Legislature specifically asked the following questions about complaint prioritization:

- How are [complaint] cases prioritized?
- What is the board's compliant prioritization policy?
- Is the board's policy different from DCA's Complaint Prioritization Guidelines for Health Care Agencies?

CSLB responded by stating that the board's policies are consistent with DCA's published prioritization guidelines, and assign the highest priority to complaints that involve threats to public safety, consumer harm, or criminal activity. Complaints involving lesser violations receive lower priority for completion. The Sunset Review response included CSLB's prioritization matrix.



The board adopted this chart in 2013 to help guide Enforcement division management and field supervisors with case assignments. As a working document, the chart needs to be updated to reflect current obard priorities. For example, workers' compensation insurance violations are now an enforcement priority; yet the chart ranks them at the mid-point. Similarly, "misuse of a license" is shown at the lower end of the chart, but is currently considered a high-priority violation.

Additionally, the existing chart lists only 11 complaint categories, and

does not clearly provide guidance for whole groups of complaints. For example, "diversion of funds" and "absentee Responsible Managing Officer" are both considered high-priority complaints, but are not included on the existing chart.

Finally, the existing chart includes the "complaint source" as a prioritization factor (along the "y" axis). This design element is visually confusing, and gives the incorrect impression that the source of the complaint is equal in determining prioritization weight



### COMPLAINT PRIORITIZATION GUIDELINES

to complaint type. While complaint source is sometimes a consideration in case prioritization, that information is not always relevant – and seldom of equal weight to complaint type.

# **Proposed Prioritization Guidelines Chart**

Staff have developed a new complaint prioritization chart to more accurately capture current board priorities and Enforcement division practices than the current version. While the actual prioritization of complaint types remains mostly unchanged in the new chart, the presentation is completely different. The chart's design was inspired by DCA's 2017 *Complaint Prioritization and Referral Guidelines*. CSLB's proposed chart groups 21 different complaint types into four prioritization categories: Urgent, High, Routine, and Low.

The proposed chart has the following significant advantages over the current chart:

- The use of four distinct prioritization categories rather than a sliding scale clearly and simply indicates how each complaint type should be ranked
- This prioritization is reinforced by color coding for each priority type
- The ranking of a few complaint types have been adjusted to more accurately reflect current board priorities
- The chart includes almost twice as many complaint categories (21 versus 11) to clearly convey to supervisors and managers how the most common complaint types should be prioritized
- The complaint source has been removed from the chart

Staff believes the proposed Complaint Prioritization Guidelines chart shown on the following page more clearly and accurately reflects the board's objectives and priorities for complaint handling than the current version.

### **Staff Recommendation**

That the Enforcement Committee recommend to the full board adoption of the proposed Complaint Prioritization Guidelines chart.



# Contractors State License Board Complaint Prioritization Guidelines

# URGENT

- · Health & Safety Code Violations
- Elder Abuse
- Predatory Criminal Acts
- Diversion of Funds
- Media/Politically Sensitive Cases

# U T

- Aiding and Abetting/Misuse of a License
- Fraud/Misrepresentation
- Workers' Compensation Violations
- Subsequent Arrest
- Repeat Offender
- Absentee Qualifier

# ROUTINE

- Workmanship
- Abandonment
- · Working Out of Classification
- Building Permit Violations
- Public Contract Code Violations
- · Labor Code Violations
- Unlicensed Activity

- Stand-Alone Contract Violations
- · Advertising Violations
- · Failing to Display License Number
- Bonds

# AGENDA ITEM D

# Update and Discussion on Enforcement Activities

- 1. Work with Joint Enforcement Strike Force
- 2. Partnership Opportunities for Mandatory Worker's Compensation for Specified Classifications
- 3. CSLB and Employment Development Department Memorandum of Understanding



# CSLB

# CONTRACTORS STATE LICENSE BOARD

# Enforcement Activities

"America has two economies, and one is flourishing at the expense of the other. First, there's the legitimate economy, in which craftsmen are licensed and employers and employees pay taxes. Then there's the fast-growing underground economy, where millions of workers are paid off-the-books, their incomes largely untaxed." -- "Going Underground," Barron's Online, January 3, 2005

# Joint Enforcement Strike Force Background

The Joint Enforcement Strike Force (JESF) was established in 1995, to combat the underground economy by pooling resources and sharing data among the state agencies charged with enforcing licensing, labor, and payroll tax laws. The Employment Development Department (EDD) is the designated lead agency of the JESF, and the EDD Director or designee serves as its chair. The JESF members include:

- EDD Tax Branch
- EDD Investigation Division Criminal Tax Enforcement Program
- Department of Consumer Affairs
- Contractors State License Board
- Bureau of Automotive Repair
- Bureau of Security and Investigative Services
- Department of Industrial Relations Division of Labor Standards Enforcement
- Department of Industrial Relations Division of Occupational Safety and Health
- California Department of Insurance
- Franchise Tax Board
- California Tax and Fee Administration
- Department of Justice Underground Economy Unit
- California Department of Alcoholic Beverage Control
- United States Department of Labor
- United States Internal Revenue Service

# CSLB's 2018 JESF Activites & Achievements

CSLB's Statewide Investigative Fraud Team (SWIFT) plays a vital role supporting JESF's efforts to thwart the underground economy. The contributions of SWIFT staff, as members of JESF, toward meeting Strike Force goals include the following.

### **CSLB Legal Actions**

In 2018, SWIFT completed 4,103 investigations as a result of stings, sweeps, and leads. Of the 1,728 administrative or criminal legal actions that resulted from these investigations,



# ENFORCEMENT ACTIVITIES

691 were licensee and non-licensee citations. Additionally, CSLB assessed \$809,000 in non-licensee citation civil penalties.

Calendar Year	2014	2015	2016	2017	2018
Accusations	8	3	10	12	30
Administrative Licensee Citations	221	350	409	432	368
Administrative Non-Licensee	205	426	347	329	323
Citations					
Criminal Referrals – Licensee	20	33	90	170	156
Criminal Referrals – Non-Licensee	463	743	791	905	851
Total Legal Actions	917	1,555	1,647	1,848	1,728

# **CSLB Stop Orders**

In 2018, CSLB served 675 stop orders to construction employers, which prohibits the use of employee labor until workers' compensation insurance is obtained.

Calendar Year	2014	2015	2016	2017	2018
Licensee Stop Orders Issued	154	259	258	366	374
Unlicensed Operator Stop Orders	169	231	178	301	301
Issued					
Total Stop Orders Issued	323	490	436	667	675
WC Policies Obtained	93	200	165	241	284
Licenses Suspended	38	31	49	26	68

# **CSLB Stings and Sweeps**

CSLB performed 79 stings and 388 sweeps in 2018. The sting operations targeted unlicensed repeat offenders and wanted criminals who work in the construction industry. At stings, SWIFT investigators invite suspected unlicensed contractors and wanted criminals to homes to place bids on home improvement projects. Suspects were found by searching online advertisements and from leads from the CSLB's Intake Mediation Center.

Construction site inspections or sweeps are also an effective way for CSLB to ensure contractor compliance with California's licensing and workers' compensation insurance requirements. Investigators with CSLB's Statewide Investigative Fraud Teams fan out across the state throughout the year with investigators from partner agencies, showing up unannounced at active construction sites to check for appropriate licenses, permits, workers' compensation insurance for emplouyees, and adherence to safety ruls.

Calendar Year	2014	2015	2016	2017	2018
Stings	72	91	84	76	79
Sweeps	82	148	243	320	388



# ENFORCEMENT ACTIVITIES

# **CSLB License Suspensions**

CSLB can suspend a license if the licensee is delinquent in paying outstanding liabilities due to CSLB or other state agencies. The table below summarizes liabilities owed to state agencies that were collected or resolvedto avoid a license suspension or to have a suspended license reinstated.

Amounts Collected or Resolved						
Calendar	2014	2015	2016	2017	2018	
Year						
CSLB	\$149,613	\$130,980	\$132,782	\$123,507	\$141,336	
EDD	\$23,943,050	\$22,730,753	\$13,707,896	\$14,000,400	\$13,027,115	
DIR-		\$815,684	\$784,421	\$445,698	\$2,778,901	
Cal/OSHA	\$265,788					
DIR-DLSE	\$1,567,303	\$937,674	\$661,066	\$1,706,888	\$1,315,519	
FTB	\$3,901,471	\$2,926,488	\$5,985,942	\$7,141,353	\$7,491,602	
Totals	\$29,827,225	\$27,541,579	\$21,272,107	\$23,417,846	\$24,754,473	

# <u>Mandatory Workers' Comp for Specified Classifications Partnership</u> Opportunities

On April 11, 2019, Registrar David Fogt made a presentation to JESF mbmers about mandatory workers' compensation insurance for certain license classifications. Attendess include representatives from the California Department of Insurance, the Employment Development Department, Franchise Tax Board, and Department of Industrial Relations. JESF members supported the proposal to mandate workers' compensation insurance for specified license classifications (in addition to roofing), and offered ideas to ensure greater compliance with payroll reporting requirements, including:

- 1. Inspections targeted at classifications under consideration for mandatory workers' compensation;
- 2. Collaboration with the Workers' Compensation Insurance Rating Bureau to identify contractors underreporting payroll;
- 3. Meeting with the Uninsured Employers Benefit Trust Fund to obtain statistical information about workers filing a claim who were employed by a licensee in one of the prosepective classifications for which WC may be mandated;
- Supporting a legislative proposal to prohibit a licensee from filing a workers' compensation exemption with CSLB for 12 months if found to have a filed a false exemption; and



# ENFORCEMENT ACTIVITIES

5. Utilizing CSLB consumer complaint information to identify candidates for a premium insurance fraud audit.

In addition, CDI reported at the meeting that \$40 million in grants have been awarded to district attorney offices in California to combat workers' compensation insurance fraud next year.

# **CSLB** and **EDD** Memorandum of Understanding Renewed

On September 11, 2018, CSLB and EDD renewed their memorandum of understanding (MOU) for an additional three years. The agreement is intended to:

- Increase the efficiency of the enforcement efforts of EDD and CSLB in locating fraudulent employers and encouraging compliance with state laws and regulations;
- 2. Allow joint prosecution of businesses that violate state laws and regulations; and
- 3. Provide EDD collectors with CSLB asset and demographic information for the collection of delinquent payroll taxes and withholding.

Additionally, the MOU defines the joint responsibilities of SWIFT and JESF as follows:

- EDD and CSLB shall form teams to conduct, as needed, joint on-site inspections and investigations of licensed and unlicensed construction contractors operating in the underground economy. This will include the review of government agency records and files, interviewing employers and employees, and preparing reports of findings.
- 2. Each team (consisting of one EDD Tax Auditor and one CSLB investigator) will work jointly a minimum of two days per month conducting field investigations. The teams will operate in locations throughout the state over the period of this agreement.

The partnership between EDD and CSLB, solidified by the MOU, has resulted in the formation of eight teams conducting up to a total of 16 days of joint field investigations monthly. This far exceeds the expectation set forth in the agreement of two days per month.

# AGENDA ITEM E

# Adjournment



# May 13, 2019 Sacramento, California





# **AGENDA ITEM A**

# Call to Order, Roll Call, Establishment of Quorum and Chair's Introduction

LEGISLATIVE COMMITTEE MEMBERS:

LINDA CLIFFORD, CHAIR

KEVIN ALBANESE

Agustin "Augie" Beltran

DAVID DIAS

Susan Granzella

JOHNNY SIMPSON

Committee Chair Linda Clifford will review the scheduled Committee actions and make appropriate announcements.



### AGENDA ITEM B

# Public Comment Session - Items Not on the Agenda

(Note: Individuals may appear before the CSLB to discuss items not on the agenda; however, the CSLB can neither discuss nor take official action on these items at the time of the same meeting (Government Code sections 11125, 11125.7(a)). Public comments will be taken on agenda items at the time the item is heard and prior to the CSLB taking any action on said items. Total time allocated for public comment may be limited at the discretion of the Board Chair.

### BOARD AND COMMITTEE MEETING PROCEDURES

To maintain fairness and neutrality when performing its adjudicative function, the Board should not receive any substantive information from a member of the public regarding matters that are currently under or subject to investigation, or involve a pending administrative or criminal action.

- (1) If, during a Board or Committee meeting, a person attempts to provide the Board with substantive information regarding matters that are currently under or subject to investigation or involve a pending administrative or criminal action, the person shall be advised that the Board cannot properly consider or hear such substantive information and the person shall be requested to refrain from making such comments.
- (2) If, during a Board or Committee meeting, a person wishes to address the Board concerning alleged errors of procedure or protocol or staff misconduct involving matters that are currently under or subject to investigation or involve a pending administrative or criminal action:
  - (a) The Board or Committee may designate either its Registrar or a board employee to review whether the proper procedure or protocol was followed and to report back to the Board once the matter is no longer pending; or,
  - (b) If the matter involves complaints against the Registrar, once the matter is final or no longer pending, the Board or Committee may proceed to hear the complaint in accordance with the process and procedures set forth in Government Code section 11126(a).
- (3) If a person becomes disruptive at the Board or Committee meeting, the Chair will request that the person leave the meeting or be removed if the person refuses to cease the disruptive behavior.



### AGENDA ITEM C

# Review, Discussion, and Possible Action on 2019-20 Pending Legislation

- 1. AB 193 (Patterson) Professions and Vocations
- 2. AB 613 (Low) Professions and Vocations: Regulatory Fees
- 3. AB 1551 (Daly) Property Assessed Clean Energy Program
- 4. SB 601 (Morrell) State Agencies: Licenses: Fee Waiver
- 5. SB 610 (Glazer) Contractors: Licensing and Regulation
- 6. AB 1076 (Ting) Criminal Records: Automatic Relief
- 7. SB 255 (Bradford) Women, Minority, Disabled Veteran, and LGBT Business Enterprise Procurement: Electric Service Providers: Energy Storage System Companies: Community Choice Aggregators
- 8. SB 556 (Pan) Professional Land Surveyors and Engineers
- 9. AB 544 (Brough) Professions and Vocations: Inactive License Fees and Accrued and Unpaid Renewal Fees
- 10. AB 1024 (Frazier) Home Inspectors: Licensing: Contractors State License Board
- 11. AB 1545 (Obernolte) Civil Penalty Reduction Policy
- 12. SB 53 (Wilk) Open Meetings





### Pending Legislation - Bill Summaries and Staff Recommendations

For convenience, below are summaries of the 12 bills contained in this section with staff recommendations.

- 1. AB 193 (Patterson) Professions and Vocations [SUPPORT] Would require the Department of Consumer Affairs to review the license requirements of every board and bureau under its jurisdiction and identify unnecessary requirements. It would also require each board to submit biennial reports documenting their progress in facilitating "licensure portability for active duty service members, veterans, and military spouses."
- 2. AB 613 (Low) Professions and Vocations: Regulatory Fees [SUPPORT] Would authorize Department of Consumer Affairs boards and bureaus to raise licensing fees once every four years consistent with increases in the California Consumer Price Index.
- 3. AB 1551 (Daly) Property Assessed Clean Energy Program [SUPPORT] Would prohibit a PACE assessment contract from containing a penalty for early payment, would require a property owner to be told that there will not be early repayment penalties, and would prohibit a PACE assessment contract from being executed unless a printed disclosure form is provided to the property owner.
- 4. SB 601 (Morrell) State Agencies: Licenses: Fee Waiver [SUPPORT] Would authorize any state agency that issues a business or occupational license to reduce or waive fees for licensure, renewal of licensure, or replacement of a physical license for display for a licensee displaced by a state or federally declared emergency within one year of the incident.
- 5. SB 610 (Glazer) Contractors: Licensing and Regulation [SUPPORT] Would extend CSLB's "sunset" date and authorize the appointment of a registrar from January 1, 2020 to January 1, 2024; makes other changes to the California contractors' state license law in response to CSLB's 2018 Sunset Review Report and the Senate's "omnibus" request for technical, non-substantive changes to the law.
- **6. AB 1076 (Ting) Criminal Records: Automatic Relief [WATCH]** Current law allows a petitioner to request that certain criminal offender record information be sealed. This bill would require the Department of Justice to automatically seal eligible arrest and conviction records without requiring any action from a petitioner.
- 7. SB 255 (Bradford) Women, Minority, Disabled Veteran, and LGBT Business Enterprise Procurement: Electric Service Providers: Energy Storage System Companies: Community Choice Aggregators [WATCH] Would require CSLB to assist the Public Utilities Commission in identifying distributed energy resource contractors.

## CSLB

### 2019-20 Pending Legislation

- 8. SB 556 (Pan) Professional Land Surveyors and Engineers [WATCH] Would change the definition of civil engineering and land surveying and would differentiate these and other tasks in the area of design that are appropriate for a licensed contractor.
- 9. AB 544 (Brough) Professions and Vocations: Inactive License Fees and Accrued and Unpaid Renewal Fees [OPPOSE] Would reduce the fee to reactivate an inactive license by 50 percent.
- **10.** AB 1024 (Frazier) Home Inspectors: Licensing: Contractors State License Board [OPPOSE] Would require, beginning January 1, 2022, a person who performs home inspections to obtain a license from CSLB.
- 11. AB 1545 (Obernolte) Civil Penalty Reduction Policy [OPPOSE] Would require an agency that "significantly regulates small business" to: 1) assist small businesses in complying with the agency's laws; 2) assist small businesses with an enforcement action taken by the agency; and 3) establish a policy to reduce civil penalties for a small business's violation of the agency's requirements.
- **12. SB 53 (Wilk) Open Meetings [OPPOSE]** Would subject two-person advisory committees of a state board to the Bagley-Keene Open Meeting Act.

### CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: AB 193 (Patterson); (Coauthors: Bates, Nielsen, Morrell,

Melendez, Gallagher, Lackey, Choi, Voepel)

Status/Location: Assembly Business and Professions Committee Hearing

4/23/19

Sponsor: Author

Subject: Professions and Vocations

Code Section: Adds Section 101.5 to the Business and Professions Code

**Summary:** This bill would require the Department of Consumer Affairs (DCA) to review the license requirements of every board and bureau under its jurisdiction and identify unnecessary requirements. It would also require each board to submit biennial reports documenting their progress in facilitating "licensure portability for active duty service members, veterans, and military spouses."

**Changes to Existing Law**: This bill makes several changes to the Business and Professions Code (BPC) unrelated to CSLB; this analysis details only those changes relevant to DCA and CSLB.

<u>Existing law</u> establishes the DCA in the Business, Consumer Services, and Housing Agency to, among other things, ensure the adequate regulation of businesses and professions with a potential effect on the public health, safety, and welfare.

<u>This bill</u> creates a new section of law in the BPC that requires DCA to apply for federal funds that have been made available to review, update, and eliminate overly burdensome licensing requirements. The bill requires DCA to conduct a comprehensive review of all licensing requirements for each profession it regulates to identify unnecessary licensing requirements.

<u>This bill</u> requires every bureau and board (including CSLB) to submit to DCA every two years beginning February 1, 2021, an assessment of its progress in implementing policies to facilitate licensure portability for active duty service members, veterans, and military spouses. The bill provides that the assessment includes the following:

- The number of active duty service members, veterans, and military spouses who applied for licensure for each of the previous two calendar years;
- The board's process for expediting applications for active duty service members, veterans, and military spouses; the average processing time; the number of requests; and the number of fees waived; and.
- A list of the states with which the board maintains reciprocity agreements.

<u>This bill</u> requires that, beginning March 2023, DCA submit a biennial report to the Legislature that includes the information from each board's and bureau's assessment.

<u>This bill</u> defines "military spouse" to mean "a person who is married to, or in a domestic partnership or other legal union with, an active duty member of the Armed Forces of the United States who is assigned to a duty station in this state under official active duty military orders."

<u>This bill</u> defines "unnecessary licensing requirement" as one that does not protect the health and safety of the public or a licensee or does not satisfy a national licensing or certification requirement.

**Background:** The bill declares that many entities, particularly the federal government, have "acknowledged the unnecessary burdens that occupational licensing places on otherwise qualified workers." The bill also declares that "unnecessary licensing" increases costs for consumers, restricts work opportunities, disproportionately affects minorities, exacerbates income equality, costs consumers \$200 billion nationally and costs Californians 195,917 jobs and \$22 billion in misallocated resources.

According to the bill fact sheet, California ranks as the most onerously licensed state and requires some sort of license for 76 out of 102 lower-paying jobs, with some license fees exceeding \$3,000. According to the author, burdensome licensure requirements prevent individuals, especially low-income individuals, form entering the workforce.

**Support:** None on file (4/18/2018)

**Opposition:** None on file (4/18/2018)

Fiscal Impact for CSLB: Pending

**Staff Recommendation and Comments: SUPPORT**. Implementing the requirements of this bill would not be burdensome for CSLB and the underlying policy of removing barriers to licensure is a board-approved 2019-21 strategic plan objective (Licensing and Testing division item 1.4).

Date: April 19, 2019

### AMENDED IN ASSEMBLY MARCH 20, 2019 AMENDED IN ASSEMBLY MARCH 5, 2019

CALIFORNIA LEGISLATURE—2019—20 REGULAR SESSION

### ASSEMBLY BILL

No. 193

### Introduced by Assembly Member Patterson (Coauthors: Assembly Members Choi, Gallagher, Lackey, Melendez, and Voepel)

(Coauthors: Senators Bates, Morrell, and Nielsen)

January 10, 2019

An act to amend Sections 7316, 19011, 19017, 19051, 19059.5, 19060.6, and 19170 of, to add and repeal Section 101.5 of, and to repeal Sections 19010.1 and 19052 of, the Business and Professions Code, and to amend Section 110371 of the Health and Safety Code, relating to professions and vocations.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 193, as amended, Patterson. Professions and vocations.

(1) Existing law establishes the Department of Consumer Affairs in the Business, Consumer Services, and Housing Agency to, among other things, ensure that certain businesses and professions that have potential impact upon the public health, safety, and welfare are adequately regulated.

This bill would require the department, beginning on January 1, 2021, to conduct a comprehensive review of all licensing requirements for each profession regulated by a board within the department and identify unnecessary licensing requirements, as defined by the bill. The bill, beginning February 1, 2021, and every 2 years thereafter, would require each board within the department to submit to the department an

97

 $AB 193 \qquad \qquad -2 -$ 

assessment on the board's progress in implementing policies to facilitate licensure portability for active duty service members, veterans, and military spouses that includes specified information. The bill would require the department to report to the Legislature on January March 1, 2023, and every 2 years thereafter, on the department's progress, progress in conducting its review, and would require the department to issue a final report to the Legislature no later than January March 1, 2033. The bill would require the biennial reports to the Legislature to include the assessment information submitted by each board to the department, to identify the professions-reviewed, reviewed by the department, each unnecessary licensing requirement, and the department's recommendations to the Legislature on whether to keep, modify, or eliminate the unnecessary licensing requirement. The bill would require the department to apply for federal funds that have been made available specifically for the purpose of reviewing, updating, and eliminating overly burdensome licensing requirements, as provided.

(2) Existing law, the Barbering and Cosmetology Act, provides for the licensure and regulation of the practice of cosmetology by the State Board of Barbering and Cosmetology in the department and defines the practice of both barbering and cosmetology to include shampooing the hair of any person. The act also specifies that, within the practice of cosmetology, there is the specialty branch of skin care, which includes applying makeup.

This bill would delete shampooing another person from the practice of barbering and cosmetology, and would delete the act of applying makeup on another person from the specialty practice of skin care. The bill would require a person who does not hold a barbering or cosmetology license to disclose that fact before the unlicensed person applies makeup to or shampoos the hair of another person.

(3) Existing law provides for the regulation of custom upholsterers by the Bureau of Household Goods and Services in the department, and requires every custom upholsterer to hold a custom upholsterer's license.

This bill would delete those provisions requiring licensure of custom upholsterers.

(4) The bill would make conforming and other nonsubstantive ehanges.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

-3- AB 193

The people of the State of California do enact as follows:

1 2

- SECTION 1. The Legislature finds and declares all of the following:
- (a) Many entities, including the Federal Trade Commission, the
   United States Department of Labor, and the Milton Marks "Little Hoover" Commission on California State Government Organization
   and Economy, have acknowledged the unnecessary burdens that
   occupational licensing places on otherwise qualified orkers.
  - (b) Unnecessary licensing increases costs for consumers and restricts opportunities for workers.
  - (c) These earchers show that occupational licensing restrictions can result in almost three million fewer jobs and a cost of over \$200,000,000,000 to consumers.
  - (d) The Institute for Justice estimates that burdensome licensing in California results in a loss of 195,917 jobs and \$22,000,000,000 in misallocated resources.
  - (e) II California is the most broadly and onerously licensed state in the nation and has been identified as the nation's worst licensing environment for workers in lower-income occupations.
  - (f) Licensing is also believed to disproportionately affect minorities and exacerbate income inequality.
  - SEC. 2. Section 101.5 is added to the Business and Professions Code, to read:
  - 101.5. (a) The department shall apply for federal funds that have been made available specifically for the purposes of reviewing, updating, and eliminating overly burdensome licensing requirements.
  - (b) Deginning on January 1, 2021, the department shall conduct a comprehensive review of all licensing requirements for each profession and shall identify unnecessary licensing requirements. The department shall conduct the review whether or not the state receives federal funds pursuant to subdivision (a).
  - (c) (1) Beginning on February 1, 2021, and every two years thereafter, each board identified in Section 101 shall submit to the department an assessment on the board's progress in implementing policies to facilitate licensure portability for active duty service members, veterans, and military spouses. The assessment shall

37 include the following information:

AB 193 —4—

(A) The number of active duty service members, veterans, and military spouses who applied for licensure for each of the previous two calendar years.

- (B) The board's process for expediting applications for active duty service members, veterans, and military spouses, the average processing time for an expedited application, and the number of expedited application requests received in each of the previous two calendar years.
- (C) The number of applications for waived renewal fees submitted by active duty service members in each of the previous two calendar years.
- (D) If the board issues temporary licenses pursuant to Section 115.6, the duration of, and requirements for obtaining, the temporary license.
- (E) Whether an applicant may apply, and the requirements, for licensure by endorsement.
- (F) A list of the states with which the board maintains reciprocity agreements, if any.
- (2) The department shall submit the information received pursuant to paragraph (1) as part of the report required to be submitted to the Legislature pursuant to subdivision (d).

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- (d) The department shall report to the Legislature on January March 1, 2023, and every two years thereafter until the department has completed its review, on the department's progress in conducting the review. The department shall issue a final report to the Legislature no later than January March 1, 2033. Each biennial report shall be organized by board and shall include all of the following:
- (1) The professions reviewed by the department in the preceding two years.
- (2) Dunnecessary licensing requirements identified by the department for each profession reviewed.
- (3) In For each unnecessary licensing requirement, the department's recommendation to the Legislature to keep, modify, or eliminate the unnecessary licensing requirement.
- 37 (4) In For each unnecessary licensing requirement that the 38 department recommends to keep, facts supporting the department's 39 recommendation.

-5-**AB 193** 

1 (5) The information submitted to the department pursuant to 2 paragraph (2) of subdivision (c). 3

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(e) The department may use national licensing standards, where applicable, as a baseline for evaluating the necessity of licensing requirements.

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- (f) IIF or purposes of this section, the following definitions apply:
- (1) "Military spouse" means a person who is married to, or in a domestic partnership or other legal union with, an active duty member of the Armed Forces of the United States who is assigned to a duty station in this state under official active duty military orders.

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> (2) II 'Profession' means a profession or vocation regulated by a board identified in Section 101.

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- 18 (3) II "Unnecessary licensing requirement" means a licensing 19 requirement that does not satisfy either of the following criteria:
  - (A) Protects the health and safety of the public or a licensee.
- 21 (B) Satisfies a national licensing or certification requirement

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(g) A report to be submitted pursuant to subdivision (e) (d) shall be submitted in compliance with Section 9795 of the Government Code.

- (h) Notwithstanding Section 10231.5 of the Government Code, this section is repealed on January 1, 2034.
- SEC. 3. Section 7316 of the Business and Professions Code is amended to read:
- 7316. (a) The practice of barbering is all or any combination of the following practices:
  - (1) Shaving or trimming the beard or cutting the hair.
- (2) Diving facial and scalp massages or treatments with oils, creams, lotions, or other preparations either by hand or mechanical appliances.
- 37 (3) Singeing, arranging, dressing, curling, waving, chemical 38 waving, hair relaxing, or dyeing the hair or applying hair tonics.
- 39 (4) Applying cosmetic preparations, antiseptics, powders, oils, 40 clays, or lotions to scalp, face, or neck.

-6-

1 (5) Thairstyling of all textures of hair by standard methods that 2 are current at the time of the hairstyling.

- (b) The practice of cosmetology is all or any combination of the following practices:
- (1) Arranging, dressing, curling, waving, machineless permanent waving, permanent waving, cleansing, cutting, relaxing, singeing, bleaching, tinting, coloring, straightening, dyeing, applying hair tonics to, beautifying, or otherwise treating by any means, the hair of any person.
- (2) Massaging, cleaning, or stimulating the scalp, face, neck, arms, or upper part of the human body, by means of the hands, devices, apparatus apparatus, or appliances, with or without the use of cosmetic preparations, antiseptics, tonics, lotions, or creams.
- (3) Eautifying the face, neck, arms, or upper part of the human body, by use of cosmetic preparations, antiseptics, tonics, lotions, or creams.
- (4) Example Removing superfluous hair from the body of any person by the use of depilatories or by the use of tweezers, chemicals, or preparations or by the use of devices or appliances of any kind or description, except by the use of light waves, commonly known as rays.
- (5) Cutting, trimming, polishing, tinting, coloring, cleansing, or manicuring the nails of any person.
- (6) Massaging, cleansing, treating, or beautifying the hands or feet of any person.
- (c) Within the practice of cosmetology there exist the specialty branches of skin care and nail care.
  - (1) ■Skin care is any one or more of the following practices:
- (A) DGiving facials, giving skin care, removing superfluous hair from the body of any person by the use of depilatories, tweezers tweezers, or waxing, or applying eyelashes to any person.
- (B) Deautifying the face, neck, arms, or upper part of the human body, by use of cosmetic preparations, antiseptics, tonics, lotions, or creams.
- (C) Massaging, cleaning, or stimulating the face, neck, arms, or upper part of the human body, by means of the hands, devices, apparatus, or appliances, with the use of cosmetic preparations, antiseptics, tonics, lotions, or creams.
- 39 (2) Nail care is the practice of cutting, trimming, polishing, 40 coloring, tinting, cleansing, manicuring, or pedicuring the nails of

\_7\_ AB 193

any person or massaging, cleansing, or beautifying from the elbow to the fingertips or the knee to the toes of a y person.

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- (d) The practice of barbering and the practice of cosmetology do not include any of the following:
  - (1) The mere sale, fitting, or styling of wigs or hairpieces.
- (2) ENatural hair braiding. Natural hair braiding is a service that results in tension on hair strands or roots by twisting, wrapping, weaving, extending, locking, or braiding by hand or mechanical device, provided that the service does not include haircutting or the application of dyes, reactive chemicals, or other preparations to alter the color of the hair or to straighten, curl, or alter the structure of the hair.
- (3) Threading. Threading is a technique that results in removing hair by twisting thread around unwanted hair and pulling it from the skin and the incidental trimming of eyebrow hair.
- (4) In Shampooing hair. However, before a person who does not hold a barbering or cosmetology license shampoos the hair of another person, the unlicensed person shall disclose verbally or in writing to the other person that they do not hold a barbering or cosmetology license.
- (5) Applying makeup. However, before a person who does not hold a barbering or cosmetology license applies makeup to another person, the unlicensed person shall disclose verbally or in writing to the other person that they do not hold a barbering or cosmetology license.
- (e) Notwithstanding paragraph (2) of subdivision (d), a person who engages in natural hairstyling, which is defined as the provision of natural hair braiding services together with any of the services or procedures defined within the regulated practices of barbering or cosmetology, is subject to regulation pursuant to this chapter and shall obtain and maintain a barbering or cosmetology license as applicable to the services respectively offered or performed.
- (f) Electrolysis is the practice of removing hair from, or destroying hair on, the human body by the use of an electric needle only.
- 37 "Electrolysis" as used in this chapter includes electrolysis or 38 thermolysis.
- 39 SEC. 4. Section 19010.1 of the Business and Professions Code 40 is repealed.

-8-

1 SEC. 5. Section 19011 of the Business and Professions Code 2 is amended to read:

- 19011. "Manufacturer" means a person who, either by themselves or through employees or agents, makes any article of upholstered furniture or bedding in whole or in part, using either new or secondhand material.
- 7 SEC. 6. Section 19017 of the Business and Professions Code 8 is amended to read:
  - 19017. "Owner's material" means any article or material belonging to a person for their own, or their tenant's use, that is sent to any manufacturer or bedding renovator or used in repairing or renovating.
  - SEC. 7. Section 19051 of the Business and Professions Code is amended to read:
  - 19051. Every upholstered-furniture retailer, unless the person holds an importer's license, a furniture and bedding manufacturer's license, a wholesale furniture and bedding dealer's license, or a retail furniture and bedding dealer's license, shall hold a retail furniture dealer's license.
  - (a) This section does not apply to a person whose sole business is designing and specifying for interior spaces, and who purchases specific amenable upholstered furniture items on behalf of a client, provided that the furniture is purchased from an appropriately licensed importer, wholesaler, or retailer. This section does not apply to a person who sells "used" and "antique" furniture as defined in Sections 19008.1 and 19008.2.
  - (b) This section does not apply to a person who is licensed as a home medical device retail facility by the State Department of Health Services, provided that the furniture is purchased from an appropriately licensed importer, wholesaler, or retailer.
- 31 SEC. 8. Section 19052 of the Business and Professions Code 32 is repealed.
- 33 SEC. 9. Section 19059.5 of the Business and Professions Code is amended to read:
- 19059.5. Every sanitizer shall hold a sanitizer's license unless the person is licensed as a home medical device retail facility by
- 37 the State Department of Health Services or as an upholstered
- 38 furniture and bedding manufacturer, retail furniture and bedding
- 39 dealer, or retail bedding dealer.

-9- AB 193

SEC. 10. Section 19060.6 of the Business and Professions Code is amended to read:

19060.6. Every person who, on their own account, advertises, solicits, or contracts to manufacture upholstered furniture or bedding, and who either does the work themselves or has others do it, shall obtain the particular license required by this chapter for the particular type of work that the person solicits or advertises that the person will do, regardless of whether the person has a shop or factory.

SEC. 11. Section 19170 of the Business and Professions Code is amended to read:

19170. (a) The fee imposed for the issuance and for the biennial renewal of each license granted under this chapter shall be set by the chief, with the approval of the director, at a sum not more nor less than that shown in the following table:

	Maximum	Minimum
	fee	fee
Importer's license	\$940	\$120
Furniture and bedding manufacturer's		
license	⊞940	□120
Wholesale furniture and bedding		
dealer's license	ш675	□120
Supply dealer's license	ш675	□120
Sanitizer's license	⊞450	Ш80
Retail furniture and bedding dealer's license	ш300	Ш40
Retail furniture dealer's license	□150	<u> </u>
Retail bedding dealer's license	□150	<u> </u>

(b) Individuals who, in their own homes and without the employment of any other person, make, sell, advertise, or contract to make pillows, quilts, quilted pads, or comforters are exempt from the fee requirements imposed by subdivision (a). However, these individuals shall comply with all other provisions of this chapter.

(c) TRetailers who only sell "used" and "antique" furniture as defined in Sections 19008.1 and 19008.2 are exempt from the fee requirements imposed by subdivision (a). Those retailers are also exempt from the other provisions of this chapter.

AB 193 -10-

(d) A person who makes, sells, or advertises upholstered furniture and bedding as defined in Sections 19006 and 19007, and who also makes, sells, or advertises furniture used exclusively for the purpose of physical fitness and exercise, shall comply with the fee requirements imposed by subdivision (a).

(e) IIIA person who has paid the required fee and who is licensed as an upholstered furniture and bedding manufacturer under this chapter shall not be required to additionally pay the fee for a sanitizer's license.

SEC. 12. Section 110371 of the Health and Safety Code is amended to read:

110371. (a) TA professional cosmetic manufactured on or after July 1, 2020, for sale in this state shall have a label affi ed on the container that satisfies all of the labeling requirements for any other cosmetic pursuant to the Federal Food, Drug, and Cosmetic Act (21 U.S.C. Sec. 301, et seq.), and the federal Fair Packaging and Labeling Act (15 U.S.C. Sec. 1451, et seq.).

(b) The following definitions shall apply to this section:

(1) "Ingredient" has the same meaning as in Section 111791.5.

(2) ##Professional" means a person that has been granted a license by the State Board of Barbering and Cosmetology to practice in the field of cosmetolog, barbering, or esthetics.

(3) E'Professional cosmetie" means a cosmetic product as it is defined in Section 109900 that is intended or marketed to be used only by a professional on account of a specific ingredient, increased concentration of an ingredient, or other quality that requires safe handling, or is otherwise used by a professional.

### CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: AB 613 (Low)

Status/Location: Assembly Third Reading File

Sponsor: Author

Subject: Professions and Vocations: Regulatory Fees

Code Section: Add section 101.1 to the Business and Professions Code

**Summary:** This bill authorizes Department of Consumer Affairs (DCA) boards and bureaus to raise licensing fees once every four years consistent with the California Consumer Price Index increase.

<u>Existing law</u> establishes CSLB licensing and application fees according to a schedule set by statute; CSLB may also set fees by regulation (Business and Professions Code (BPC) section 7137). Consequently, under existing law, CSLB may only raise fees by either engaging in the regulatory or legislative process, processes which can take many months (by statute) or up to two years (by regulation).

<u>This bill</u> would add section 101.1 to the BPC to provide that any board or bureau within DCA may increase any fee, without engaging in the regulatory process, by an amount "not to exceed the increase in the California Consumer Price Index" (CPI) for the preceding four years. The DCA director would be required to approve any proposed increase, unless the fee exceeds the cost of the services it is funding, or the board has two years' worth of unencumbered funds in an amount larger than its operating budget, or the director determines the fee is injurious to public health, safety, or welfare.

**Background:** According to the author's office, the burden of having to raise fees by statute or regulation results in many boards and bureaus delaying fee increases to a point that their ongoing operations are affected. When fees are finally raised as needed, enough time has usually passed that the resulting increase is significant. Sudden sharp increases are unfair to licensees and makes fee adjustments controversial.

The CPI is used to evaluate the purchasing power of a dollar over time to identify a value of a service between a prior date and present day. The author states, "by allowing boards to easily adjust fees by an amount that simply conforms with CPI, boards are able to make modest, regularly scheduled changes to what they charge licensees, which will promote healthier fund conditions without the need for formal rulemaking."

**Support:** (4/16/19)

California Board of Accountancy
California Pharmacists Association

**Opposition:** (4/16/19) California Orthopedic Association

Fiscal Impact for CSLB: No impact.

**Staff Recommendation and Comments: Support**. There are no ostensible downsides

to this bill.

Date: April 16, 2019

### **Introduced by Assembly Member Low**

February 14, 2019

An act to add Section 101.1 to the Business and Professions Code, relating to professions and vocations, and making an appropriation therefor.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 613, as introduced, Low. Professions and vocations: regulatory fees.

Exiting law establishes the Department of Consumer Affairs, which is comprised of boards that are established for the purpose of regulating various professions and vocations, and generally authorizes a board to charge fees for the reasonable regulatory cost of administering the regulatory program for the profession or vocation. Existing law establishes the Professions and Vocations Fund in the State Treasury, which consists of specified special funds and accounts, some of which are continuously appropriated.

This bill would authorize each board within the department to increase every 4 years any fee authorized to be imposed by that board by an amount not to exceed the increase in the California Consumer Price Index for the preceding 4 years, subject to specified conditions. The bill would require the Director of Consumer Affairs to approve any fee increase proposed by a board except under specified circumstances. By authorizing an increase in the amount of fees deposited into a continuously appropriated fund, this bill would make an appropriation.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: no.

-2**AB 613** 

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*The people of the State of California do enact as follows:* 

SECTION 1. Section 101.1 is added to the Business and Professions Code, to read:

- 101.1. (a) Notwithstanding any other law, no more than once every four years, any board listed in Section 101 may increase any fee authorized to be imposed by that board by an amount not to exceed the increase in the California Consumer Price Index, as determined pursuant to Section 2212 of the Revenue and Taxation Code, for the preceding four years in accordance with the following:
- (1) The board shall provide its calculations and proposed fee. rounded to the nearest whole dollar, to the director and the director shall approve the fee increase unless any of the following apply:
- (A) The board has unencumbered funds in an amount that is equal to more than the board's operating budget for the next two fiscal years.
- (B) The fee would exceed the reasonable regulatory costs to the board in administering the provisions for which the fee is authorized.
- (C) The director determines that the fee increase would be injurious to the public health, safety, or welfare.
- (2) The adjustment of fees and publication of the adjusted fee list is not subject to the Administrative Procedure Act (Chapter 3.5 (commencing with Section 11340) of Part 1 of Division 3 of Title 2) of the Government Code.
- 24 25 (b) IF or purposes of this section, "fee" includes any fees authorized to be imposed by a board for regulatory costs. "Fee"
- 27 does not include administrative fines, civil penalties, or criminal 28 penalties.

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### CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: AB 1551 (Daly)

Status/Location: Assembly Banking and Finance Committee Hearing 4/22/19

Sponsor: California Association of Realtors

Subject: Property Assessed Clean Energy (PACE) Program

Code Section: Amend Section 22684 of the Financial Code; Amend Section 5913

and add Section 5913.1 to the Streets and Highways Code

**Summary:** This bill would prohibit a PACE assessment contract from containing a penalty for early payment, would require a property owner to be told that there will not be early repayment penalties, and would prohibit a PACE assessment contract from being executed unless a printed disclosure form is provided to the property owner.

<u>Existing law</u> related to the PACE program allows public agencies to enter voluntary contractual assessments with property owners to finance clean energy improvements that are permanently affixed to their home. A PACE "program administrator" administers a PACE program on behalf of a participating public agency.

Existing law prohibits a program administrator from executing an assessment contract – and prohibits work from commencing under a home improvement contract financed by the assessment contract – unless several different criteria are met. For example, the program administrator must ensure the financing is less than 15 percent of the value of the homeowner's property and that the property owner is current on all mortgage debt and has not had recent late payments.

Existing law also requires the program administrator to make several oral confirmations to the property owner before the assessment contract is executed, such as confirming in plain language the key terms of the assessment contract, and discussing with the property owner how much money he or she will need to save in order to pay the annual costs under the assessment contract.

<u>This bill</u> would prohibit the sale of an assessment contract that contains a penalty for early repayment. This bill would also require, among the oral confirmations that must be made to the property owner, that they may make early repayments without penalty.

This bill requires the program administrator, before the contract is executed, to complete and deliver to the property owner a printed copy of the disclosure outlined in the bill in no smaller than 12-point type. The disclosure summarizes and explains important terms and provisions and provides that the property owner read the disclosure before agreeing to the PACE assessment.

### **Background:**

According to the author, "AB 1551 aims to clarify and simplify the PACE contract disclosures in a consumer-friendly way, so homeowners are less likely to find themselves in a situation with financing they did not understand."

The author states that the existing disclosures required for PACE assessment contracts do not disclose how much property taxes will increase each year because of the assessments, nor do they make it clear that PACE financing is not through the government but through private enterprises, some of which have pre-payment penalties. As such, AB 1551 "clarifies and simplifies key terms and considerations that homeowners should know prior to signing an assessment contract" and prohibits prepayment penalties.

### Support:

California Association of Realtors California Land Title Association Consumer Attorneys of California

### Opposition:

None currently on file (4/16/19)

Fiscal Impact for CSLB: No Impact

**Staff Recommendation and Comments: SUPPORT**. In June 2018, the board voted to support SB 1087 (Roth), which made it unlawful to begin work under a home improvement contract if the property owner was not ultimately approved for the PACE financing applied for. This bill affords additional protections to consumers who contract for PACE financing. Further, the new disclosure requirement of this bill complements the ongoing efforts of CSLB staff to implement the solar energy system disclosures of AB 1070 (Gonzalez-Fletcher, 2017).

Date: April 17, 2019

## AMENDED IN ASSEMBLY APRIL 1, 2019 AMENDED IN ASSEMBLY MARCH 28, 2019

CALIFORNIA LEGISLATURE—2019–20 REGULAR SESSION

### **ASSEMBLY BILL**

No. 1551

### **Introduced by Assembly Member Daly**

February 22, 2019

An act to amend Section 22684 of the Financial Code, and to amend Section 5913—of of, and to add Section 5913.1 to, the Streets and Highways Code, relating to financial institutions.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1551, as amended, Daly. Property Assessed Clean Energy program.

(1) Existing law, commonly known as the Property Assessed Clean Energy (PACE) program, authorizes public agency officials and property owners, as provided, to enter into voluntary contractual assessments, known as PACE assessments, to finance the installation of distributed generation renewable energy sources or energy or water efficien y improvements that are permanently fi ed to real property.

Existing law, the California Financing Law (CFL), requires a program administrator who administers a PACE program on behalf of, and with the written consent of, a public agency to comply with specified requirements relating to the PACE program.

The CFL prohibits a program administrator from executing an assessment contract, prohibits any work from commencing under a home improvement contract that is financed by that assessment contract, and prohibits the execution of that home improvement contract, unless

**—2— AB 1551** 

the program administrator ensures that certain criteria related to that assessment contract are satisfied.

This bill would include within the criteria that an assessment contract is required to meet that the contract does not contain a penalty for early payment.

(2) Existing law requires a program administrator to provide an oral confirmation of the key terms of an assessment contract with the property owner on the call, or the property owner's authorized representative, and to retain a copy of a recording of that confirmation for a period of 5 years after the recording is made. Existing law requires that oral confirmation to contain specified information

The bill would require a program administrator to include in that oral confirmation that the property owner may repay an amount owed pursuant to an assessment contract before the date that amount is due under the contract without early repayment penalty.

This bill would prohibit a property owner from executing an assessment contract unless the program administrator completes and delivers a printed disclosure form to the property owner. The bill would require that disclosure form to list various information related to the terms of the contract, including that the PACE assessment is not with the government and that the assessment contract will be recorded as a lien on the property owner's property.

The bill would also make nonsubstantive changes.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

*The people of the State of California do enact as follows:* 

- SECTION 1. Section 22684 of the Financial Code is amended 1 2 to read:
- 3 A program administrator shall not execute an
- 4 assessment contract, and no work shall commence under a home
- improvement contract that is financed by that assessment contract
- 6 nor shall that home improvement contract be executed unless the
- following criteria are satisfied:

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- 8 (a) All property taxes for the property that will be subject to the
- assessment contract are current. The program administrator shall ask a property owner whether there has been no more than one
- late payment of property taxes on the property for the previous 11

-3-**AB 1551** 

three years or since the current owner acquired the property, 2 whichever period is shorter. 3

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- (b) The property that will be subject to the assessment contract has no recorded and outstanding involuntary liens in excess of one thousand dollars (\$1,000).
- (c) The property that will be subject to the assessment contract has no notices of default currently recorded that have not been rescinded.
- (d) The property owner has not been a party to any bankruptcy proceedings within the last four years, except that the property owner may have been party to a bankruptcy proceeding that was discharged or dismissed between two and four years before the application date and the property owner has had no payments more than 30 days past due on any mortgage debt or nonmortgage debt. excluding medical debt, during the 12 months immediately preceding the application date.
- (e) The property owner is current on all mortgage debt on the subject property and has no more than one late payment during the six months immediately preceding the application date and if the late payment did not exceed 30 days past due.
- (f) The property that will be subject to the assessment contract is within the geographical boundaries of the applicable PACE program.
- (g) The measures to be installed pursuant to the assessment contract are eligible under the terms of the applicable PACE
- (h) The financing is for less than 15 percent of the value of the property, up to the first seven hundred thousand dollars (\$700,000) inclusive of the existing assessments, and is for less than 10 percent of the remaining value of the property above seven hundred thousand dollars (\$700,000).
- (i) The total PACE assessments and the mortgage-related debt on the property subject to the PACE assessment will not exceed 97 percent of the market value of the property as established by the valuation required by Section 22685.
- (j) The term of the assessment contract shall not exceed the estimated useful life of the measure to which the greatest portion of funds disbursed under the assessment contract is attributable. The program administrator shall determine useful life for purposes of this subdivision based upon credible third-party standards or

AB 1551 —4—

certification criteria that have been established by appropriate government agencies or nationally recognized standards and testing organizations.

(k) The program administrator shall verify the existence of recorded PACE assessments and shall ask if the property owner has authorized additional PACE assessments on the same subject property that have not yet been recorded. The failure of a property owner to comply with this subdivision shall not invalidate an assessment contract or any obligations thereunder, notwithstanding if the combined amount of the PACE assessments exceed the criteria set forth in subdivision (h) or (i). The existence of a prior PACE assessment or a prior assessment contract shall not constitute evidence that the assessment contract under consideration is affordable or meets any other program requirements.

(*l*) The assessment contract does not contain a penalty for early repayment of an amount owed under the contract.

(m) The program administrator shall use commercially reasonable and available methods to verify the above.

SEC. 2. Section 5913 of the Streets and Highways Code, as amended by Chapter 837 of the Statutes of 2018, is amended to read:

5913. (a) (1) Elefore a property owner executes an assessment contract the program administrator shall do the following:

(A) Make an oral confirmation that at least one owner of the property has a copy of the contract assessment documents required by paragraph (2) of subdivision (a) of Section 5898.20 or Section 5899, 5899.3, or 5899.4, or Section 53328.1 of the Government Code, as applicable, with all the key terms completed, the financing estimate and disclosure form specified in Section 5898.17, and the right to cancel form specified in Section 5898.16, with hard copies available upon request.

(B) Make an oral confirmation of the key terms of the assessment contract, in plain language, with the property owner on the call or to a verified authorized representative of the owner on the call and shall obtain acknowledgment from the property owner on the call to whom the oral confirmation is given.

(2) The oral confirmation required pursuant to paragraph (1) shall include, but is not limited to, all of the following information:

(A) The property owner on the call has the right to have other persons present for the call, and an inquiry as to whether the

-5- AB 1551

property owner would like to exercise the right to include anyone else on the call. This shall occur at the onset of the call, after the determination of the preferred language of communication.

(B) The property owner on the call is informed that they should review the assessment contract and financing estimate and disclosure form with all other owners of the property.

(C) The efficien y improvement being installed is being financed by a PACE assessment.

(D) The total estimated annual costs the property owner will have to pay under the assessment contract, including applicable fees

(E) The total estimated average monthly amount of funds the property owner would have to save in order to pay the annual costs under the PACE assessment, including applicable fees.

(F) III That the county annual secured property tax bill, which will include the installment of the PACE lien, will be mailed by the county tax collector no later than November 1 each year, and that if the lien is recorded after the fiscal year closes but before the bill is mailed, the first installment may not appear on the county tax bill until the following year.

(G) The term of the assessment contract.

(H) That payments on the assessment contract will be made through an additional annual assessment on the property and paid either directly to the county tax collector's office as part of the total annual secured property tax bill, or through the property owner's mortgage impound account, and that if the property owner pays taxes through an impound account, the property owner should notify the property owner's mortgage lender to discuss adjusting the monthly mortgage payment by the estimated monthly cost of the PACE assessment.

(I) That the property will be subject to a lien during the term of the assessment contract and that the obligations under the assessment contract may be required to be paid in full before the property owner sells or refinances the propert.

(J) That the property owner has disclosed whether the property has received or is seeking additional PACE assessments and has disclosed all other PACE assessments or special taxes that are or about to be placed on the property, if known to and understood by the property owner.

AB 1551 -6-

(K) That any potential utility savings are not guaranteed, and will not reduce the assessment payments or total assessment amount.

(L) That the program administrator and contractor do not provide tax advice, and that the property owner should seek professional tax advice if the property owner has questions regarding tax credits, tax deductibility, or of other tax impacts on the PACE assessment or assessment contract.

(M) That if that property tax payment is delinquent within the fiscal year, the county tax collector will assess a 10-percent penalty and may assess related costs, as required by state law. A delinquent payment also subjects the property to foreclosure. If the delinquent payment continues past June 30 of a given year and defaults, the county tax collector will assess penalties at the rate of 1 ½ percent per month (18 percent per year), and the property will continue to be subject to foreclosure and may become subject to the county tax collector's right to sell the property at auction.

(N) That the property owner has a three-business day right to cancel the assessment contract pursuant to subdivision (b) of Section 5898.16, and that canceling the assessment contract may also cancel the home improvement contract under Section 5940.

(O) III That it is the responsibility of the property owner to contact the property owner's home insurance provider to determine whether the efficienty improvement to be financed by the PACE assessment is covered by the property owner's insurance plan.

(P) That the property owner may repay an amount owed pursuant to an assessment contract before the date that amount is due under the contract without early repayment penalty.

(b) The program administrator shall comply with the following when giving the oral confirmation described in subd vision (a):

- (1) The program administrator shall record the oral confirmation in an audio format in accordance with applicable laws.
- (2) The program administrator may not comply with the requirement in subdivision (a) through the use of a prerecorded message, or other similar device or method.
- (3) Expression Recording of an oral confirmation shall be retained by the program administrator for a period of at least fi e years from the time of the recording.

—7— AB 1551

(c) The provisions of this section shall be in addition to the documents required to be provided to the property owner under Sections 5898.16 and 5898.17.

(d) (d) (I) At the commencement of the oral confirmation, the program administrator shall ask if the property owner on the call would prefer to communicate during the oral confirmation primarily in a language other than English that is specified in Section 1632 of the Civil Code. If the preferred language is supported by the program administrator, the oral confirmation shall be given in that primary language, except where the property owner on the call chooses to communicate through the property owner's own interpreter. If the preferred language is not supported and an interpreter is not chosen by the property owner on the call, the PACE assessment transaction shall not proceed. For purposes of this subdivision, "the property owner's own interpreter" means a person, who is not a minor, is able to speak fluently and read with full understanding both the English language and any of the languages specified in Section 1632 of the Civil Code, and who is not employed by, and whose services are not made available through, the program administrator, the public agency, or the contractor.

(A) Assessment contract documents specified in paragraph (2) of subdivision (a) of Section 5898.20 or Section 5899, 5899.3, or 5899.4, or a special tax described in Section 53328.1 of the Government Code.

(B) The financing estimate and disclosure form specified in Section 5898.17.

(C) The right to cancel form specified in Section 5898.16.

(2) DBefore the execution of any contract or agreement described in paragraph (1), the program administrator shall deliver a translation of the disclosures, contract, or agreement in the language in which the oral confirmation was conducted, that includes a translation of every term and condition in that contract or agreement.

AB 1551 -8-

(f) This section shall remain in effect only until January 1, 2029, and as of that date is repealed.

- SEC. 3. Section 5913 of the Streets and Highways Code, as added by Chapter 837 of the Statutes of 2018, is amended to read:
- 5913. (a)□(1)□Before a property owner executes an assessment contract the program administrator shall do the following:
- (A) Make an oral confirmation that at least one owner of the property has a copy of the contract assessment documents required by paragraph (2) of subdivision (a) of Section 5898.20 or Section 5899 or 5899.3, or Section 53328.1 of the Government Code, as applicable, with all the key terms completed, the financing estimate and disclosure form specified in Section 5898.17, and the right to cancel form specified in Section 5898.16, with hard copies available upon request.
- (B) Make an oral confirmation of the key terms of the assessment contract, in plain language, with the property owner on the call or to a verified authorized representative of the owner on the call and shall obtain acknowledgment from the property owner on the call to whom the oral confirmation is given.
- (2) The oral confirmation required pursuant to paragraph (1) shall include, but is not limited to, all the following information:
- (A) The property owner on the call has the right to have other persons present for the call, and an inquiry as to whether the property owner would like to exercise the right to include anyone else on the call. This shall occur at the onset of the call, after the determination of the preferred language of communication.
- (B) The property owner on the call is informed that they should review the assessment contract and financing estimate and disclosure form with all other owners of the property.
- (C) The efficienty improvement being installed is being financed by a PACE assessment.
  - (D) The total estimated annual costs the property owner will have to pay under the assessment contract, including applicable fees.
  - (E) The total estimated average monthly amount of funds the property owner would have to save in order to pay the annual costs under the PACE assessment, including applicable fees.
- (F) That the county annual secured property tax bill, which will include the installment of the PACE lien, will be mailed by the county tax collector no later than November 1 each year, and that

-9- AB 1551

if the lien is recorded after the fiscal year closes but before the bill is mailed, the first installment may not appear on the county tax bill until the following year.

(G) The term of the assessment contract.

(H) That payments on the assessment contract will be made through an additional annual assessment on the property and paid either directly to the county tax collector's office as part of the total annual secured property tax bill, or through the property owner's mortgage impound account, and that if the property owner pays taxes through an impound account, the property owner should notify the property owner's mortgage lender to discuss adjusting the monthly mortgage payment by the estimated monthly cost of the PACE assessment.

(I) That the property will be subject to a lien during the term of the assessment contract and that the obligations under the assessment contract may be required to be paid in full before the property owner sells or refinances the propert .

(J) That the property owner has disclosed whether the property has received or is seeking additional PACE assessments and has disclosed all other PACE assessments or special taxes that are or about to be placed on the property, if known to and understood by the property owner.

(K) That any potential utility savings are not guaranteed, and will not reduce the assessment payments or total assessment amount.

(L) That the program administrator and contractor do not provide tax advice, and that the property owner should seek professional tax advice if the property owner has questions regarding tax credits, tax deductibility, or of other tax impacts on the PACE assessment or assessment contract.

(M) That if that property tax payment is delinquent within the fiscal year, the county tax collector will assess a 10-percent penalty and may assess related costs, as required by state law. A delinquent payment also subjects the property to foreclosure. If the delinquent payment continues past June 30 of a given year and defaults, the county tax collector will assess penalties at the rate of 1 ½ percent per month (18 percent per year), and the property will continue to be subject to foreclosure and may become subject to the county tax collector's right to sell the property at auction.

AB 1551 —10—

(N) That the property owner has a three-business day right to cancel the assessment contract pursuant to subdivision (b) of Section 5898.16, and that canceling the assessment contract may also cancel the home improvement contract under Section 5940.

- (O) III That it is the responsibility of the property owner to contact the property owner's home insurance provider to determine whether the efficienty improvement to be financed by the PACE assessment is covered by the property owner's insurance plan.
- (P) That the property owner may repay an amount owed pursuant to an assessment contract prior to the date that amount is due under the contract without early repayment penalty.
- (b) The program administrator shall comply with the following when giving the oral confirmation described in subd vision (a):
- (1) The program administrator shall record the oral confirmation in an audio format in accordance with applicable laws.
- (2) The program administrator may not comply with the requirement in subdivision (a) through the use of a prerecorded message, or other similar device or method.
- (3) TRecording of an oral confirmation shall be retained by the program administrator for a period of at least fi e years from the time of the recording.
- (c) The provisions of this section shall be in addition to the documents required to be provided to the property owner under Sections 5898.16 and 5898.17.
- administrator shall ask if the property owner on the call would prefer to communicate during the oral confirmation primarily in a language other than English that is specified in Section 1632 of the Civil Code. If the preferred language is supported by the program administrator, the oral confirmation shall be given in that primary language, except where the property owner on the call chooses to communicate through the property owner's own interpreter. If the preferred language is not supported and an interpreter is not chosen by the property owner on the call, the PACE assessment transaction shall not proceed. For purposes of this subdivision, "the property owner's own interpreter" means a person, who is not a minor, is able to speak fluently and read with full understanding both the English language and any of the languages specified in Section 1632 of the Civil Code, and who is not employed by, and whose services are not made available

-11- AB 1551

through, the program administrator, the public agency, or the contractor.

(A) Assessment contract documents specified in paragraph (2) of subdivision (a) of Section 5898.20 or Section 5899 or 5899.3, or a special tax described in Section 53328.1 of the Government Code.

(B) The financing estimate and disclosure form specified in Section 5898.17.

(C) The right to cancel form specified in Section 5898.16.

(2) DBefore the execution of any contract or agreement described in paragraph (1), the program administrator shall deliver a translation of the disclosures, contract, or agreement in the language in which the oral confirmation was conducted, that includes a translation of every term and condition in that contract or agreement.

(f) This section shall become operative on January 1, 2029.

SEC. 4. Section 5913.1 is added to the Streets and Highways Code, to read:

5913.1. Before a property owner executes an assessment contract, the program administrator shall complete and deliver to the property owner a printed copy of the disclosure set forth below, or a substantially equivalent document that displays the same information in a substantially similar format, in no smaller than 12-point type. A sample of the disclosure set forth below shall be maintained on a public internet website available to property owners.

PACE ASSESSMENT – SUMMARY DISCLOSURE OF IMPORTANT TERMS

This is a short summary of SOME of the important terms of your PACE

assessment contract. You must still read the full disclosure and contract before

37 you agree to a PACE assessment.

38 You have a right to request and receive a paper copy of the PACE assessment

39 contract BEFORE signing anything.

40 Borrower's initials:

AB 1551 —12 —

1 2	Your contract for this PACE assessment is NOT with the government. You are
3	entering into a contract with a private company.
4	Borrower's initials:
5	
6	Should you enter into this assessment contract, a lien in the amount of the total
7	amount you are financing will be ecorded against your property.
8	Borrower's initials:
9	
10	The total amount you are financing i
11	The total annual percentage rate on this assessment contract is
12	The term length of the financing isyea s.
13	Borrower's initials:
14	Borrower's initialis.
15	If you decide to sell your home, it is likely that the buyer or the buyer's
16	mortgage company will require you to pay off the assessment contract in full.
17	Borrower's initials:
18	
19	If you decide to refinance your mortg ge, your lender will likely require you
20	to pay off the assessment contract in full.
21	Borrower's initials:
22	
23	Your payments for this PACE assessment will be ADDED to your yearly
24	property tax bill. Your yearly property tax bill will increase by an estimated
25	ADDITIONAL
26	Borrower's initials:
27	
28	If you pay your property taxes through an impound account, your monthly
29	payment to your mortgage company will increase by an estimated . It
30	is your responsibility to contact your mortgage company to inform them of the
31	need for an increased payment.
32	Borrower's initials:
33	
34	If your property tax bill is late, the entire amount of your increased property
35	tax payments (the assessment contract plus your regular property tax bill) will
36	be subject to a 10% late fee and a 1.5% per month interest penalty. If payment
37	is not made, your home could be FORECLOSED ON.
38	Borrower's initials:
39	······································

—13 — AB 1551

Borrower's initials:	
Confirmation of Recei	pt:
	serves to show you have received this discl
	is not a contract to enter into an assessmen

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: SB 601 (Morrell)(Coauthors: Sens. Bates, Borgeas, and

Nielsen; Asms. Dahle and Mathis)

Status/Location: Senate Business, Professions & Economic Development

Committee Hearing 4/22/19

Sponsor: R Street Institute

Subject: State agencies: Licenses: Fee Waiver.

Code Section: Add section 11009.5 to the Government Code

**Summary:** This bill authorizes any state agency that issues a business or occupational license to reduce or waive fees for licensure, renewal of licensure, or replacement of a physical license for display for a licensee displaced by a state or federally declared emergency within one year of the incident.

<u>Existing law</u> requires licenses to be obtained by a person before engaging in certain professions or vocations or business activities, including licensure as a professional by various boards within the Department of Consumer Affairs.

<u>This bill</u> would authorize any state agency that issues any business license to reduce or waive any required fees for licensure, renewal of licensure, or the replacement of a physical license for display if a person or business establishes to the satisfaction of the state agency that the person or business has been displaced or affected by a declared emergency, federal emergency or proclaimed state emergency, as defined.

**Background:** The author identifies this bill as an effort to streamline economic recovery efforts in a state with local economies that have been harmed by disasters, including 381,784 businesses across nine counties in recent years.

#### Support:

R Street Institute (Sponsor)
California Board of Accountancy
California Chamber of Commerce
California Dental Association
Rebuild Paradise Foundation
Southwest California Legislative Council

### Opposition:

None on file as of April 17, 2019

Fiscal Impact for CSLB: Minor/Absorbable

**Staff Recommendation and Comments: SUPPORT**. This bill is a means for CSLB to support survivors of disasters that are increasingly common in the state.

Date: April 17, 2019

### **Introduced by Senator Morrell** (Coauthors: Senators Bates, Borgeas, and Nielsen) (Coauthors: Assembly Members Dahle and Mathis)

February 22, 2019

An act to add Section 11009.5 to the Government Code, relating to state government.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 601, as amended, Morrell. State agencies: licenses: fee waiver. Existing law requires various licenses to be obtained by a person before engaging in certain professions or vocations or business activities, including licensure as a healing arts professional by various boards within the Department of Consumer Affairs.

This bill would authorize any state agency that issues any business license to reduce or waive any required fees for licensure, renewal of licensure, or the replacement of a physical license for display if a person or business establishes to the satisfaction of the state agency that the person or business has been displaced or affected by a declared emergency, federal emergency or proclaimed state emergency, as defined.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

*The people of the State of California do enact as follows:* 

- SECTION 1. Section 11009.5 is added to the Government
- 2 Code, to read:

SB 601 -2-

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1 11009.5. (a) Notwithstanding any other law, a state agency that issues any business license may, within one year of the declaration proclamation of an emergency as defined in Section 8558, 8558 or a declared federal emergency, reduce or waive any required fees for licensure, renewal of licensure, or the replacement of a physical license for display if a person or business establishes to the satisfaction of the state agency that the person or business has been displaced or affected by the proclaimed or declared emergency.

(b) In For purposes of this section, "license" includes, but is not limited to, a certificate, registration, or other required document to engage in business.

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: SB 610 (Glazer)

Status/Location: Senate Business, Professions & Economic Development

Committee Hearing 4/22/19

Sponsor: Author

Subject: Contractors: Licensing and Regulation

Code Section: Amend Business and Professions Code sections 7000.5,

7006, 7011, 7018, 7040, 7071.6, 7071.17, 7124.6, 7137, and

7169

**Summary:** This bill extends the CSLB "Sunset" date and the authorization for the appointment of a registrar from January 1, 2020 to January 1, 2024, and makes other changes to the California contractors' state license law in response to the CSLB 2018 Sunset Review Report and the Senate's "omnibus" request for technical, nonsubstantive changes to the law.

### **Changes to Existing Law:**

- <u>Existing law</u> provides for the existence of a Contractors State License Board and appointment of a registrar until January 1, 2020. <u>This bill</u> extends the statutory authority for CSLB and the appointment of its registrar until January 1, 2024.
- Existing law requires the board to provide a function on its website to allow
  consumers to search for licensed contractor by zip code or geographic location by
  January 1, 2019. This bill requires the board to maintain the contractor search
  function on its website without an end date. This change was made by the
  committee and not previously recommended or reviewed by CSLB staff or the
  Board.
- <u>Existing law</u> requires that the board meet quarterly to conduct its lawful business and hold such special meetings as necessary. <u>This bill</u> would require that CSLB webcast these meetings whenever possible. This change was made by the committee and not previously recommended or reviewed by CSLB staff or the Board.
- Existing law requires contractors to maintain a \$15,000 contractor's bond as a condition of licensure. This bill requires that the board to conduct a study about whether the \$15,000 contractor bond is enough and submit its findings to the legislature by January 1, 2024. This change is the result of a discussion at the Sunset hearing itself, initiated by Senator Glazer, about whether the current bond amount is sufficient.
- <u>Existing law</u> requires that CSLB prohibit a license qualifier or member of personnel on a license from serving on another license if a constructed-related judgment is

entered *against a licensee* only. <u>This bill</u> would apply this requirement when a judgment is entered against a *licensee* or any personnel of record of a licensee.

- <u>Existing law</u> requires that CSLB suspend any other existing renewable license that
  contains any of the same personnel as the *licensee* named in a construction-related
  judgment. <u>This bill</u> extends that requirement to require CSLB to suspend any other
  existing renewable license that contains any of the same individuals named in the
  construction related judgment.
- Existing law allows the board to charge C-10 (Electrical) and C-7 (Low Voltage Systems) contractors a \$20 fee to enforce the electrician certification requirements in the Labor Code. <u>This bill requires</u> the board to charge C-10 contractors a \$20 fee to enforce this requirement and removes the C-7 \$20 fee option.

This bill, additionally, makes technical, clarifying and/or non-substantive changes to sections 7011, 7040, 7124.6 and 7169 of the BPC, all of which the Board approved at its December 2018 meeting for staff to present to the Senate Business, Profession & Economic Development Committee in response to the Committee's request for proposals for its omnibus bill.

**Background:** Each year, the Assembly Business and Professions Committee and the Senate Business, Professions and Economic Development Committee jointly hold Sunset Review Oversight Hearings to review the boards and bureaus under the Department of Consumer Affairs (DCA).

The sunset review process provides an opportunity for DCA, the Legislature, boards and bureaus, interested parties, and other stakeholders to discuss the performance of the boards and bureaus and make recommendations for improvements. The process culminates in a public hearing and a legislative bill that extends the "sunset" statute of affected boards and bureaus.

In 2018, CSLB was one of 10 DCA boards and bureaus scheduled for Sunset Review. In preparation for its hearing, CSLB developed a comprehensive report detailing its work since the last sunset review in 2014, and identified new issues, many of which were ideas for new legislation. CSLB submitted its 2018 Sunset Review report to the Legislature on November 21, 2018.

On February 26, 2019, CSLB had its hearing before the Legislature. Committee staff then prepared a background paper for its members, which included issues and recommendations to which CSLB had 30 days to prepare a response. At its March 21, 2019 meeting, the board approved the CSLB's responses, which were sent to the Legislature on March 25, 2019. On April 11, 2019, SB 610 (Glazer, 2019) was amended to extend the CSLB sunset date to January 2024.

Fiscal Impact for CSLB: Minor/absorbable

Staff Recommendation and Comments: SUPPORT. This is CSLB's sunset bill.

Date: April 18, 2019

## AMENDED IN SENATE APRIL 11, 2019 AMENDED IN SENATE MARCH 27, 2019

#### **SENATE BILL**

No. 610

#### **Introduced by Senator Glazer**

February 22, 2019

An act to amend Sections 7000.5, 7006, 7011, 7018, 7124.6, 7040, 7071.6, 7071.17, 7124.6, 7137, and 7169 of the Business and Professions Code, relating to contractors.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 610, as amended, Glazer. Contractors: licensing and regulation. (1) The

The Contractors' State License Law provides for the licensure and regulation of contractors by the Contractors' State License Board, Board (board), which is within the Department of Consumer Affairs. Existing

(1) Under existing law, the board is responsible for the licensure and regulation of contractors and the board is required to appoint a registrar of contractors. Existing law repeals these provisions establishing the board and requiring it to appoint a registrar on January 1, 2020.

This bill would extend the operation of these provisions to January 1, 2024.

Existing law requires the board to meet once each calendar quarter for the purpose of transacting business that comes before it. Existing law requires the board to appoint a registrar and requires the registrar, as specified, to publish a list of the names and addresses of contractors registered under that law, including a license check search function that would permit consumers to search for a licensed contractor by either ZIP Code or geographic location. Existing law requires an applicant

SB 610 —2—

or licensee to file or have on file a contractor's bond in the sum of \$15,000.

This bill would require the Contractors' State License Board board to maintain the contractor search function on the board's internet website. The bill would require the board to conduct a study and report to the Legislature regarding whether the current amount of the contractors' bond requirement is sufficient. The bill would also require the board to make every effort to provide a webcast of all calendar quarter meetings of the board, as specified.

(2) Existing law provides that authorized representatives of the United States government, the State of California, and other specified agencies and entities are exempt from the provisions of the Contractors' State License Law, except as specified.

This bill would make a nonsubstantive change to these provisions.

(3) Existing law requires the registrar to make available to members of the public the date, nature, and status of all complaints on file against a licensee that meet specific qualifications. Under existing law, complaints resolved in favor of the contractor are not subject to disclosure. For legal actions against a licensee that require disclosure, existing law requires the disclosure to also appear on the license of record identified as a qualifier who is listed in the members of the personnel of record of the licensee issued the citation.

This bill would make clarifying changes to these provisions relating to legal actions that require disclosure of disciplinary action against a licensee.

(3) Existing law authorizes the board to set fees by regulation, according to a prescribed schedule, including an authorization to charge C-10 and C-7 contractors a fee, not to exceed \$20, to be used by the board to enforce provisions of the Labor Code related to electrician certification.

This bill would instead require the board to only charge C-10 contractors a \$20 fee for that purpose.

(4) Existing law requires, as a condition precedent to the board accepting an application for licensure, renewal, reinstatement, or to change office s or other personnel of record, that an applicant, previously found to have failed or refused to pay a contractor, subcontractor, consumer, materials supplier, or employee based on an unsatisfied final judgment, file or have on file with the board a bond sufficient to guarantee payment of an amount equal to the unsatisfied final judgment or judgments. Under existing law, if a judgment is entered

-3- SB 610

against a licensee, then a qualifying person or personnel of record is prohibited from serving as a qualifying individual or other personnel of record on any license until the judgment is satisfied.

This bill would extend that prohibition to when a judgment is entered against any personnel of record.

<del>(4)</del>

(5) Existing law requires the Contractors' State License Board board to receive and review complaints and consumer questions, and complaints received from state agencies, regarding solar energy systems companies and solar contractors. Existing law requires the board to annually compile a report documenting complaints it received relating to solar contractors that it shall make available publicly on the board's and the Public Utilities Commission's internet websites.

This bill would make nonsubstantive changes to these provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 7000.5 of the Business and Professions 2 Code is amended to read:
- 7000.5. (a) There is in the Department of Consumer Affairs a Contractors' State License Board, which consists of 15 members.
  - (b) Notwithstanding any other provision of law, the repeal of this section renders the board subject to review by the appropriate policy committees of the Legislature.
- 8 (c) This section shall remain in effect only until January 1, <del>2020,</del> 9 2024, and as of that date is <del>repealed, unless a later enacted statute,</del>
- that is enacted before January 1, 2020, deletes or extends that date.repealed.
- 12 SECTION 1.

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- SEC. 2. Section 7006 of the Business and Professions Code is amended to read:
- 7006. The board shall meet at least once each calendar quarter for the purpose of transacting business as may properly come before it. The board shall make every effort to make all meetings
- available as a webcast when the appropriate resources are available.
- Special meetings of the board may be held at times as the board may provide in its bylaws. Four members of the board may call a
- 21 special meeting at any time.

SB 610 —4—

SEC. 3. Section 7011 of the Business and Professions Code is amended to read:

7011. (a) The board, by and with the approval of the director, shall appoint a registrar of contractors and fix his or her the registrar's compensation.

(b) The registrar shall be the executive officer and secretary of the board and shall carry out all of the administrative duties as provided in this chapter and as delegated to him or her the registrar by the board.

- (c) IIF or the purpose of administration of this chapter, there may be appointed a deputy registrar, a chief reviewing and hearing office, and, subject to Section 159.5, other assistants and subordinates as may be necessary.
- (d) Appointments shall be made in accordance with the provisions of civil service laws.
- (e) This section shall remain in effect only until January 1, 2020, 2024, and as of that date is repealed, unless a later enacted statute, that is enacted before January 1, 2020, deletes or extends that date. repealed.

**SEC. 2.** 

- SEC. 4. Section 7018 of the Business and Professions Code is amended to read:
- 7018. The board shall maintain the current contractor license check search function on their internet website that permits consumers to search for a licensed contractor by either ZIP Code or geographic location.

SEC. 3.

- SEC. 5. Section 7040 of the Business and Professions Code is amended to read:
- 7040. (a) This chapter does not apply to an authorized representative of the United States government, the State of California, or any incorporated town, city, county, irrigation district, reclamation district or other municipal or political corporation or subdivision of this state when the entity or its representative is acting within the scope of the entity's or representative's official capacit.
- 37 (b) Nothing in this section authorizes the entity or its authorized representative thereof either to enter into or authorize a contract with an unlicensed contractor for work—which that is required by this chapter to be performed by a licensed contractor.

-5- SB 610

SEC. 6. Section 7071.6 of the Business and Professions Code is amended to read:

7071.6. (a) The board shall require as a condition precedent to the issuance, reinstatement, reactivation, renewal, or continued maintenance of a license, that the applicant or licensee file or have on file a contractor's bond in the sum of fifteen thousand dollars (\$15,000).

(b) Excluding the claims brought by the beneficiaries specified in subdivision (a) of Section 7071.5, the aggregate liability of a surety on claims brought against a bond required by this section shall not exceed the sum of seven thousand fi e hundred dollars (\$7,500). The bond proceeds in excess of seven thousand fi e hundred dollars (\$7,500) shall be reserved exclusively for the claims of the beneficiaries specified in subdivision (a) of Section 7071.5. However, nothing in this section shall be construed so as to prevent any beneficiary specified in subdivision (a) of Section 7071.5 from claiming or recovering the full measure of the bond required by this section.

- (c) III No bond shall be required of a holder of a license that has been inactivated on the official records of the board during the period the license is inactive.
- (d) Notwithstanding any other law, as a condition precedent to licensure, the board may require an applicant to post a contractor's bond in twice the amount required pursuant to subdivision (a) until the time that the license is renewed, under the following conditions:
- (1) The applicant has either been convicted of a violation of Section 7028 or has been cited pursuant to Section 7028.7.
- (2) If the applicant has been cited pursuant to Section 7028.7, the citation has been reduced to a final order of the r gistrar.
- (3) The violation of Section 7028, or the basis for the citation issued pursuant to Section 7028.7, constituted a substantial injury to the public.
- (e) (1) The board shall conduct a study to obtain information to evaluate whether the current fifteen-thousand-dollar (\$15,000) amount of the contractor bond is sufficient, or whether an increase may be necessary.
- (2) The board shall report its findings and recommendations to the appropriate policy committees of the Legislature, in accordance with Section 9795 of the Government Code, by January 1, 2024.

-6-**SB 610** 

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1 SEC. 7. Section 7071.17 of the Business and Professions Code 2 is amended to read:

3 7071.17. (a) Notwithstanding any other provision of law, the 4 board shall require, as a condition precedent to accepting an application for licensure, renewal, reinstatement, or to change 5 officers or other personnel of record, that an applicant, previously 6 found to have failed or refused to pay a contractor, subcontractor, 8 consumer, materials supplier, or employee based on an unsatisfied final judgment, file or have on file with the board a bond sufficient to guarantee payment of an amount equal to the unsatisfied final 10 judgment or judgments. The applicant shall have 90 days from the date of notification by the board to file the bond or the application 12 13 shall become void and the applicant shall reapply for issuance, reinstatement, or reactivation of a license. The board may not issue. 14 15 reinstate, or reactivate a license until the bond is filed with the board. The bond required by this section is in addition to the 16 17 contractor's bond. The bond shall be on file for a minimum of one year, after which the bond may be removed by submitting proof 18 19 of satisfaction of all debts. The applicant may provide the board 20 with a notarized copy of any accord, reached with any individual holding an unsatisfied final judgment, to satisfy a debt in lieu of 22 filing the bond. The board shall include on the license application for issuance, reinstatement, or reactivation, a statement, to be made 24 under penalty of perjury, as to whether there are any unsatisfied 25 judgments against the applicant on behalf of contractors, 26 subcontractors, consumers, materials suppliers, or the applicant's 27 employees. Notwithstanding any other provision of law, if it is found that the applicant falsified the statement then the license will be retroactively suspended to the date of issuance and the 30 license will stay suspended until the bond, satisfaction of judgment, or notarized copy of any accord applicable under this section is 32

(b) (1) (1) (1) Notwithstanding any other provision of law, all licensees shall notify the registrar in writing of any unsatisfied final judgment imposed on the licensee. If the licensee fails to notify the registrar in writing within 90 days, the license shall be automatically suspended on the date that the registrar is informed, or is made aware of the unsatisfied final judgment

\_7\_ SB 610

(2) The suspension shall not be removed until proof of satisfaction of the judgment, or in lieu thereof, a notarized copy of an accord is submitted to the registrar.

(3) IIIf the licensee notifies the registrar in writing within 90 days of the imposition of any unsatisfied final judgment, the licensee shall, as a condition to the continual maintenance of the license, file or have on file with the board a bond sufficient to guarantee payment of an amount equal to all unsatisfied judgments applicable under this section.

(4) The licensee has 90 days from date of notification by the board to file the bond or at the end of the 90 days the license shall be automatically suspended. In lieu of filing the bond required by this section, the licensee may provide the board with a notarized copy of any accord reached with any individual holding an unsatisfied final judgment

(c) By operation of law, failure to maintain the bond or failure to abide by the accord shall result in the automatic suspension of any license to which this section applies.

(d) (IIIA license that is suspended for failure to comply with the provisions of this section can only be reinstated when proof of satisfaction of all debts is made, or when a notarized copy of an accord has been filed as set forth under this section.

(e) This section applies only with respect to an unsatisfied final judgment that is substantially related to the construction activities of a licensee licensed under this chapter, or to the qualifications, functions, or duties of the license.

(f) Except as otherwise provided, this section shall not apply to an applicant or licensee when the financial obligation covered by this section has been discharged in a bankruptcy proceeding.

(g) Except as otherwise provided, the bond shall remain in full force in the amount posted until the entire debt is satisfied. If, at the time of renewal, the licensee submits proof of partial satisfaction of the financial obligations covered by this section, the board may authorize the bond to be reduced to the amount of the unsatisfied portion of the outstanding judgment. When the licensee submits proof of satisfaction of all debts, the bond requirement may be removed.

(h) The board shall take the actions required by this section upon notification by any party having knowledge of the outstanding judgment upon a showing of proof of the judgment.

SB 610 —8—

(i) IIF or the purposes of this section, the term "judgment" also includes any final arbitration award where the time to file a petition for a trial de novo or a petition to vacate or correct the arbitration award has expired, and no petition is pending.

(2) The prohibition described in paragraph (1) shall cause the license of any other existing renewable licensed entity with any of the same personnel of record as the judgment debtor licensee or with any of the same judgment debtor personnel to be suspended until the license of the judgment debtor is reinstated reinstated, the judgment is satisfied or until those same personnel of record disassociate themselves from the renewable licensed entity.

(k) IIF or purposes of this section, lawful money or cashier's check deposited pursuant to paragraph (1) of subdivision (a) of Section 995.710 of the Code of Civil Procedure, may be submitted in lieu of the bond.

(*l*) Notwithstanding subdivision (f), the failure of a licensee to notify the registrar of an unsatisfied final judgment in accordance with this section is cause for disciplinary action.

SEC. 4.

SEC. 8. Section 7124.6 of the Business and Professions Code is amended to read:

7124.6. (a) The registrar shall make available to members of the public the date, nature, and status of all complaints on file against a licensee that do either of the following:

(1) Have been referred for accusation.

(2) Thave been referred for investigation after a determination by board enforcement staff that a probable violation has occurred, and have been reviewed by a supervisor, and regard allegations that if proven would present a risk of harm to the public and would be appropriate for suspension or revocation of the contractor's license or criminal prosecution.

(b) The board shall create a disclaimer that shall accompany the disclosure of a complaint that shall state that the complaint is an allegation. The disclaimer may also contain any other -9- SB 610

information the board determines would be relevant to a person evaluating the complaint.

- (c) II(1) IIA complaint resolved in favor of the contractor shall not be subject to disclosure.
- (d) Except as described in subdivision (e), the registrar shall make available to members of the public the date, nature, and disposition of all legal actions.
  - (e) Disclosure of legal actions shall be limited as follows:
- (1) IIII (A) IIII Citations shall be disclosed from the date of issuance and for fi e years after the date of compliance if no additional disciplinary actions have been filed against the licensee during the fi e-year period. If additional disciplinary actions were filed against the licensee during the fi e-year period, all disciplinary actions shall be disclosed for as long as the most recent disciplinary action is subject to disclosure under this section. At the end of the specified time period, those citations shall no longer be disclosed.
- (B) Any disclosure pursuant to this paragraph shall also appear on the license record of any other license that includes a qualifier that is listed as one of the members of personnel of record of the license that was issued the citation.
- (C) The disclosure described in subparagraph (B) shall be for the period of disclosure of the citation.

-10

(3) All revocations that are not stayed shall be disclosed indefinitely from the e fective date of the revocation.

- 3 SEC. 9. Section 7137 of the Business and Professions Code is 4 amended to read:
  - 7137. The board may set fees by regulation. These fees shall be set according to the following schedule:
  - (a)III(1)IIIThe application fee for an original license in a single classification shall be three hundred thirty dollars (\$330) and may be increased to not more than three hundred seventy-fi e dollars (\$375).
  - (2) The application fee for each additional classification applied for in connection with an original license shall not be more than eighty-fi e dollars (\$85).
  - (3) The application fee for each additional classification pursuant to Section 7059 shall be one hundred fifty dollars (\$150) and may be increased to not more than one hundred seventy-fi e dollars (\$175).
  - (4) The application fee to replace a responsible managing office, responsible managing manager, responsible managing member, or responsible managing employee pursuant to Section 7068.2 shall be one hundred fifty dollars (\$150) and may be increased to not more than one hundred seventy-fi e dollars (\$175).
  - (5) The application fee to add personnel, other than a qualifying individual, to an existing license shall be one hundred dollars (\$100) and may be increased to not more than one hundred fifteen dollars (\$115).
  - (b) The fee for rescheduling an examination for an applicant who has applied for an original license, additional classification, a change of responsible managing office, responsible managing manager, responsible managing member, or responsible managing employee, or for an asbestos certification or hazardous substance removal certification, shall not be more than seventy dollars (\$70).
  - (c) The fee for scheduling or rescheduling an examination for a licensee who is required to take the examination as a condition of probation shall not be more than seventy dollars (\$70).
  - (d) The initial license fee for an active or inactive license shall be two hundred dollars (\$200) and may be increased to not more than two hundred twenty-fi e dollars (\$225).

-11- SB 610

(2) The renewal fee for an inactive license shall be two hundred dollars (\$200) and may be increased to not more than two hundred twenty-fi e dollars (\$225).

(f) The delinquency fee is an amount equal to 50 percent of the renewal fee, if the license is renewed after its expiration.

(g) The registration fee for a home improvement salesperson shall be eighty-three dollars (\$83) and may be increased to not more than ninety-fi e dollars (\$95).

(h) The renewal fee for a home improvement salesperson registration shall be eighty-three dollars (\$83) and may be increased to not more than ninety-fi e dollars (\$95).

(i) The application fee for an asbestos certification examination shall be eighty-three dollars (\$83) and may be increased to not more than ninety-fi e dollars (\$95).

(j) The application fee for a hazardous substance removal or remedial action certification examination shall be eighty-three dollars (\$83) and may be increased to not more than ninety-fi e dollars (\$95).

(k) IIIn addition to any other fees charged to C-10—and C-7 contractors, the board may shall charge a fee not to exceed twenty dollars (\$20), which shall be used by the board to enforce provisions of the Labor Code related to electrician certification.

(*I*) The service fee to deposit with the registrar lawful money or cashier's check pursuant to paragraph (1) of subdivision (a) of Section 995.710 of the Code of Civil Procedure for purposes of compliance with any provision of Article 5 (commencing with Section 7065) shall be one hundred dollars (\$100), which shall be used by the board only to process each deposit filed with the registrar, to cover the reasonable costs to the registrar for holding money or cashier's checks in trust in interest bearing deposit or share accounts, and to offset the costs of processing payment of lawful claims against a deposit in a civil action.

(m) The service fee collected under subdivision (*I*) shall be placed in the Contractors' Deposit Fund, which is hereby created in the State Treasury, and shall, upon appropriation by the Legislature, be available only for the regulatory purposes contained in subdivision (*I*).

SB 610 —12—

 (n) The board shall, by regulation, establish criteria for the approval of expedited processing of applications. Approved expedited processing of applications for licensure or registration, as required by other provisions of law, shall not be subject to this subdivision.

(o) This section shall become operative on July 1, 2017. SEC. 5.

SEC. 10. Section 7169 of the Business and Professions Code is amended to read:

7169. (a) The board, in collaboration with the Public Utilities Commission, shall develop and make available a "solar energy system disclosure document" or documents that provide a consumer, at a minimum, accurate, clear, and concise information regarding the installation of a solar energy system, total costs of installation, anticipated savings, the assumptions and inputs used to estimate the savings, and the implications of various financing options.

(b) IIOn or before July 1, 2018, the board, in collaboration with the Public Utilities Commission, shall develop, and make available on its internet website the disclosure document described in subdivision (a) that a solar energy system company shall provide to a consumer prior to completion of a sale, financing, or lease of a solar energy system. The "solar energy system disclosure document" shall be printed on the front page or cover page of every solar energy contract. The "solar energy system disclosure document" shall be printed in boldface 16-point type and include the following types of primary information:

- (1) The total cost and payments for the system, including financing costs.
- (2) Information on how and to whom customers may provide complaints.
- (3) The consumer's right to a cooling off period of three days pursuant to Section 7159 of the Business and Professions Code.
- (c) TAt the board's discretion, other types of supporting information the board and the commission deem appropriate or useful in furthering the directive described in subdivision (a) may be included in the solar energy disclosure document following the front page or cover page, including, but not limited to:
- (1) The amounts and sources of financing obtained.

-13- SB 610

(2) The calculations used by the home improvement salesperson to determine how many panels the homeowner needs to install.

- (3) The calculations used by the home improvement salesperson to determine how much energy the panels will generate.
- - (5) The terms and conditions of any guaranteed rebate.
- (6) The final contract price, without the inclusion of possible rebates.
- (7) The solar energy system company's contractor's license number.
  - (8) The impacts of solar energy system installations not performed to code.
    - (9) Types of solar energy system malfunctions.
  - (10) Information about the difference between a solar energy system lease and a solar energy system purchase.
  - (11) The impacts that the financing options, lease agreement terms, or contract terms will have on the sale of the consumer's home, including any balloon payments or solar energy system relocation that may be required if the contract is not assigned to the new owner of the home.
- (e) III For solar energy systems utilizing Property Assessed Clean Energy (PACE) financing, the Financing Estimate and Disclosure form required by subdivision (b) of Section 5898.17 of the Streets and Highways Code shall satisfy the requirements of this section with respect to the financing contract only, but not, however, with respect to the underlying contract for installation of the solar energy system.

SB 610 —14—

(f) The board shall post the PACE Financing Estimate and Disclosure form required by subdivision (b) of Section 5898.17 of the Streets and Highways Code on its internet website.

(g) IIF or purposes of this section, "solar energy system" means a solar energy device to be installed on a residential building that has the primary purpose of providing for the collection and distribution of solar energy for the generation of electricity, that produces at least one kW, and not more than fi e MW, alternating current rated peak electricity, and that meets or exceeds the eligibility criteria established pursuant to Section 25782 of the Public Resources Code.

(h) This section does not apply to a solar energy system that is installed as a standard feature on new construction.

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: AB 1076 (Ting)

Status/Location: Assembly Appropriations

Sponsor: California for Safety and Justice Subject: Criminal Records: Automatic Relief

Code Section: Add Sections 851.93 and 1203.425 to the Penal Code

**Summary:** Current law allows a petitioner to request that certain criminal offender record information be sealed. This bill would require the Department of Justice to automatically seal eligible arrest and conviction records without requiring any action from a petitioner. This bill is relevant to CSLB because it affects information reported to CSLB about licensed contractors and applicants for contractor licenses.

<u>Existing law</u> provides, regarding persons who are *arrested*, and subject to other specified circumstances, that a person who has successfully completed a pretrial diversion program in lieu of entering a plea, or whose arrest did not result in a conviction, may petition the court to have these records sealed.

Existing law, regarding persons who are *convicted*, and subject to other specified circumstances, a person who fulfills conditions of an entire probation, or is discharged prior to the end of probation, or in cases in which the court determines relief should be granted, to petition to withdraw a guilty plea and have the charges dismissed and be released from all penalties resulting from the offense and conviction.

Existing law requires the California Department of Justice (DOJ) to maintain state summary criminal history information and specifies procedures and prohibitions on the disclosure and use of that information. Existing law defines "criminal offender record information" (CORI) as records and data compiled by agencies to identify offenders and a summary of arrests, pretrial proceedings, the nature and disposition of criminal charges, sentencing, incarceration, rehabilitation, and release.

<u>This bill</u> requires the DOJ to review its databases weekly and to identify persons who meet specified conditions and are therefore eligible for automatic arrest record relief.

This bill provides that conviction or arrest relief automatically occurs, without requiring a motion or petition for relief, and that the arrest or conviction and its consequences are deemed not to have occurred, with a note in the record stating "relief granted." The bill provides that the person may answer any question related to the offense accordingly.

This bill specifies that DOJ shall not disclose an arrest or conviction granted relief to any Department of Consumer affairs board or bureau.

This bill also provides that a person is eligible for automatic *arrest record* relief, subject to specified conditions:

- For misdemeanor charges that were dismissed, or if a year has passed without a conviction, or if the arrestee was acquitted
- For felony offenses punishable by jail for up to three years and if at least three
  years have passed since without a conviction or if the arrestee was acquitted
- If the person completes specified diversion or deferred judgment programs

This bill provides that a person is eligible for automatic *criminal conviction* record relief, subject to specified conditions:

- If the person is not required to register for a sexual offense or is not under active local, state, or federal supervision, or is not serving a sentence or under charge
- For cases in which probation is completed without revocation, or if the conviction is for an infraction or misdemeanor that was not granted probation and if the sentence was completed with a year passing since the judgment
- For cases of a felony conviction resulting in jail and part of the sentence was suspended with a year passing since completing the sentence, or if the sentence was not suspended but two years have passed since the sentence
- For cases in which the sentencing occurred prior to the 2011 Realignment Legislation in specified circumstances

**Background:** According to the Assembly Business and Professions Committee, this bill "would be a comprehensive change in how record relief for most arrests and conviction records is granted" in California. The Committee expressed concerns that DOJ frequently does not have sufficient information in its existing records to make many of the determinations required by the bill, and that this bill effectively has two branches of government making decisions traditionally reserved for the judicial branch.

According to the Committee, around 70 million Americans, including eight million Californians, have "some sort of criminal record, amounting to almost one-in-three working-age Americans.

According to the author, "76% of individuals with a criminal conviction report instability in finding a job or housing, obtaining a license, paying for fines or fees, and having health issues, and that having a criminal record reduces the chance of getting a job offer or callback by 50%." The author states that "lack of access to employment and housing are primary factors driving recidivism," and that the U.S. loses "roughly \$65 billion per year in gross domestic product due to employment losses" because of criminal records. The author states that the current process for clearing arrests and convictions "imposes a burden on affected individuals to be made aware of their eligibility and retain an attorney to proactively file the necessary petition," a petition process that costs the system \$3,757 per record, whereas an automated system costs four cents (\$.04) per record.

By not requiring any action from a petitioner, the author states that the bill reduces significant barriers to employment and housing opportunities for millions of Californians.

**Support:** (As of 4/19/19)

California for Safety and Justice (Sponsor)
American Civil Liberties Union of California
California Public Defenders Association
Community Works
Feminists in Action
Indivisible Sausalito
Indivisible Stanislaus
Indivisible San Diego Central
Initiate Justice
National Association of Social Workers, California Chapter
Showing Up for Racial Justice, Marin
Sister Warrior Freedom Coalition
Southern California Coalition

**Opposition:** (As of 4/19/19)

We The People - San Diego

California Law Enforcement Association of Records Supervisors

Fiscal Impact for CSLB: Unknown

**Staff Recommendation and Comments: WATCH**. The underlying policy of removing barriers to licensure is a 2019-21 board-approved strategic plan objective (Licensing and Testing Division Strategic Plan item 1.4). While CSLB should be cautious about the elimination of certain criminal history available to staff when evaluating an applicant's qualifications for licensure, this bill will not preclude staff from reviewing serious felonies and other specified financial felonies.

Date: April 19, 2019 □

#### AMENDED IN ASSEMBLY MARCH 27, 2019

CALIFORNIA LEGISLATURE—2019-20 REGULAR SESSION

#### ASSEMBLY BILL

No. 1076

#### **Introduced by Assembly Member Ting**

February 21, 2019

An act to add Sections 851.93 and 1203.425 to the Penal Code, relating to criminal records.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1076, as amended, Ting. Criminal records: automatic relief. Existing law authorizes a person who was arrested and has successfully completed a prefiling diversion program, a person who has successfully completed a specified drug diversion program, a person who has successfully completed a specified deferred entry of judgment program, and a person who has suffered an arrest that did not result in a conviction, under certain conditions, to petition the court to seal the person's arrest record. Under existing law, if a defendant successfully completes certain diversion programs, the arrest for the crime for which the defendant was diverted is deemed to have never occurred.

Existing law authorizes a defendant to petition to withdraw the defendant's plea of guilty or nolo contendere and enter a plea of not guilty, if the defendant has fulfilled the conditions of probation, or if other specified circumstances are met, and the defendant is not then serving a sentence for any offense, on probation for any offense, or charged with the commission of any offense. If relief is granted, existing law requires the court to dismiss the accusation or information against the defendant and release the defendant from all penalties and disabilities resulting from the offense, with exceptions. Existing law also authorizes a defendant to file a similar petition if the defendant was convicted of

AB 1076 -2-

a misdemeanor and not granted probation, was convicted of an infraction, or completed a sentence for certain felonies, and the defendant met specified conditions.

This bill would, commencing January 1, 2021, require the Department of Justice, on a weekly basis, to review the records in the state summary eriminal history information database statewide criminal justice databases and to identify persons who are eligible for relief by having their arrest records, or their criminal conviction records, withheld from disclosure. The bill would require the department to grant relief to an eligible person, without requiring a petition or motion. The bill would not limit petitions, motions, or orders for relief, as required or authorized by any other law.

The bill would require an update to the state summary criminal history information to document the relief granted. The bill would require the department, on a weekly basis, to *electronically* submit a notice to the superior court having jurisdiction over the criminal case, informing the court of all cases for which relief was granted. The bill would prohibit the court from disclosing information concerning an arrest or conviction granted relief, with exceptions.

The bill would authorize the prosecuting attorney to file a motion to prohibit the department from granting automatic relief for criminal conviction records as described above. If the court grants that motion, the bill would prohibit the department from granting relief, but the person would continue to be eligible for relief through other existing procedures, including petitions to the court.

The bill would require the Department of Justice to annually publish statistics regarding relief granted pursuant to the provisions of this bill, as specified.

The bill would require a court, at the time of sentencing, to advise each defendant of their right to conviction relief pursuant to the provisions of this bill, as specified.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 851.93 is added to the Penal Code, to 2 read:
- 851.93. (a) (I) (I) On a weekly basis, the Department of Justice
- 4 shall review the records in the state summary criminal history

-3- AB 1076

- information database and shall identify persons who are eligible for relief in their arrest records pursuant to Section 851.87, 851.90, 851.91, 1000.4, or 1001.9, and whose arrests meet the conditions described in paragraph (2). statewide criminal justice databases, and based on information in the Automated Criminal History System, shall identify persons with records of arrest that meet the criteria set forth in paragraph (2) and are eligible for arrest record relief.
  - (2) (1) A person is eligible for relief pursuant to this section, if the underlying arrest shall meet all meets any of the following conditions:
    - (A) Either of the following criteria is met:
  - (A) The arrest was for a misdemeanor offense and the charge was dismissed.
  - <del>(i)</del>

- (B) The arrest—is was for a misdemeanor offense,—and at least one calendar year has elapsed since the date of the—arrest. arrest, and no conviction occurred, or the arrestee was acquitted of any charges that arose, from that arrest.
- <del>(ii)</del>
- (C) The arrest is was for a felony offense an offense that is punishable by imprisonment pursuant to paragraph (1) or (2) of subdivision (h) of Section 1170, and at least three calendar years have elapsed since the date of the arrest. arrest, and no conviction occurred, or the arrestee was acquitted of any charges arising from, that arrest.
  - (B) A criminal conviction did not result based on the arrest.
- (C) Nothing in the arrest record indicates that proceedings seeking conviction remain pending.
- (D) The person successfully completed any of the following, relating to that arrest:
- (i) A prefiling diversion program, as defined in Section 851.87, administered by a prosecuting attorney in lieu of filing an accusatory pleading.
- (ii) A drug diversion program administered by a superior court pursuant to Section 1000.5, or a deferred entry of judgment program pursuant to Section 1000 or 1000.8.
  - (iii) A pretrial diversion program, pursuant to Section 1000.4.
  - (iv) A diversion program, pursuant to Section 1001.9.

AB 1076 —4—

(v) Any diversion program described in Chapters 2.8 (commencing with Section 1001.20), 2.8A (commencing with Section 1001.35), 2.9 (commencing with Section 1001.50), 2.9A (commencing with Section 1001.70), 2.9C (commencing with Section 1001.80), or 2.9D (commencing with Section 1001.81), of Title 6.

- (2) Section 851.92 does not apply to relief granted pursuant to this section.

12 <del>(3)</del>

- (2) The state summary criminal history information shall include, directly next to or below the entry or entries regarding the person's arrest record, a note stating "arrest relief granted," listing the date that the department granted relief, and this-section, and the section pursuant to which the relief was granted. section. This note shall be included in all statewide criminal databases with a record of the arrest.
- (3) Except as otherwise provided in subdivision (d), an arrest for which arrest relief has been granted is deemed not to have occurred, and a person who has been granted arrest relief is released from any penalties and disabilities resulting from the arrest, and may answer any question relating to that arrest accordingly.
- (2) The department shall not disclose information concerning an arrest that is granted relief pursuant to this section to a board, as defined in Section 22 of the Business and Professions Code.
- 37 (d)□(1)□Relief granted pursuant to this section *is subject to the*38 *following conditions:* does
  - (1) Arrest relief does not relieve a person of the obligation to disclose an arrest in response to a direct question contained in a

-5- AB 1076

questionnaire or application for employment as a peace office, as defined in Section 830.

(2) TRelief granted pursuant to this section has no effect on the ability of a criminal justice agency, as defined in Section 851.92, to access and use records that are granted relief. relief to the same extent that would have been permitted for a criminal justice agency had relief not been granted.

- (3) TRelief granted pursuant to this section does not affect a person's authorization to own, possess, or have in the person's custody or control any firearm, or the person's susceptibility to conviction under Chapter 2 (commencing with Section 29800) of Division 9 of Title 4 of Part 6, if the arrest would otherwise affect this authorization or susceptibility.
- (4) TRelief granted pursuant to this section does not affect any prohibition from holding public office that would otherwise apply under law as a result of the arrest.
- (5) Relief granted pursuant to this section is subject to the provisions of Section 11105.
- (e) This section shall not limit petitions, motions, or orders for arrest record relief, as required or authorized by any other law, including, but not limited to, Sections 851.87, 851.90, 851.91, 1000.4, and 1001.9.
- (f) The department shall annually publish statistics regarding the total number of arrests granted relief pursuant to this section, by county, on the OpenJustice Web portal, as defined in Section 13010.

<del>(f)</del>

- (g) This section shall be operative commencing January 1, 2021. SEC. 2. Section 1203.425 is added to the Penal Code, immediately following Section 1203.42, to read:

AB 1076 -6-

(2) A person is eligible for automatic conviction relief pursuant to this section if they meet all of the following conditions:

- 3 (A) The person is not required to register pursuant to Section 4 290.
  - (B) The person is not under active local, state, or federal supervision, according to the Supervised Release File.
  - (C) The person is not currently serving a sentence for any offense and does not have any pending criminal charges.
    - (D) The conviction meets one of the following criteria:
  - (i) The defendant was sentenced to probation and has completed their term of probation without revocation.
  - (ii) The defendant was convicted of an infraction or misdemeanor and was not granted probation, has completed their sentence or paid their fin, and at least one calendar year has elapsed since the date of judgment.
  - (iii) The defendant was sentenced pursuant to subparagraph (B) of paragraph (5) of subdivision (h) of Section 1170, and one year has elapsed following the completion of sentence, or, the defendant was sentenced pursuant to subparagraph (A) of paragraph (5) of subdivision (h) of Section 1170, and two years has elapsed following the completion of sentence.
  - (iv) The defendant was sentenced before January 1, 2012 for a crime which, on or after January 1, 2012, would have been eligible for sentencing pursuant to subdivision (h) of Section 1170, and two years have elapsed following the defendant's completion of the sentence.
  - (b) (1) (1) (Except as specified in subdivision (g), the department shall grant relief, including dismissal of a conviction, to a person identified pursuant to subdivision (a), without requiring a petition or motion by a party for that relief.
  - (2) The state summary criminal history information shall include, directly next to or below the entry or entries regarding the person's criminal record, a note stating "relief granted," listing the date that the department granted relief, relief and this section, and the section pursuant to which the relief was granted. section. This note shall be included in all statewide criminal databases with a record of the conviction.
  - (3) Except as otherwise provided in subdivision (d) and in Section 13555 of the Vehicle Code, a person granted conviction relief pursuant to this section shall be released from all penalties

—7— AB 1076

and disabilities resulting from the offense of which he or she has been convicted.

(2) The department shall not disclose information concerning a criminal conviction record that is granted relief pursuant to this section to a board, as defined in Section 22 of the Business and Professions Code.

(d) (d) (example 1) (d) (example 2) (d) (example 2) (d) (example 2) (example 2

(1) Relief granted pursuant to this section does not relieve a person of the obligation to disclose a criminal conviction in response to a direct question contained in a questionnaire or application for employment as a peace office, as defined in Section 830.

(2) Relief granted pursuant to this section does not relieve a person of the obligation to disclose the conviction in response to any direct question contained in any questionnaire or application for public offic, for licensure by any state or local agency, or for contracting with the California State Lottery Commission.

<del>(2)</del>

(3) ERelief granted pursuant to this section has no effect on the ability of a criminal justice agency, as defined in Section 851.92, to access and use records that are granted relief. relief to the same extent that would have been permitted for a criminal justice agency had relief not been granted.

(3)

(4) TRelief granted pursuant to this section does not affect a person's authorization to own, possess, or have in the person's custody or control any firearm, or the person's susceptibility to conviction under Chapter 2 (commencing with Section 29800) of Division 9 of Title 4 of Part 6, if the criminal conviction would otherwise affect this authorization or susceptibility.

<del>(4)</del>

AB 1076 -8-

(5) Relief granted pursuant to this section does not affect any prohibition from holding public office that would otherwise apply under law as a result of the criminal conviction.

- (6) In any subsequent prosecution of the defendant for any other offense, the prior conviction may be pleaded and proved and shall have the same effect as if the relief had not been granted.
- (e) This section shall not limit petitions, motions, or orders for relief in a criminal case, as required or authorized by any other law, including, but not limited to, Sections 1203.4, 1203.4a, 1203.41, and 1203.42.
- (f) The department shall annually publish statistics regarding the total number of convictions granted relief pursuant to this section, and the total number of convictions prohibited from automatic relief pursuant to subdivision (h), by county, on the OpenJustice Web portal, as defined in Section 13010.
  - <del>(f)</del>

- 17 (g) I Subdivisions (a) to—(e), (g) inclusive, shall be operative commencing January 1, 2021.
  - <del>(g)</del>
  - (h) IIN o later than 90 calendar days before the date of a person's eligibility for relief pursuant to Section 1203.4, 1203.4a, 1203.41, or 1203.42, this section, the prosecuting attorney or probation department may file a motion to prohibit the department from granting automatic relief pursuant to this section. If the court grants that motion, the department shall not grant relief pursuant to this section, but the person may continue to be eligible for relief pursuant to Section 1203.4, 1203.4a, 1203.41, or 1203.42.
  - (i) At the time of sentencing, the court shall advise a defendant, either orally or in writing, of the provisions of this section and of the defendant's right, if any, to petition for a certificate of rehabilitation and pardon.

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: SB 255 (Bradford)

Status/Location: Senate Appropriations Committee 4/22/19

Sponsor: Author

Subject: Women, Minority, Disabled Veteran, and LGBT Business

Enterprise Procurement: Electric Service Providers: Energy Storage System Companies: Community choice aggregators

Code Section: Amend section 8283 of the Public Utilities Code

**Summary:** This bill requires the Contractors State License Board to assist the Public Utilities Commission in identifying and developing contact information for distributed energy resource contractors.

<u>Existing law</u> provides regulatory authority over public utilities, including electrical, gas, water, and telephone corporations to the Public Utilities Commission (Commission) and authorizes the Commission to establish rules for all public utilities.

Existing law requires electrical, gas, water, telecommunications and telephone service providers with revenues exceeding \$25,000,000 to annually submit a plan for increasing procurement from women, minority, disabled veteran, and LGBT (diverse) businesses in categories that include renewable energy and other utility projects.

Existing law requires the plans to include methods for encouraging prime contractors and grantees to engage diverse businesses in subcontracting opportunities that include renewable energy and other utility projects.

Existing law requires the Commission to establish guidelines for these service providers to implement these requirements and requires the providers to provide an annual report on the progress of their implementation.

Existing law defines a "distributed energy resource" as "an electric generation or storage technology that complies with the emissions standards adopted by the State Air Resources Board pursuant to the distributed generation certification program requirements of Section 94203 of Title 17 of the California Code of Regulations, or any successor regulation" (Public Utilities Code Section 8370).

<u>This bill</u> extends the requirement of service providers who must submit a plan for increasing procurement from diverse business and who must report on the implementation of these plans to include distributed energy resource contractors, energy storage system companies, wholesale generators, and community choice aggregators. The bill decreases the revenue threshold of these providers from \$25,000,000 to \$1,000,000.

The bill extends the projects subject to the effort to increase procurement from WMDVLGBT businesses to energy storage systems and smart grids (among others). The bill also extends the subcontracting opportunities (into which diverse businesses are to engage) to energy storage systems and smart grid projects (among others).

This bill requires the Contractors State License Board (CSLB) to facilitate these efforts and to assist the Commission in "identifying and developing contact information for distributed energy resource contractors."

This bill defines a "distributed energy resource contractor" as "a corporation or other business entity that employs anyone licensed by the Contractors' State License Board to perform installations of distributed energy resources, as defined in [Public Utilities Code] Section 8370."

**Background:** This bill amends the "utility supplier diversity law." According to the author, the program is an engine "of socioeconomic mobility for historically-disadvantaged people in the State." The author notes that "our electric grid has evolved in the 30 years since this initiative began" and that, as a result, SB 255 "updates the statute by including grid participants that play an increasing role in the electric sector." The author states that, by adopting the law to include distributed energy resource contractors, energy storage system companies, wholesale generators, energy service providers, and community choice aggregators, SB 255 "updates California's utility supplier diversity statute to match our twenty-first century electric grid."

Support: (As of April 19, 2019)
California Asian Pacific Islander Chamber of Commerce
California Black Chamber of Commerce
Equality California
Golden Gate Business Association
MCE Clean Energy
Peninsula Clean Energy Authority

**Opposition:** None on file (As of April 19, 2019)

Fiscal Impact for CSLB: Minor/Absorbable

**Staff Recommendation and Comments: WATCH**. By amending California's utility supplier diversity law to include distributed energy resource contractors, this bill places CSLB in the position of identifying the licensed contractors who are authorized to install a "distributed energy resource."

Date: April 17, 2019 □

# AMENDED IN SENATE APRIL 2, 2019 AMENDED IN SENATE MARCH 20, 2019

### **SENATE BILL**

No. 255

### **Introduced by Senator Bradford**

February 12, 2019

An act to amend Section 8283 of the Public Utilities Code, relating to energy.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 255, as amended, Bradford. Women, minority, disabled veteran, and LGBT business enterprise procurement: electric service providers: energy storage system companies: community choice aggregators.

Under existing law, the Public Utilities Commission has regulatory authority over public utilities, including electrical, gas, water, and telephone corporations. Existing law authorizes the commission to establish rules for all public utilities, subject to control by the Legislature.

Existing law defines an "electric service provider" as an entity that offers electrical service to customers within the service territory of an electrical corporation, excluding electrical corporations, local publicly owned electric utilities, and certain cogenerators. Existing law requires that electric service providers register with the commission and provides for the authorization of direct transactions between electric service providers and end-use customers.

Existing law authorizes a community choice aggregator to aggregate the electrical load of electricity consumers within its boundaries and provides that the community choice aggregator is solely responsible for all generation procurement activities on behalf of the community choice aggregator's customers, except where other generation

 $SB 255 \qquad \qquad -2-$ 

procurement arrangements are expressly authorized by statute. Existing law requires a community choice aggregator to develop, adopt, and file with the commission an implementation plan detailing the process and consequences of aggregation and containing specified information.

Existing law directs the commission to require every electrical corporation, gas corporation, water corporation, wireless telecommunications service provider, and telephone corporation with annual gross revenues exceeding \$25,000,000, and their regulated subsidiaries and affiliates, to annually submit a detailed and verifiable plan for increasing procurement from women, minority, disabled veteran, and LGBT business enterprises, as defined, in all categories, including a renewable energy project, as defined, and wireless telecommunications, broadband, smart grid, and rail projects. Existing law requires the reporting of certain information about the implementation of the plans.

This bill would change the \$25,000,000 annual gross revenue threshold above which these requirements become applicable to \$1,000,000 in gross annual California revenues, and would extend these requirements to electric service providers, certain wholesale generators selling electricity to retail sellers, distributed energy resource contractors, and energy storage system companies, as specified. The bill would additionally include energy storage system and vegetation management projects within the enumerated projects to which these requirements apply. The bill would require the Contractors' State License Board to assist the commission in identifying and developing contact information for distributed energy resource contractors.

This bill would require each community choice aggregator with gross annual revenues exceeding \$1,000,000 to annually submit a detailed and verifiable plan to the commission for increasing procurement from small, local, and diverse business enterprises in all categories, including, but not limited to, renewable energy, energy storage system, and smart grid projects. The bill would require each community choice aggregator with gross annual revenues exceeding \$1,000,000 to annually submit a report to the commission regarding its procurement from women, minority, disabled veteran, and LGBT business enterprises in all categories, including, but not limited to, renewable energy, energy storage system, and smart grid projects.

Under existing law, a violation of any order, decision, rule, direction, demand, or requirement of the commission is a crime.

-3- SB 255

Because a violation of an order or decision of the commission implementing the bill's expanded requirements would be a crime, the bill would impose a state-mandated local program by creating a new crime. Because the bill would impose reporting requirements upon community choice aggregators, which are entities of local government, the bill would impose a state-mandated local program.

The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for specified reasons.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

1 SECTION 1. Section 8283 of the Public Utilities Code is 2 amended to read:

8283. (a) The commission shall require each electrical corporation, gas corporation, water corporation, wireless telecommunications service provider, electric service provider, exempt wholesale generator contracting to sell electricity to a retail seller, distributed energy resource contractor, energy storage system company, and telephone corporation with gross annual California revenues exceeding one million dollars (\$1,000,000), and their commission-regulated subsidiaries and affiliates, to submit annually a detailed and verifiable plan for increasing procurement from women, minority, disabled veteran, and LGBT business enterprises in all categories, including, but not limited to, renewable energy, energy storage system, wireless telecommunications, broadband, smart grid, vegetation management, and rail projects.

(b) These annual plans shall include short- and long-term goals and timetables, but not quotas, and shall include methods for encouraging both prime contractors and grantees to engage women, minority, disabled veteran, and LGBT business enterprises in subcontracts in all categories that provide subcontracting opportunities, including, but not limited to, renewable energy, energy storage system, wireless telecommunications, broadband, smart grid, vegetation management, and rail projects.

SB 255 —4—

(c) The commission shall establish guidelines for all electrical corporations, gas corporations, water corporations, wireless telecommunications service providers, electric service providers, exempt wholesale generators contracting to sell electricity to a retail seller, distributed energy resource contractors, energy storage system companies, and telephone corporations with gross annual California revenues exceeding one million dollars (\$1,000,000), and their commission-regulated subsidiaries and affiliates, to be utilized in establishing programs pursuant to this article.

(d) Every electrical corporation, gas corporation, water corporation, wireless telecommunications service provider, electric service provider, exempt wholesale generator contracting to sell electricity to a retail seller, distributed energy resource contractor, energy storage system company, and telephone corporation with gross annual California revenues exceeding one million dollars (\$1,000,000) shall furnish an annual report to the commission regarding the implementation of programs established pursuant to this article in a form that the commission shall require, and at the time that the commission shall annually designate.

(e)II(1)IIThe commission shall require each community choice aggregator with gross annual revenues exceeding one million dollars (\$1,000,000) to annually submit a detailed and verifiable plan to the commission for increasing procurement from small, local, and diverse business enterprises in all categories, including, but not limited to, renewable energy, energy storage system, and smart grid projects.

(B) The report shall be in a form that the commission may require and shall be submitted by an annual date that the commission shall designate, consistent with other reports required by this section.

(C) The report shall include women, minority, disabled veteran, and LGBT business enterprises with whom a prime contractor or grantee of a community choice aggregator has engaged in contracts

-5- SB 255

or subcontracts for all categories, including, but not limited to, renewable energy, energy storage system, and smart grid projects.

(2) The Legislature declares that each cable television corporation and direct broadcast satellite provider is encouraged to voluntarily adopt a plan for increasing women, minority, disabled veteran, and LGBT business enterprise procurement and to voluntarily report activity in this area to the Legislature on an annual basis.

(3) The Legislature declares that each community choice aggregator that is not required to submit a plan pursuant to subdivision (e) is encouraged to voluntarily adopt a plan for increasing procurement from small, local, and diverse business enterprises in all categories.

(g) The Contractors' State License Board shall assist the commission in identifying and developing contact information for distributed energy resource contractors.

(h) Pursuant to this section, the following terms have the following meanings:

(1) If Distributed energy resource contractor" means any person or corporation that installs or operates a distributed energy resource, as defined in Section 8370, and that is licensed by the Contractors' State License Board. corporation or other business entity that employs anyone licensed by the Contractors' State License Board to perform installations of distributed energy resources, as defined in Section 8370.

(2) The Energy storage system company" means any person or corporation operating a centralized or distributed energy storage system, as defined in Section 2835, that furnishes electricity to an electrical corporation, local publicly owned electric utility, community choice aggregator, or electric service provider within California, or that supplies electricity to a retail end-use customer of an electrical corporation, local publicly owned electric utility,

 $SB 255 \qquad \qquad -6-$ 

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1 community choice aggregator, or electric service provider within2 California.

- (3) "Other business entity" has the same meaning as defined in Section 174.5 of the Corporations Code.
- SEC. 2. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because a local agency or school district has the authority to levy service charges, fees, or assessments sufficient to pay for the program or level of service mandated by this act or because costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a
- 12 crime or infraction, or changes the penalty for a crime or infraction,
- 13 within the meaning of Section 17556 of the Government Code, or
- 14 changes the definition of a crime within the meaning of Section 6
- 15 of Article XIIIB of the California Constitution.

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: SB 556 (Pan)

Status/Location: Senate Business, Professions & Economic Development

Committee Hearing 4/22/19

Sponsor: International Union of Operating Engineers and California &

Nevada Civil Engineers and Land Surveyors Association

Subject: Professional Land Surveyors

Code Section: Amends Sections of the Business and Professions Code

related to professional land surveyors

**Summary:** This bill changes the definition of civil engineering and land surveying and differentiates these tasks in the area of design that are appropriate for a licensed contractor.

<u>Existing law</u> defines the practice or offer to practice "civil engineering" in a public or private capacity, to include the locating, relocating, establishing, reestablishing, retracing the alignment or elevation for any of the fixed works embraced within the practice of civil engineering.

Existing law defines the practice of "land surveying" as any person employed in a public or private capacity who does or offers to locate, relocate, establish, reestablish, or layout through the use of mathematics or geometric measurements the alignment or elevation of any of the fixed works embraced within the practice of civil engineering, including but not limited to any items designed within the practice of electrical or mechanical engineering.

<u>This bill</u>, with respect to *civil engineering*, includes within the definition in existing law the additional acts of retracing, or laying out through use of mathematics or geometric measurements, the alignment or elevation of buildings (in addition to fixed works).

This bill, with respect to *land surveying*, includes within the definition in existing law the addition of the alignment or elevation of "buildings" (in addition to fixed works) as the subjects for which a land surveyor may offer to locate, relocate, establish, reestablish, retrace, or layout through the use of mathematics or geometric measurements.

This bill provides that the alignment or elevation of "buildings" within the new definitions of *civil engineering* and *land surveying* "means the exterior location of the building or building control lines . . . does not limit building contractors or others from layout of items based on the grid lines or building corners set by a licensed surveyor."

This bill provides that the new definitions of *civil engineering* and *land surveying* do not prohibit a licensed contractor "while engaged in the business of contracting for the

installation or layout of electrical or mechanical systems or facilities," from designing those systems or facilities in "accordance with the applicable building codes and standards for work to be performed and supervised by that contractor within the classification for which their license is issued," or "from preparing electrical or mechanical shop or field drawings for work which the contractor has contracted to perform."

**Background:** The author states, "SB 556 would clarify and modernize the Professional Land Surveyors' Act, to protect public health and establish a clear line as to when a licensed professional land surveyor is required on a project." The author states that "the bill would clarify technical terms, reflect technological advances in the field, and close loopholes in the Act's decades-old definitions of land surveying work and definitions of who may or may not perform such work."

The Senate Committee on Business, Professions, and Economic Development notes that, "one of the most common forms of unlicensed activity that is brought to the Board's [Board for Professional Engineering, Land Surveyors, and Geologists] attention involves licensed contractors who may be unknowingly exceeding their license authority by performing professional engineering, land surveying, geological, and geophysical services on projects, particularly in the use of technologically advanced tools."

The Committee further notes, "as problems of unlicensed activity and other professionals providing services that may be unknowingly outside of their scope of practice, the aim of this bill is to modernize the land surveyors practice act to ensure that the definitions of current practice and technology match what the work of what land surveying is and more clearly identify when a licensed land surveyor is required."

#### Support:

International Union of Operating Engineers (Co-Sponsor)
California & Nevada Civil Engineers and Land Surveyors Association (Co-Sponsor)
State Building and Construction Trades Council (March 26th version)

#### **Opposition:**

None on file as of April 17, 2019

Fiscal Impact for CSLB: None

**Staff Recommendation and Comments: WATCH**. This bill is a consideration for CSLB only to the extent that licensed contractors currently engage in the lawful (or potentially unlawful) practice of land surveying in their current business affairs and therefore should be aware of these provisions.

Date: April 19, 2019 □

#### **Introduced by Senator Pan**

(Principal coauthor: Assembly Member Salas)

February 22, 2019

An act to amend Sections—8726 6731.1, 8726, and 8729 of, and to add Sections 8728.5, 8729.1, 8786, 8790.1, 8793, 14216, and 17910.6 and 8793 to, the Business and Professions Code, and to add Sections 201.1, 15902.10, 16105.1, 16953.1, and 17702.08 to the Corporation Code, relating to professional land surveyors, and making an appropriation therefor.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 556, as amended, Pan. Professional land-surveyors. surveyors and engineers.

(1) The *Professional Engineers Act and the* Professional Land Surveyors' Act provides for the licensure and regulation of professional *engineers and* land surveyors by the Board for Professional Engineers, Land Surveyors, and Geologists. The act establishes *Those acts establish* criminal penalties for violations of specified portions of the act, including the practice of land surveying without a license and giving false evidence to the board in obtaining a license.

Under the act, those acts, a land surveyor includes a person who engages in specified practices, including and civil engineering is defined to include a person who locates, relocates, establishes, reestablishes, or retraces the alignment or elevation for any of the fi ed works embraced within the practice of civil engineering, as defined, determines the configuration or contour of the earth's surface, or the position of fi ed objects above, on, or below the surface of the earth by applying the

 $SB 556 \qquad \qquad -2-$ 

principles of mathematics or photogrammetry, or engages in geodetic or cadastral surveying, as defined.

This bill would include within the practices that subject a person to the act, those acts, with regard to the practice of identifying the alignment or elevation of buildings, as defined, or other fi ed works, the laying out through the use of mathematics or geometric measurements the alignment or elevation for any of the fi ed works embraced within the practice of civil engineering, including any items designed within the practice of electrical engineering or mechanical engineering. The bill would expand the practice of land surveying and civil engineering to include determining the benthic surface below water bodies and the measuring for volumetric calculations of earthwork. The bill, with respect to the practice of making determinations regarding the position of objects, would expand that practice to include such a determination made by applying the principles of mathematics, photogrammetry, or remote-sensing. sensing, as defined The bill would further revise that practice so that the determination regarding the position of objects is made regarding either manmade or natural objects, instead of fi ed objects. The bill would modify the definition of geodetic surveying surveying, for purposes of the Professional Land Surveyor Act, to mean performing surveys by using techniques or methods of three-dimensional data acquisitions, and make conforming changes to that effect.

The bill would impose a state-mandated local program by expanding those practices that constitute land surveying, thereby expanding the persons subject to the act, the violation of which is a crime.

(2) Existing law requires fees and civil penalties received pursuant to the aet *Professional Land Surveyors' Act* to be deposited in the Professional Engineer's, Land Surveyor's, and Geologist's Fund, and continuously appropriates those funds to the board for purposes of the act.

This bill would prohibit a—business business, except for a sole proprietorship or a limited liability company, from engaging in the practice of, or offering services for, land surveying in this state unless that business obtains a certificate from the board. The bill would require the board to develop a process to that effect, including developing an application form that meets certain requirements, including that the applicant pay a—fee of \$200 for fee, as determined by the board, for that eertificate certificate and a process to renew and revoke a certificat. This bill would—impose a minimum fine of \$20,000 authorize the board

-3- SB 556

to impose a fin, as specified on a business that performs land surveying without a certificate. By authorizing additional fees and penalties to be deposited into a continuously appropriated fund, this bill would make an appropriation. By expanding the scope of the existing crime with respect to giving false evidence to the board, this bill would impose a state-mandated local program.

- (3) The act requires that any civil engineering, mechanical engineering, or electrical engineering plans and other specified documents, prepared by a registered engineer, that are permitted or that are to be released for construction shall bear the signature and seal or stamp of the licensee, the date of signing and sealing or stamping, and the expiration date of the certificate, authorit, or registration.
- (3) The Professional Land Surveyors' Act authorizes an individual or business engaged in any line of endeavor other than the practice of civil, electrical, or mechanical engineering from employing or contracting with a licensed civil, electrical, or mechanical engineer to perform the respective engineering services that are incidental to the conduct of business.

The bill would require any department or agency of the state or any eity, county, eity and county, district, or special district that accepts any maps, plans, reports, descriptions, or other documentary evidence in connection with the practice of land surveying to report to the board any of these documents that fail to identify the person authorized to practice land surveying. The bill would require an individual or business that does not have a license or a certificate to practice land surveying to employ or contract with an individual or business that has a license or a business that has a certificate to practice land surveying to perform land surveying services that are incidental to the conduct of their business. The bill would require a business, as defined, that has a certificate to practice land surveying to carry professional liability insurance or to provide notice to any person or entity to which land surveying services are offered that the business does not carry professional liability insurance.

(4) Existing law requires the board to enforce all of the provisions of the act, and to prosecute all violations of the act that come to its notice.

This bill would require the board to send a copy of each valid complaint, as defined, to all boards that regulate the health and safety of persons working on construction, building, or infrastructure projects, SB 556 —4—

as well as all boards that regulate the wages and other labor requirements related to those persons.

(5) Existing law requires the Secretary of State to issue a certificate of registration for a trade mark and to file articles of incorporation, a certification of limited partnership, a statement of partnership, a registration of a limited liability partnership, or the articles of organization of a limited liability company is the filing entity meets the specified requirements. Existing law prohibits a county clerk from accepting a fictitious business name statement that includes the words "corporation" or "limited liability company" if the entity is not organized as a corporation or limited liability company respectively.

This bill would prevent the Secretary of State from issuing a certificate of registration or from filing any of these documents if the trade mark or document sets for a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "aerial mapping," "photogrammetry," or any modification or derivation thereof appear, unless the business has a certificate to practice land surveying granted by the board is attached. The bill would prohibit a county clerk from accepting a fictitious business name statement setting forth a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "aerial mapping," "photogrammetry," or any modification or derivation thereof appear, unless a certificate to practice land surveying granted by the board is attached.

<del>(6)</del>

(5) The California Constitution requires the state to reimburse local agencies and school districts for certain costs mandated by the state. Statutory provisions establish procedures for making that reimbursement.

This bill would provide that no reimbursement is required by this act for a specified reason.

Vote: majority. Appropriation: yes. Fiscal committee: yes. State-mandated local program: yes.

The people of the State of California do enact as follows:

- SECTION 1. Section 6731.1 of the Business and Professions Code is amended to read:
- 3 6731.1. Civil engineering also includes the practice or offer to
- 4 practice, either in a public or private capacity, all of the following:
- 5 (a) Locates, relocates, establishes, reestablishes, or retraces
- 6 retraces, or lays out through the use of mathematics or geometric

\_5\_ SB 556

measurements the alignment or elevation for any-of buildings or other the fi ed works embraced within the practice of civil engineering, as described in Section 6731.

- (1) This subdivision shall not prohibit a contractor, licensed under Chapter 9 (commencing with Section 7000) of Division 3, while engaged in the business of contracting for the installation or layout of electrical or mechanical systems or facilities, from designing those systems or facilities in accordance with the applicable building codes and standards for work to be performed and supervised by that contractor within the classification for which their license is issued, or from preparing electrical or mechanical shop or field drawings for work which the contractor has contracted to perform.
- (2) For purposes of this subdivision, "buildings" means the exterior location of the building or building control lines and does not limit building contractors or others from layout of items based on the grid lines or building corners set by a licensed surveyor.
- (b)  $\square(1)$  Determines the configuration or contour of the earth's surface surface, the benthic surface below water bodies, the measuring for volumetric calculations of earthwork, or the position of manmade or natural fi ed objects above, on, or below the surface of earth by applying the principles of trigonometry or photogrammetry. mathematics, photogrammetry, or remote sensing.
- (2) For purposes of this subdivision, "remote sensing" means the detecting, collection, processing, and analysis of physical objects regarding the location or dimensions of a location or object, or otherwise using various acquisition methods intended to or resulting in the determination of the configuration or contour of the earth's surface, or the position of fixed objects above, on, or below the surface of the earth.
- (c) III Creates, prepares, or modifies electronic or computerized data in the performance of the activities described in subdivisions (a) and (b).
- (d) TRenders a statement regarding the accuracy of maps or measured survey data pursuant to subdivisions (a), (b), and (c).
- 37 SECTION 1.

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38 SEC. 2. Section 8726 of the Business and Professions Code is amended to read:

SB 556 -6 -

8726. A person, including any person employed by the state or by a city, county, or city and county within the state, practices land surveying within the meaning of this chapter who, either in a public or private capacity, does or offers to do any one or more of the following:

- (a) IIIL ocates, relocates, establishes, reestablishes, retraces, or lays out through the use of mathematics or geometric measurements the alignment or elevation for any of the *buildings or other* fi ed works embraced within the practice of civil engineering, as described in Section 6731, including, but not limited to, any items designed within the practice of electrical engineering, as described in Section 6731.5, or mechanical engineering, as described in Section 6731.6
- (1) This section shall not prohibit a contractor, licensed under Chapter 9 (commencing with Section 7000) of Division 3, while engaged in the business of contracting for the installation or layout of electrical or mechanical systems or facilities, from designing those systems of facilities in accordance with the applicable construction codes and standards for work to be performed and supervised by that contractor within the classification for which their license is issued, or from preparing electrical or mechanical shop or field drawings for work the contractor has contracted to perform.
- (2) For purposes of this subdivision, "buildings" means the exterior location of the building or building control lines and does not limit building contractors or others from layout of items based on the grid lines or building corners set by a licensed surveyor.
- (b) (1) Determines the configuration or contour of the earth's surface, the benthic surface below water bodies, the measuring for volumetric calculations of earthwork, or the position of manmade or natural fi ed objects above, on, or below the surface of the earth by applying the principles of mathematics, photogrammetry, or remote sensing.
- (2) For purposes of this subdivision, "remote sensing" means the detecting, collection, processing, and analysis of physical objects regarding the location or dimensions of a location or object, or otherwise using various acquisition methods intended to or resulting in the determination of the configuration or contour of the earth's surface, or the position of fixed objects above, on, or below the surface of the earth.

\_7\_ SB 556

(c) Locates, relocates, establishes, reestablishes, or retraces any property line or boundary of any parcel of land, right-of-way, easement, or alignment of those lines or boundaries.

(d) Makes any survey for the subdivision or resubdivision of any tract of land. For the purposes of this subdivision, the term "subdivision" or "resubdivision" shall be defined to include, but not be limited to, the definition in the Subdivision Map Act (Division 2 (commencing with Section 66410) of Title 7 of the Government Code) or the Subdivided Lands Law (Chapter 1 (commencing with Section 11000) of Part 2 of Division 4 of this code).

(e) The use of the principles of land surveying determines the position for any monument or reference point which marks a property line, boundary, or corner, or sets, resets, or replaces any monument or reference point.

(f) Geodetic surveying or cadastral surveying. As used in this chapter, geodetic surveying means performing surveys, by using techniques or methods of three dimensional geospatial data acquisition in which account is taken of the figure and size of the earth to determine or predetermine the horizontal or vertical positions of fi ed objects thereon or related thereto, geodetic control points, monuments, or stations for use in the practice of land surveying or for stating the geospatial establishment of three dimensional positions of fi ed objects, geodetic control points, monuments, or stations by California Coordinate System coordinates in accordance with Chapter 1 (commencing with Section 8801) of Division 8 of the Public Resources Code.

(g) Determines the information shown or to be shown on any map or document prepared or furnished in connection with any one or more of the functions described in subdivisions (a), (b), (c), (d), (e), and (f).

(h) Indicates, in any capacity or in any manner, by the use of the title "land surveyor" or by any other title or by any other representation that the person practices or offers to practice land surveying in any of its branches.

(i) $\square$ Procures or offers to procure land surveying work for themselves or others.

(j) Manages, or conducts as manager, proprietor, or agent, any place of business from which land surveying work is solicited, performed, or practiced.

SB 556 -8-

(k) Coordinates the work of professional, technical, or special consultants in connection with the activities authorized by this chapter.

(I) Determines the information shown or to be shown within the description of any deed, trust deed, or other title document prepared for the purpose of describing the limit of real property in connection with any one or more of the functions described in subdivisions (a) to (f), inclusive.

(m)  $\square$  Creates, prepares, or modifies electronic or computerized data in the performance of the activities described in subdivisions (a), (b), (c), (d), (e), (f), (k), and (l).

(n) TRenders a statement regarding the accuracy of maps or measured survey data.

Any department or agency of the state or any city, county, or city and county that has an unregistered person in responsible charge of land surveying work on January 1, 1986, shall be exempt from the requirement that the person be licensed as a land surveyor until the person currently in responsible charge is replaced.

The review, approval, or examination by a governmental entity of documents prepared or performed pursuant to this section shall be done by, or under the direct supervision of, a person authorized to practice land surveying.

(o) Nothing in this section shall require the use of a licensed land surveyor for underground utility locating and subsurface imaging that is not required under this chapter as it read on January 1, 2018.

SEC. 2.

SEC. 3. Section 8728.5 is added to the Business and Professions Code, to read:

8728.5. (a) The purposes of this section, "business" means a partnership, general partnership, limited liability partnership, limited liability company, or corporation. However, "business" does not include a sole proprietorship or a limited liability company. Nothing in this section requires a certificate for any form of corporation or partnership otherwise prohibited in this chapter from offering or providing land surveying services.

(b) IIIA business shall not engage in the practice of, or offer services for, land surveying, as defined in Section 8726, in the state, unless that business obtains a certificate from the board pursuant to the requirements of this section.

-9- SB 556

(c) The board shall create a process to certify a business practicing land surveying. As a part of that process, the board shall establish an application form for a business to apply for certification, that shall contain all of the information required by subdivision (d), as well as any other information the board determines is necessary or convenient to administer this section.

- (d) IIIA business shall apply for a certificate to practice land surveying by submitting an application form to the board. The board shall grant the certificate if the business submits may develop rules and regulations governing the conditions under which a certificate shall be granted, including, but not limited to, taking into consideration whether the business has submitted the following requirements to the board:
- (1) IIIA completed application form that includes all of the following:
- (A) The name and address of the business applying for the certification.
  - (B) The type of land surveying practiced by the business.

19 <del>(C</del>

(B) The name and current state license number of the professional land surveyor or civil engineer who will be the responsible charge of work of the business.

<del>(D)</del>

(C) The name of the partners in a partnership, general partnership, or limited liability partnership, the names of the members holding a majority interest of a limited liability company, or the names of the majority stockholders of a corporation.

<del>(E)</del>

- (D) The signature and title of an agent authorized by the partnership, general partnership, limited liability partnership, limited liability company, or corporation to submit the application.
  - (2) An application fee of two hundred dollars (\$200).
- (2) (A) The board shall charge an application fee as determined pursuant to Section 8805.
- (B) The board may develop rules and regulations governing both of the following:
- (i) The circumstances when the board may require a business to seek a renewal of an existing certificat, including, but not limited to, consideration of a business's change of ownership.

SB 556 -10-

 (ii) The circumstances when the board may revoke an existing certificat.

(3) IIIA—certifie—copy of a resolution by the partners of a partnership, the general partners of a general partnership or a limited liability partnership, the managing members of a limited liability company, or the board of directors of a corporation that designates an individual in the business with a current license issued by this state for the practice of land surveying or civil engineering who is authorized to practice surveying that is the responsible charge for work and that has the authority to make all final decisions in the practice of land surveying on behalf of the business.

- (4) (1) (A copy of the partnership agreement of a partnership, general partnership, or limited liability partnership, the articles of incorporation or operating agreement of a limited liability eompany, or the bylaws of a corporation.
- (5) (1) A statement of land surveying experience of the business during the fi e years preceding the date of the application.
- (e) (IIIA business that is organized or incorporated in a state or territory outside of California shall not offer land surveying services in California unless that business obtains a certificate under this section. section and complies with all other requirements of this chapter.

**SEC. 3.** 

- SEC. 4. Section 8729 of the Business and Professions Code, as amended by Section 3 of Chapter 150 of the Statutes of 2018, is amended to read:
- 8729. (a) This chapter does not prohibit one or more licensed land surveyors or civil engineers licensed in this state prior to 1982 (hereinafter called civil engineers) from practicing or offering to practice, within the scope of their licensure, land surveying as a sole proprietorship, partnership, limited liability partnership, firm, or corporation (hereinafter called business), if the following conditions are satisfied:
- (1) A land surveyor or civil engineer currently licensed in the state is an owner, partner, or officer in charge of the land surveying practice of the business.
- 38 (2) All land surveying services are performed by or under the responsible charge of a land surveyor or civil engineer.

-11- SB 556

(3) IIIf the business name of a California land surveying business contains the name of a person, then that person shall be licensed by the board as a land surveyor or licensed by the board in any year as a civil engineer. Any offer, promotion, or advertisement by the business that contains the name of any individual in the business, other than by use of the name of the individual in the business name, shall clearly and specifically designate the license discipline of each individual named.

(b) (An out-of-state business with a branch office in this state shall meet the requirements of subdivision (a) and shall have an owner, partner, or officer who is in charge of the land surveying work in this state, who is licensed in this state, and who is physically present at the branch office in this state on a regular basis. However, the name of the business may contain the name of a person not licensed in this state, if that person is appropriately licensed or registered in another state. Any offer, promotion, or advertisement that contains the name of any individual in the business, other than by use of the name of the individual in the business name, shall clearly and specifically designate the license or registration discipline of each individual named.

(c) The business name of a California land surveying business may be a fictitious name. However, if the fictitious name includes the names of any person, the requirements of paragraph (3) of subdivision (a) shall be met.

(d) (IIIA) person not licensed under this chapter or licensed as a civil engineer in this state prior to 1982 may also be a partner or an officer of a land surveying business if the conditions of subdivision (a) are satisfied. Nothing in this section shall be construed to permit a person who is not licensed under this chapter or licensed as a civil engineer in this state prior to 1982 to be the sole owner or office of a land surveying business, unless otherwise exempt under this chapter.

(e) III f-an individual or a business that does not have a license or a certificate to practice land surveying under this chapter needs land surveying services performed that are incidental to the conduct of their business, the individual or business shall-employ employ, pursuant to paragraph (1) of subdivision (a), or contract with an individual or business that has a license or a business that has a certificate to practice land sur eying.

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 (f) This section shall not prevent the use of the name of any business engaged in rendering land surveying services, including the use by any lawful successor or survivor, that lawfully was in existence on June 1, 1941. However, the business is subject to the provisions of paragraphs (1) and (2) of subdivision (a).

- (g) (IIIA) business engaged in rendering land surveying services may use in its name the name of a deceased or retired person if the following conditions are satisfied:
- (1) The person's name had been used in the name of the business, or a predecessor in interest of the business, prior to the death or retirement of the person.
- (2) The person shall have been an owner, partner, or officer of the business, or an owner, partner, or officer of the predecessor in interest of the business.
- (3) The person shall have been licensed as a land surveyor or a civil engineer by the board, if operating a place of business or practice in this state, or by an applicable state board in the event no place of business existed in this state.
- (4) The person, if retired, has consented to the use of the name and does not permit the use of the name in the title of another land surveying business in this state during the period of that consent, except that a retired person may use their name as the name of a new or purchased business, if that business is not identical in every respect to that person's name as used in the former business.
- (5) The business shall be subject to paragraphs (1) and (2) of subdivision (a).
  - (h) This section does not affect Sections 6731.2 and 8726.1.
- (i) A current organization record form shall be filed with the board for all businesses engaged in rendering professional land surveying services.
- (j) This section shall remain in effect only until January 1, 2026, and as of that date is repealed.

SEC. 4.

- SEC. 5. Section 8729 of the Business and Professions Code, as amended by Section 4 of Chapter 150 of the Statutes of 2018, is amended to read:
- 8729. (a) This chapter does not prohibit one or more licensed land surveyors or civil engineers licensed in this state prior to 1982 (hereinafter called civil engineers) from practicing or offering to practice within the scope of their licensure, land surveying as a

-13- SB 556

sole proprietorship, partnership, firm, or corporation (hereinafter called business), if the following conditions are satisfied:

(1) A land surveyor or civil engineer currently licensed in the state is an owner, partner, or officer in charge of the land surveying practice of the business.

(2) All land surveying services are performed by or under the responsible charge of a land surveyor or civil engineer.

(3) IIIf the business name of a California land surveying business contains the name of a person, then that person shall be licensed by the board as a land surveyor or licensed by the board in any year as a civil engineer. Any offer, promotion, or advertisement by the business that contains the name of any individual in the business, other than by use of the name of the individual in the business name, shall clearly and specifically designate the license discipline of each individual named.

(b) (LAN out-of-state business with a branch office in this state shall meet the requirements of subdivision (a) and shall have an owner, partner, or officer who is in charge of the land surveying work in this state, who is licensed in this state, and who is physically present at the branch office in this state on a regular basis. However, the name of the business may contain the name of a person not licensed in this state, if that person is appropriately licensed or registered in another state. Any offer, promotion, or advertisement that contains the name of any individual in the business, other than by use of the name of the individual in the business name, shall clearly and specifically designate the license or registration discipline of each individual named.

(c) The business name of a California land surveying business may be a fictitious name. However, if the fictitious name includes the names of any person, the requirements of paragraph (3) of subdivision (a) shall be met.

(d) (IIIA) person not licensed under this chapter or licensed as a civil engineer in this state prior to 1982 may also be a partner or an officer of a land surveying business if the conditions of subdivision (a) are satisfied. Nothing in this section shall be construed to permit a person who is not licensed under this chapter or licensed as a civil engineer in this state prior to 1982 to be the sole owner or office of a land surveying business, unless otherwise exempt under this chapter.

SB 556 —14—

(e) III f an individual or a business that does not have a license or a certificate to practice land surveying under this chapter needs land surveying services performed that are incidental to the conduct of their business, the individual or business shall-employ employ, pursuant to paragraph (1) of subdivision (a), or contract with an individual-or business that has a license or a business that has a certificate to practice land sur eying.

- (f) This section shall not prevent the use of the name of any business engaged in rendering land surveying services, including the use by any lawful successor or survivor, that lawfully was in existence on June 1, 1941. However, the business is subject to the provisions of paragraphs (1) and (2) of subdivision (a).
- (g) (IIIA) business engaged in rendering land surveying services may use in its name the name of a deceased or retired person if the following conditions are satisfied:
- (1) The person's name had been used in the name of the business, or a predecessor in interest of the business, prior to the death or retirement of the person.
- (2) The person shall have been an owner, partner, or officer of the business, or an owner, partner, or officer of the predecessor in interest of the business.
- (3) The person shall have been licensed as a land surveyor or a civil engineer by the board, if operating a place of business or practice in this state, or by an applicable state board in the event no place of business existed in this state.
- (4) The person, if retired, has consented to the use of the name and does not permit the use of the name in the title of another land surveying business in this state during the period of that consent, except that a retired person may use their name as the name of a new or purchased business, if that business is not identical in every respect to that person's name as used in the former business.
- (5) The business shall be subject to paragraphs (1) and (2) of subdivision (a).
- (h) This section does not affect Sections 6731.2 and 8726.1.
- (i) A current organization record form shall be filed with the board for all businesses engaged in rendering professional land surveying services.
- 38 (i) This section shall become operative on January 1, 2026.
- 39 SEC. 5. Section 8729.1 is added to the Business and Professions 40 Code, to read:

-15- SB 556

8729.1. A business that obtains a certificate under Section 8728.5, shall either earry professional liability insurance or provide notice to any person or entity to which land surveying services are offered that the business does not earry professional liability insurance. The notice shall consist of a sign prominently displayed in the reception area or the entrance of the business and on every written contract for the performance of land surveying.

SEC. 6. Section 8786 is added to the Business and Professions Code, to read:

8786. Any department or agency of the state or any city, county, eity and county, district, or special district that accepts any maps, plans, reports, descriptions, or other documentary evidence in connection with the practice of land surveying, as described in Section 8726, shall report to the board any of these documents received that fail to identify the person authorized to practice land surveying pursuant to Section 8761.

SEC. 7.

SEC. 6. Section 8790.1 is added to the Business and Professions Code, to read:

8790.1. (a) III Upon receipt of a valid complaint, the board shall send a copy of the complaint to the following state boards:

- (1) Boards that regulate the health and safety of persons working on construction, building, or infrastructure projects.
- (2) Doards that regulate the wages and other labor requirements related to persons working on construction, building, or infrastructure projects.
- (b) In For the purposes of this section, "valid complaint" means one for which the board determines that a violation of this chapter may have or is likely to have occurred.
- (c) III tis the intent of the Legislature in enacting this section to ensure these state boards are made aware of the possible need to further investigate and regulate the cited business, as defined by subdivision (a) of Section 8728.5.

<del>SEC. 8.</del>

- 35 SEC. 7. Section 8793 is added to the Business and Professions 36 Code, to read:
- 8793. Any business, as defined in subdivision (a) of Section 8728.5, that performs land surveying without a certificate obtained under Section 8728.5 shall pay a fine of a minimum of twenty thousand dollars (\$20,000). be subject to the board's citation

SB 556 -16 -

 authority pursuant to Section 148. For purposes of this section, and notwithstanding Section 125.9, the board may impose fines on a business described in this section, in an amount that is higher than the maximum authorized in Section 125.9, if the board concludes it is necessary to deter violations of this chapter.

SEC. 9. Section 14216 is added to the Business and Professions Code, to read:

14216. The Secretary of State shall not issue a certificate of registration for a mark setting forth a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "aerial mapping," "photogrammetry," or any modification or derivation thereof appear, unless a certificate granted under Section 8728.5 of the Business and Professions Code by the Board for Professional Engineers, Land Surveyors, and Geologists is attached.

SEC. 10. Section 17910.6 is added to the Business and Professions Code, to read:

17910.6. A county clerk shall not accept a fictitious business name statement setting forth a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "acrial mapping," "photogrammetry," or any modification or derivation thereof appear, unless a certificate granted under Section 8728.5 of the Business and Professions Code by the Board for Professional Engineers, Land Surveyors, and Geologists is attached.

SEC. 11. Section 201.1 is added to the Corporations Code, to read:

201.1. The Secretary of State shall not file articles setting forth a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "aerial mapping," "photogrammetry," or any modification or derivation thereof appear, unless a certificate granted under Section 8728.5 of the Business and Professions Code by the Board for Professional Engineers, Land Surveyors, and Geologists is attached.

SEC. 12. Section 15902.10 is added to the Corporations Code, to read:

15902.10. The Secretary of State shall not file a certificate of limited partnership setting forth a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "acrial mapping," "photogrammetry," or any modification or derivation thereof appear, unless a certificate granted under Section 8728.5

-17- SB 556

of the Business and Professions Code by the Board for Professional
 Engineers, Land Surveyors, and Geologists is attached.
 SEC. 13. Section 16105.1 is added to the Corporations Code,

SEC. 13. Section 16105.1 is added to the Corporations Code, to read:

16105.1. The Secretary of State shall not file a statement setting forth a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "aerial mapping," "photogrammetry," or any modification or derivation thereof appear, unless a certificate granted under Section 8728.5 of the Business and Professions Code by the Board for Professional Engineers, Land Surveyors, and Geologists is attached.

SEC. 14. Section 16953.1 is added to the Corporations Code, to read:

16953.1. The Secretary of State shall not file a registration setting forth a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "aerial mapping," "photogrammetry," or any modification or derivation thereof appear, unless a certificate granted under Section 8728.5 of the Business and Professions Code by the Board for Professional Engineers, Land Surveyors, and Geologists is attached.

SEC. 15. Section 17702.08 is added to the Corporations Code, to read:

17702.08. The Secretary of State shall not file an articles of organization setting forth a name in which "engineer," "engineering," "surveyor," "surveying," "mapping," "aerial mapping," "photogrammetry," or any modification or derivation thereof appear, unless a certificate granted under Section 8728.5 of the Business and Professions Code by the Board for Professional Engineers, Land Surveyors, and Geologists is attached.

SEC. 16.

SEC. 8. No reimbursement is required by this act pursuant to Section 6 of Article XIIIB of the California Constitution because the only costs that may be incurred by a local agency or school district will be incurred because this act creates a new crime or infraction, eliminates a crime or infraction, or changes the penalty for a crime or infraction, within the meaning of Section 17556 of the Government Code, or changes the definition of a crime within

**SB 556 —18** —

- 1 the meaning of Section 6 of Article XIII B of the California2 Constitution.

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: AB 544 (Brough)

Status/Location: Assembly Business & Professions Comm. Hearing 4/23/19

Sponsor: Author

Subject: Professions and Vocations: Inactive License Fees
Code Section: Amend Business and Professions Code section 7076.5

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**Summary:** This bill would reduce the fee to reactivate an inactive license by 50 percent.

<u>Existing law</u> requires that, in order to reactivate an inactive license, a contractor must pay the full fee charged to renew an active license. The current CSLB fee to renew an active license is \$400.

This bill would amend BPC section 7076.5 to require a licensee to pay "a fee no more than 50 percent of the renewal fee for an active license" to reactivate an inactive license. If this bill becomes law, CSLB would need to charge \$200, instead of \$400, for all requests to renew inactive licenses.

**Background:** According to the author, "AB 544 removes the barriers to reenter a licensed job by simply helping individuals who have an inactive or expired license afford to reactive their license and get back to work." The bill fact sheet mentions the October 2016 Little Hoover Commission report that found that one in five Californians must receive permission from the state to work and pay an average of \$300 in licensing fees.

**Support:** None currently on file (4/16/19)

**Opposition:** None currently on file (4/16/19)

**Fiscal Impact for CSLB:** CSLB receives approximately 1,500 requests to reactivate a license each year, which amounts to \$600,000 in fees. If this bill becomes law, CSLB would need to charge \$200, instead of \$400, per request, leading to an estimated annual revenue loss of \$300,000.

**Staff Recommendation and Comments: OPPOSE**. While the policy of reducing barriers to licensure is laudable, this bill would result in a significant annual revenue loss to CSLB. CSLB relies heavily on the licensing fees it collects each year to fund its public affairs, licensing, and enforcement programs. An annual loss of over a quarter million dollars would substantially compromise CSLB's consumer protection mandate and its efforts to combat the underground economy.

Date: April 16, 2019 □

#### AMENDED IN ASSEMBLY MARCH 21, 2019

CALIFORNIA LEGISLATURE—2019-20 REGULAR SESSION

#### ASSEMBLY BILL

No. 544

### **Introduced by Assembly Member Brough**

February 13, 2019

An act to amend Section 4073 of the Business and Professions Code, relating to healing arts. An act to amend Sections 121.5, 462, 703, 1006.5, 1718, 1718.3, 1936, 2427, 2456.3, 2535.2, 2538.54, 2646, 2734, 2892.1, 2984, 3147, 3147.7, 3524, 3774, 3775.5, 4545, 4843.5, 4901, 4966, 4989.36, 4999.104, 5070.6, 5600.2, 5680.1, 6796, 6980.28, 7076.5, 7417, 7672.8, 7725.2, 7729.1, 7881, 7883, 8024.7, 8802, 9832, 9832.5, 9884.5, 19170.5, and 19290 of the Business and Professions Code, relating to professions and vocations.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 544, as amended, Brough. Prescriptions. Professions and vocations: inactive license fees and accrued and unpaid renewal fees.

Existing law provides for the licensure and regulation of professions and vocations by various boards within the Department of Consumer Affairs. Existing law provides for the payment of a fee for the renewal of certain licenses, certificates, or permits in an inactive status, and, for certain licenses, certificates, and permits that have expired, requires the payment of all accrued fees as a condition of reinstatement of the license, certificat, or permit.

This bill would limit the maximum fee for the renewal of a license in an inactive status to no more than 50% of the renewal fee for an active license. The bill would also prohibit a board from requiring payment of accrued and unpaid renewal fees as a condition of reinstating an expired license or registration.

AB 544 -2-

The Pharmacy Law provides for the licensure and regulation of pharmacists and pharmacies by the California State Board of Pharmacy, which is within the Department of Consumer Affairs, and authorizes a pharmacist filling a prescription order for a drug product prescribed by its brand or trade name to select another drug product with the same active chemical ingredients of the same strength, quantity, and dosage form, and of the same generic drug name of those drug products having the same active chemical ingredients, as specified.

This bill would make a nonsubstantive change to that provision.

Vote: majority. Appropriation: no. Fiscal committee: no-yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 121.5 of the Business and Professions 2 Code is amended to read:
  - 121.5. (a) Except as otherwise provided in this code, the application of delinquency fees—or accrued and unpaid renewal fees for the renewal of expired licenses or registrations shall not apply to licenses or registrations that have lawfully been designated as inactive or retired.
  - (b) Notwithstanding any other law, a board shall not require a person to pay accrued and unpaid renewal fees as a condition of reinstating an expired license or registration.
- 11 SEC. 2. Section 462 of the Business and Professions Code is amended to read:
  - 462. (a) (IIIAny of the boards, bureaus, commissions, or programs within the department may establish, by regulation, a system for an inactive category of licensure for persons who are not actively engaged in the practice of their profession or vocation.
    - (b) The regulation shall contain the following provisions:
  - (1) The holder of an inactive license issued pursuant to this section shall not engage in any activity for which a license is required.
- 21 (2) An inactive license issued pursuant to this section shall be 22 renewed during the same time period in which an active license 23 is renewed. The holder of an inactive license need not comply with
- 24 any continuing education requirement for renewal of an active
- 25 license.

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(3) III The renewal fee for a license in an active status shall apply also for a renewal of a license in an inactive status, unless a lesser renewal fee is specified by the board. status shall be no more than 50 percent of the renewal fee for a license in an active status.

- (4) In order for the holder of an inactive license issued pursuant to this section to restore his or her the license to an active status, the holder of an inactive license shall comply with all the following:
  - (A) Pay the renewal fee.

- (B) IIIf the board requires completion of continuing education for renewal of an active license, complete continuing education equivalent to that required for renewal of an active license, unless a different requirement is specified by the board.
- (c) This section shall not apply to any healing arts board as specified in Section 701.
- SEC. 3. Section 703 of the Business and Professions Code is amended to read:
- 703. (a) (IIIAn inactive healing arts license or certificate issued pursuant to this article shall be renewed during the same time period at which an active license or certificate is renewed. In order to renew a license or certificate issued pursuant to this article, the holder thereof need not comply with any continuing education requirement for renewal of an active license or certificate.
- (b) The Notwithstanding any other law, the renewal fee for a license or certificate in an active inactive status shall apply also for renewal of a license or certificate in an inactive status, unless a lower fee has been established by the issuing board. be no more than 50 percent of the renewal fee for a license in an active status.
- SEC. 4. Section 1006.5 of the Business and Professions Code is amended to read:
- 1006.5. Notwithstanding any other law, the amount of regulatory fees necessary to carry out the responsibilities required by the Chiropractic Initiative Act and this chapter are fi ed in the following schedule:
- (a) Thee to apply for a license to practice chiropractic: three hundred seventy-one dollars (\$371).
- 37 (b) Thee for initial license to practice chiropractic: one hundred eighty-six dollars (\$186).
- 39 (c) Thee to renew an active or inactive license to practice 40 chiropractic: three hundred thirteen dollars (\$313).

AB 544 —4—

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(d) Fee to renew an inactive license to practice chiropractic:
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     no more than 50 percent of the renewal fee for an active license.
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       (e) Thee to apply for approval as a continuing education provider:
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     eighty-four dollars ($84).
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       <del>(e)</del>
        (f) Biennial continuing education provider renewal fee: fifty-six
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     dollars ($56).
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       <del>(f)</del>
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        (g) Thee to apply for approval of a continuing education course:
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     fifty-six dollars ($56) per course.
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        (h) Thee to apply for a satellite office certificate: sixty-two dollars
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       <del>(h)</del>
        (i) Thee to renew a satellite office certificate: thirty-one dollars
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     ($31).
18
       <del>(i)</del>
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        (j) Thee to apply for a license to practice chiropractic pursuant
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     to Section 9 of the Chiropractic Initiative Act: three hundred
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     seventy-one dollars ($371).
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       <del>(i)</del>
23
        (k) There to apply for a certificate of registration of a chiropractic
     corporation: one hundred eighty-six dollars ($186).
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        <del>(k)</del>
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       (1) There to renew a certificate of registration of a chiropractic
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     corporation: thirty-one dollars ($31).
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        (m) Thee to file a chiropractic corporation special report:
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     thirty-one dollars ($31).
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        (n) Thee to apply for approval as a referral service: fi e hundred
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     fifty-s ven dollars ($557).
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        (o) There for an endorsed verification of licensure: one hundred
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     twenty-four dollars ($124).
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        (p) There for replacement of a lost or destroyed license: fifty
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     dollars ($50).
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       <del>(p)</del>
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-5-**AB 544** 

(q) There for replacement of a satellite office certificate: fifty 1 2 dollars (\$50). 3

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4 (r) There for replacement of a certificate of registration of a 5 chiropractic corporation: fifty dollars (\$50).

(s) Thee to restore a forfeited or canceled license to practice 8 chiropractic: double the annual renewal fee specified in subdivision 9

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(t) Thee to apply for approval to serve as a preceptor: thirty-one dollars (\$31).

(u) Thee to petition for reinstatement of a revoked license: three hundred seventy-one dollars (\$371).

17 (v) Thee to petition for early termination of probation: three 18 hundred seventy-one dollars (\$371).

20 (w) Thee to petition for reduction of penalty: three hundred 21 seventy-one dollars (\$371).

SEC. 5. Section 1718 of the Business and Professions Code is amended to read:

1718. Except as otherwise provided in this chapter, an expired license may be renewed at any time within fi e years after its expiration on filing of application for renewal on a form prescribed by the board, and payment of all accrued the renewal and delinquency fees. If the license is renewed more than 30 days after its expiration, the licensee, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the renewal fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect through the expiration date provided in Section 1715 which next occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

SEC. 6. Section 1718.3 of the Business and Professions Code is amended to read:

-6-

1718.3. (a) IIIA license which is not renewed within fi e years after its expiration may not be renewed, restored, reinstated, or reissued thereafter, but the holder of the license may apply for and obtain a new license if the following requirements are satisfied:

- (1) No fact, circumstance, or condition exists which would justify denial of licensure under Section 480.
- (2) The or she The person pays all of the fees which would be required of him or her if he or she if the person were then applying for the license for the first time and all the renewal and delinquency fees which have accrued since the date on which he or she last renewed his or her license. fees.
- (3) The or she The person takes and passes the examination, if any, which would be required of him or her if he or she if the person were then applying for the license for the first time, or otherwise establishes to the satisfaction of the board that with due regard for the public interest, he or she the person is qualified to practice the profession or activity in which he or she again the person seeks to be licensed.
- (b) The board may impose conditions on any license issued pursuant to this section, as it deems necessary.
- (c) The board may by regulation provide for the waiver or refund of all or any part of the examination fee in those cases in which a license is issued without an examination under this section.
- SEC. 7. Section 1936 of the Business and Professions Code is amended to read:
- 1936. Except as otherwise provided in this article, an expired license may be renewed at any time within fi e years after its expiration by filing an application for renewal on a form prescribed by the hygiene board and payment of all accrued the renewal and delinquency fees. If the license is renewed after its expiration, the licensee, as a condition precedent of renewal, shall also pay the delinquency fee prescribed by this article. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the renewal fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect until the expiration date provided in Section 1935 that next occurs after the effective date of the renewal.
- SEC. 8. Section 2427 of the Business and Professions Code is amended to read:

—7— AB 544

2427. (a) Except as provided in Section 2429, a license which has expired may be renewed at any time within fi e years after its expiration on filing an application for renewal on a form prescribed by the licensing authority and payment of all accrued the renewal fees fee and any other fees required by Section 2424. If the license is not renewed within 30 days after its expiration, the licensee, as a condition precedent to renewal, shall also pay the prescribed delinquency fee, if any. Except as provided in Section 2424, renewal under this section shall be effective on the date on which the renewal application is filed, on the date on which the renewal fee or accrued renewal fees are is paid, or on the date on which the delinquency fee or the delinquency fee and penalty fee, if any, are paid, whichever last occurs. If so renewed, the license shall continue in effect through the expiration date set forth in Section 2422 or 2423 which next occurs after the effective date of the renewal, when it shall expire and become invalid if it is not again renewed.

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(b) Notwithstanding subdivision (a), the license of a doctor of podiatric medicine which has expired may be renewed at any time within three years after its expiration on filing an application for renewal on a form prescribed by the licensing authority and payment of all accrued the renewal fees fee and any other fees required by Section 2424. If the license is not renewed within 30 days after its expiration, the licensee, as a condition precedent to renewal, shall also pay the prescribed delinquency fee, if any. Except as provided in Section 2424, renewal under this section shall be effective on the date on which the renewal application is filed, on the date on which the renewal fee or accrued renewal fees are is paid, or on the date on which the delinquency fee or the delinquency fee and penalty fee, if any, are paid, whichever last occurs. If so renewed, the license shall continue in effect through the expiration date set forth in Section 2422 or 2423 which next occurs after the effective date of the renewal, when it shall expire and become invalid if it is not again renewed.

SEC. 9. Section 2456.3 of the Business and Professions Code is amended to read:

2456.3. Except as provided in Section 2429, a license which has expired may be renewed at any time within fi e years after its expiration by filing an application for renewal on a form prescribed by the board and payment of all accrued the renewal fees fee and

AB 544 —8—

any other fees required by Section 2455. Except as provided in Section 2456.2, renewal under this section shall be effective on the date on which the renewal application is filed, on the date on which the renewal fee or accrued renewal fees are is paid, or on the date on which the delinquency fee or the delinquency fee and penalty fee, if any, are paid, whichever last occurs. If so renewed, the license shall continue in effect through the expiration date set forth in Section 2456.1 which next occurs after the effective date of the renewal.

SEC. 10. Section 2535.2 of the Business and Professions Code is amended to read:

2535.2. Except as provided in Section 2535.3, a license that has expired may be renewed at any time within fi e years after its expiration upon filing of an application for renewal on a form prescribed by the board and payment of—all accrued and unpaid renewal fees. the renewal fee. If the license is not renewed on or before its expiration, the licensee, as a condition precedent to renewal, shall also pay the prescribed delinquency fee. Renewal under this section shall be effective on the date on which the application is filed, on the date on which—all the renewal—fees are fee is paid, or on the date on which the delinquency fee is paid, whichever last occurs. If so renewed, the license shall continue in effect through the expiration date provided in Section 2535, after the effective date of the renewal, when it shall expire and become invalid if it is not again renewed.

SEC. 11. Section 2538.54 of the Business and Professions Code is amended to read:

2538.54. Except as otherwise provided in this article, an expired license may be renewed at any time within three years after its expiration on filing of an application for renewal on a form prescribed by the board, and payment of all accrued and unpaid renewal fees. the renewal fee. If the license is renewed after its expiration the licensee, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this article. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the renewal fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect through the date provided in Section 2538.53 which next

-9- AB 544

occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

SEC. 12. Section 2646 of the Business and Professions Code is amended to read:

2646. A license that has expired may be renewed at any time within fi e years after its expiration by applying for renewal as set forth in Section 2644. Renewal under this section shall be effective on the date on which the renewal application is filed, on the date on which the renewal fee or accrued renewal fees are is paid, or on the date on which the delinquency fee and penalty fee, if any, are paid, whichever last occurs. A renewed license shall continue in effect through the expiration date set forth in Section 2644 that next occurs after the effective date of the renewal, at which time it shall expire and become invalid if it is not so renewed.

SEC. 13. Section 2734 of the Business and Professions Code is amended to read:

2734. Upon application in writing to the board and payment of the a fee not to exceed 50 percent of the biennial renewal fee, a licensee may have his their license placed in an inactive status for an indefinite period of time. A licensee whose license is in an inactive status may not practice nursing. However, such a licensee does not have to comply with the continuing education standards of Section 2811.5.

SEC. 14. Section 2892.1 of the Business and Professions Code is amended to read:

2892.1. Except as provided in Sections 2892.3 and 2892.5, an expired license may be renewed at any time within four years after its expiration upon filing of an application for renewal on a form prescribed by the board, payment of all accrued and unpaid renewal fees, the renewal fee, and payment of any fees due pursuant to Section 2895.1.

If the license is renewed more than 30 days after its expiration, the licensee, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which—all the renewal—fees are fee is paid, or on the date on which the delinquency fee is paid, whichever last occurs. If so renewed, the license shall continue in effect through the date provided in Section 2892 which next occurs after the

AB 544 -10-

1 effective date of the renewal, when it shall expire if it is not again 2 renewed.

SEC. 15. Section 2984 of the Business and Professions Code is amended to read:

2984. Except as provided in Section 2985, a license that has expired may be renewed at any time within three years after its expiration on filing of an application for renewal on a form prescribed by the board and payment of all accrued and unpaid the renewal fees. fee. If the license is renewed after its expiration, the licensee, as a condition precedent to renewal, shall also pay the prescribed delinquency fee, if any. Renewal under this section shall be effective on the date on which the application is filed, on the date on which all the renewal fees are fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect through the expiration date provided in Section 2982 which next occurs after the effective date of the renewal, when it shall expire and become invalid if it is not again renewed.

SEC. 16. Section 3147 of the Business and Professions Code is amended to read:

3147. (a) Except as otherwise provided by Section 114, an expired optometrist license may be renewed at any time within three years after its expiration, and a retired license issued for less than three years may be reactivated to active status, by filing an application for renewal or reactivation on a form prescribed by the board, paying—all accrued and unpaid the renewal—fees fee or reactivation—fees fee determined by the board, paying any delinquency fees prescribed by the board, and submitting proof of completion of the required number of hours of continuing education for the last two years, as prescribed by the board pursuant to Section 3059. Renewal or reactivation to active status under this section shall be effective on the date on which all of those requirements are satisfied. If so renewed or reactivated to active status, the license shall continue as provided in Sections 3146 and 3147.5.

(b) Expired statements of licensure, branch office licenses, and fictitious name permits issued pursuant to Sections 3070, 3077, and 3078, respectively, may be renewed at any time by filing an application for renewal, paying—all accrued and unpaid renewal

—11— AB 544

fees, the renewal fee, and paying any delinquency fees prescribed
 by the board.
 SEC. 17. Section 3147.7 of the Business and Professions Code

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- SEC. 17. Section 3147.7 of the Business and Professions Code is amended to read:
- 3147.7. The provisions of Section 3147.6 shall not apply to a person holding a license that has not been renewed within three years of expiration, if the person provides satisfactory proof that he or she the person holds an active license from another state and meets all of the following conditions:
  - (a) IIIs not subject to denial of a license under Section 480.
- (b) Applies in writing for restoration of the license on a form prescribed by the board.
- (c) Pays all accrued and unpaid the renewal fees fee and any delinquency fees prescribed by the board.
- (d) Submits proof of completion of the required number of hours of continuing education for the last two years.
- 17 (e) Takes and satisfactorily passes the board's jurisprudence examination.
  - SEC. 18. Section 3524 of the Business and Professions Code is amended to read:
  - 3524. A license or approval that has expired may be renewed at any time within fi e years after its expiration by filing an application for renewal on a form prescribed by the board or Medical Board of California, as the case may be, and payment of all accrued and unpaid renewal fees. the renewal fee. If the license or approval is not renewed within 30 days after its expiration, the licensed physician assistant and approved supervising physician, as a condition precedent to renewal, shall also pay the prescribed delinquency fee, if any. Renewal under this section shall be effective on the date on which the application is filed, on the date on which-all the renewal-fees are fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever occurs last. If so renewed, the license shall continue in effect through the expiration date provided in Section 3522 or 3523 which next occurs after the effective date of the renewal, when it shall expire, if it is not again renewed.
  - SEC. 19. Section 3774 of the Business and Professions Code is amended to read:
  - 3774. On or before the birthday of a licensed practitioner in every other year, following the initial licensure, the board shall

AB 544 -12-

mail to each practitioner licensed under this chapter, at the latest address furnished by the licensed practitioner to the executive officer of the board, a notice stating the amount of the renewal fee and the date on which it is due. The notice shall state that failure to pay the renewal fee on or before the due date and submit evidence of compliance with Sections 3719 and 3773 shall result in expiration of the license.

Each license not renewed in accordance with this section shall expire but may within a period of three years thereafter be reinstated upon payment of all accrued and unpaid the renewal fees and penalty fees required by this chapter. The board may also require submission of proof of the applicant's qualifications, except that during the three-year period no examination shall be required as a condition for the reinstatement of any expired license that has lapsed solely by reason of nonpayment of the renewal fee.

SEC. 20. Section 3775.5 of the Business and Professions Code is amended to read:

3775.5. The fee for an inactive license shall be the same as no more than 50 percent of the renewal fee for an active license for the practice of respiratory care as specified in Section 3775.

SEC. 21. Section 4545 of the Business and Professions Code is amended to read:

4545. Except as provided in Section 4545.2, a license that has expired may be renewed at any time within four years after its expiration on filing an application for renewal on a form prescribed by the board, payment of all accrued and unpaid renewal fees, the renewal fee, and payment of all fees required by this chapter. If the license is renewed more than 30 days after its expiration, the holder, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the renewal fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect through the date provided in Section 4544 which next occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

A certificate which was forfeited for failure to renew under the law in effect before October 1, 1961, shall, for the purposes of this article, be considered to have expired on the date that it became forfeited.

-13- AB 544

SEC. 22. Section 4843.5 of the Business and Professions Code is amended to read:

4843.5. Except as otherwise provided in this article, an expired certificate of registration may be renewed at any time within fi e years after its expiration on filing of an application for renewal on a form prescribed by the board, and payment of all accrued and unpaid renewal fees. the renewal fee. If the certificate of registration is renewed more than 30 days after its expiration, the registrant, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this article. Renewal under this section shall be effective on the date on which the application is filed, on the date all the renewal fees are fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever occurs last.

SEC. 23. Section 4901 of the Business and Professions Code is amended to read:

4901. Except as otherwise provided in this chapter, an expired license or registration may be renewed at any time within fi e years after its expiration on filing of an application for renewal on a form prescribed by the board, and payment of all accrued and unpaid renewal fees. the renewal fee. If the license or registration is renewed more than 30 days after its expiration, the licensee or registrant, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which all renewal fees are the renewal fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license or registration shall continue in effect through the expiration date provided in Section 4900 that next occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

SEC. 24. Section 4966 of the Business and Professions Code is amended to read:

4966. Except as provided in Section 4969, a license that has expired may be renewed at any time within three years after its expiration by filing of an application for renewal on a form provided by the board, paying all accrued and unpaid renewal fees, the renewal fee, and providing proof of completing continuing education requirements. If the license is not renewed prior to its expiration, the acupuncturist, as a condition precedent to renewal,

AB 544 — 14—

shall also pay the prescribed delinquency fee. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the renewal fee is paid, or on the date the delinquency fee is paid, whichever occurs last. If so renewed, the license shall continue in effect through the expiration date provided in Section 4965, after the effective date of the renewal,

when it shall expire and become invalid if it is not again renewed. SEC. 25. Section 4989.36 of the Business and Professions Code is amended to read:

4989.36. A licensee may renew a license that has expired at any time within three years after its expiration date by taking all of the actions described in Section 4989.32 and by paying—all unpaid prior renewal fees and delinquency fees. the delinquency fee.

SEC. 26. Section 4999.104 of the Business and Professions Code is amended to read:

4999.104. Licenses issued under this chapter that have expired may be renewed at any time within three years of expiration. To renew an expired license described in this section, the licensee shall do all of the following:

(a) The illustration for renewal on a form prescribed by the board.

(b) Pay all fees that would have been paid if the license had not become delinquent.

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36 37 (b) Pay-all the delinquency-fees. fee.

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28 (c) © Certify compliance with the continuing education 29 requirements set forth in Section 4999.76.

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(d) Notify the board whether he or she the licensee has been convicted, as defined in Section 490, of a misdemeanor or felony, or whether any disciplinary action has been taken by any regulatory or licensing board in this or any other state, subsequent to the licensee's last renewal.

SEC. 27. Section 5070.6 of the Business and Professions Code is amended to read:

5070.6. Except as otherwise provided in this chapter, an expired permit may be renewed at any time within fi e years after its expiration upon the filing of an application for renewal on a form

**—15** — **AB 544** 

1 prescribed by the board, payment of all accrued and unpaid renewal 2 fees the renewal fee, and providing evidence satisfactory to the 3 board of compliance as required by Section 5070.5. If the permit 4 is renewed after its expiration, its holder, as a condition precedent 5 to renewal, shall also pay the delinquency fee prescribed by this 6 chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the accrued 8 renewal fees are fee is paid, or on the date on which the 9 delinquency fee, if any, is paid, whichever last occurs. If so 10 renewed, the permit shall continue in effect through the date provided in Section 5070.5 that next occurs after the effective date 12 of the renewal, when it shall expire if it is not again renewed. 13

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SEC. 28. Section 5600.2 of the Business and Professions Code is amended to read:

5600.2. Except as otherwise provided in this chapter, a license which has expired may be renewed at any time within fi e years after its expiration on filing of application for renewal on a form prescribed by the board, and payment of all accrued and unpaid renewal fees. the renewal fee. If a license is renewed more than 30 days after its expiration, the licenseholder, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the renewal fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect through the expiration date provided in this chapter which next occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

SEC. 29. Section 5680.1 of the Business and Professions Code is amended to read:

5680.1. Except as otherwise provided in this chapter, a license that has expired may be renewed at any time within fi e years after its expiration on filing of an application for renewal on a form prescribed by the board, and payment of all accrued and unpaid renewal fees. the renewal fee. If the license is renewed more than 30 days after its expiration, the licenseholder, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which all the renewal-fees are fee is paid, or on the date on which the AB 544 -16-

delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect through the date provided in Section 5680 that next occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

SEC. 30. Section 6796 of the Business and Professions Code is amended to read:

6796. Except as otherwise provided in this article, certificates of registration as a professional engineer and certificates of authority may be renewed at any time within fi e years after expiration on filing of application for renewal on a form prescribed by the board and payment of all accrued and unpaid renewal fees. the renewal fee. If the certificate is renewed more than 60 days after its expiration, the certificate holder, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the renewal fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs.

The expiration date of a certificate renewed pursuant to this section shall be determined pursuant to Section 6795.

SEC. 31. Section 6980.28 of the Business and Professions Code is amended to read:

6980.28. A locksmith license not renewed within three years following its expiration may not be renewed thereafter. Renewal of the license within three years, or issuance of an original license thereafter, shall be subject to payment of any and all fine fin assessed by the chief or the director which are that is not pending appeal and all other applicable fees.

SEC. 32. Section 7076.5 of the Business and Professions Code is amended to read:

7076.5. (a) (IIIA contractor may inactivate his or her their license by submitting a form prescribed by the registrar accompanied by the current active license certificate. When the current license certificate has been lost, the licensee shall pay the fee prescribed by law to replace the license certificate. Upon receipt of an acceptable application to inactivate, the registrar shall issue an inactive license certificate to the contractor. The holder of an inactive license shall not be entitled to practice as a contractor until his or her their license is reactivated.

-17- AB 544

(b) Any licensed contractor who is not engaged in work or activities which require a contractor's license may apply for an inactive license.

- (c) Inactive licenses shall be valid for a period of four years from their due date.
- (d) During the period that an existing license is inactive, no bonding requirement pursuant to Section 7071.6, 7071.8 or 7071.9 or qualifier requirement pursuant to Section 7068 shall apply. An applicant for license having met the qualifications for issuance may request that the license be issued inactive unless the applicant is subject to the provisions of Section 7071.8.
- (e) The board shall not refund any of the renewal fee which a licensee may have paid prior to the inactivation of his or her the license.
- (f) (IIIAn inactive license shall be renewed on each established renewal date by submitting the renewal application and paying the inactive renewal fee.
- (g) (IIIAn inactive license may be reactivated by submitting an application acceptable to the registrar, by paying the full a fee no more than 50 percent of the renewal fee for an active license license, and by fulfilling all other requirements of this chapter. No examination shall be required to reactivate an inactive license.
- (h) The inactive status of a license shall not bar any disciplinary action by the board against a licensee for any of the causes stated in this chapter.
- SEC. 33. Section 7417 of the Business and Professions Code is amended to read:
- 7417. Except as otherwise provided in this article, a license that has expired for failure of the licensee to renew within the time fi ed by this article may be renewed at any time within fi e years following its expiration upon application and payment of—all accrued and unpaid the renewal—fees and delinquency fees. If the license is renewed after its expiration, the licensee, as a condition precedent to renewal, shall also pay the delinquency fee and meet current continuing education requirements, if applicable, prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, or on the date on which the accrued renewal—fees are fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever occurs last. If so renewed, the license shall continue in effect through the expiration

AB 544 -18-

date provided in this article which next occurs following the effective date of the renewal, when it shall expire if it is not again renewed.

SEC. 34. Section 7672.8 of the Business and Professions Code is amended to read:

7672.8. All cremated remains disposer registrations shall expire at midnight on September 30 of each year. A person desiring to renew—his—or—her their registration shall file an application for renewal on a form prescribed by the bureau accompanied by the required fee. A registration that has expired may be renewed within fi e years of its expiration upon payment of—all accrued and unpaid renewal—fees. the renewal fee. The bureau shall not renew the registration of any person who has not filed the required annual report until—he or she the person has filed a complete annual report with the department.

SEC. 35. Section 7725.2 of the Business and Professions Code is amended to read:

7725.2. Except as otherwise provided in this chapter, a license that has expired may be renewed at any time within fi e years after its expiration on filing of an application for renewal on a form prescribed by the bureau and payment of—all accrued and unpaid renewal fees. the renewal fee. If the license is not renewed within 30 days after its expiration the licensee, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which—all the renewal—fees—are fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect through the date provided in Section 7725 that next occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

If a license is not renewed within one year following its expiration, the bureau may require as a condition of renewal that the holder of the license pass an examination on the appropriate subjects provided by this chapter.

SEC. 36. Section 7729.1 of the Business and Professions Code is amended to read:

7729.1. The amount of fees prescribed for a license or certificate of authority under this act is that fi ed by the following provisions of this article. Any license or certificate of authority

-19- AB 544

provided under this act that has expired may be renewed within fi e years of its expiration upon payment of all accrued and unpaid renewal and regulatory fees. the renewal fee.

SEC. 37. Section 7881 of the Business and Professions Code is amended to read:

7881. Except as otherwise provided in this article, certificates of registration as a geologist or as a geophysicist, or certified specialty certificates, may be renewed at any time within fi e years after expiration on filing an application for renewal on a form prescribed by the board and payment of all accrued and unpaid renewal fees. the renewal fee. If the certificate is renewed more than 30 days after its expiration, the certificate holder, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which—all the renewal—fees—are fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the certificate shall continue in effect through the date provided in Section 7880 that next occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

SEC. 38. Section 7883 of the Business and Professions Code is amended to read:

7883. A revoked certificate is subject to expiration as provided in this article, but it may not be renewed. If it is reinstated after its expiration, the holder of the certificate, as a condition precedent to its reinstatement, shall pay a reinstatement fee in an amount equal to the renewal fee in effect on the last regular date before the date on which it is reinstated, plus all accrued and unpaid renewal fees reinstated and the delinquency fee, if any, accrued at the time of its revocation.

SEC. 39. Section 8024.7 of the Business and Professions Code is amended to read:

8024.7. The board shall establish an inactive category of licensure for persons who are not actively engaged in the practice of shorthand reporting.

(a) The holder of an inactive license issued pursuant to this section shall not engage in any activity for which a license is required.

(b) An inactive license issued pursuant to this section shall be renewed during the same time period in which an active license

AB 544 -20-

is renewed. The holder of an inactive license is exempt from any continuing education requirement for renewal of an active license.

(c) III The renewal fee for a license in an active status shall-apply also for a renewal of a license in an inactive status, unless a lesser renewal fee is specified by the board. be no more than 50 percent of the renewal fee for a license in an active status.

(d) In order for the holder of an inactive license issued pursuant to this section to restore his or her their license to an active status, the holder of an inactive license shall comply with both of the following:

(1) □Pay the renewal fee.

(2) IIIf the board requires completion of continuing education for renewal of an active license, complete continuing education equivalent to that required for renewal of an active license, unless a different requirement is specified by the board.

SEC. 40. Section 8802 of the Business and Professions Code is amended to read:

8802. Except as otherwise provided in this article, licenses issued under this chapter may be renewed at any time within fi e years after expiration on filing of application for renewal on a form prescribed by the board and payment of all accrued and unpaid renewal fees. the renewal fee. If the license is renewed more than 30 days after its expiration, the licensee, as a condition precedent to renewal, shall also pay the delinquency fee prescribed by this chapter. Renewal under this section shall be effective on the date on which the application is filed, on the date on which the renewal fee is paid, or on the date on which the delinquency fee, if any, is paid, whichever last occurs. If so renewed, the license shall continue in effect through the date provided in Section 8801 which next occurs after the effective date of the renewal, when it shall expire if it is not again renewed.

SEC. 41. Section 9832 of the Business and Professions Code is amended to read:

9832. (a) TRegistrations issued under this chapter shall expire no more than 12 months after the issue date. The expiration date of registrations shall be set by the director in a manner to best distribute renewal procedures throughout the year.

(b) To renew an unexpired registration, the service dealer shall, on or before the expiration date of the registration, apply for

-21- AB 544

renewal on a form prescribed by the director, and pay the renewal fee prescribed by this chapter.

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(c) To renew an expired registration, the service dealer shall apply for renewal on a form prescribed by the director, pay the renewal fee in effect on the last regular renewal date, and pay-all accrued and unpaid the delinquency-and renewal fees. fee.

(d) In Renewal is effective on the date that the application is filed *filed and* the renewal fee is paid, and all delinquency fees are paid.

(e) III For purposes of implementing the distribution of the renewal of registrations throughout the year, the director may extend by not more than six months, the date fi ed by law for renewal of a registration, except that in that event any renewal fee that may be involved shall be prorated in a manner that no person shall be required to pay a greater or lesser fee than would have been required had the change in renewal dates not occurred.

SEC. 42. Section 9832.5 of the Business and Professions Code is amended to read:

9832.5. (a) IR Registrations issued under this chapter shall expire no more than 12 months after the issue date. The expiration date of registrations shall be set by the director in a manner to best distribute renewal procedures throughout the year.

(b) To renew an unexpired registration, the service contractor shall, on or before the expiration date of the registration, apply for renewal on a form prescribed by the director, and pay the renewal fee prescribed by this chapter.

(c) To renew an expired registration, the service contractor shall apply for renewal on a form prescribed by the director, pay the renewal fee in effect on the last regular renewal date, and pay-all accrued and unpaid the delinquency and renewal fees.

(d) Renewal is effective on the date that the application is filed filed and the renewal fee is paid, and all delinquency fees are paid.

(e) IIF or purposes of implementing the distribution of the renewal of registrations throughout the year, the director may extend, by not more than six months, the date fi ed by law for renewal of a registration, except that, in that event, any renewal fee that may be involved shall be prorated in such a manner that no person shall be required to pay a greater or lesser fee than would have been required had the change in renewal dates not occurred.

(f) This section shall remain in effect only until January 1, 2023, and as of that date is repealed.

AB 544 -22

1 SEC. 43. Section 9884.5 of the Business and Professions Code 2 is amended to read:

9884.5. A registration that is not renewed within three years following its expiration shall not be renewed, restored, or reinstated thereafter, and the delinquent registration shall be canceled immediately upon expiration of the three-year period.

An automotive repair dealer whose registration has been canceled by operation of this section shall obtain a new registration only if he or she the automotive repair dealer again meets the requirements set forth in this chapter relating to registration, is not subject to denial under Section 480, and pays the applicable fees.

An expired registration may be renewed at any time within three years after its expiration upon the filing of an application for renewal on a form prescribed by the bureau and the payment of all accrued the renewal and delinquency fees. Renewal under this section shall be effective on the date on which the application is filed and—all the renewal and delinquency fees are paid. If so renewed, the registration shall continue in effect through the expiration date of the current registration year as provided in Section 9884.3, at which time the registration shall be subject to renewal.

SEC. 44. Section 19170.5 of the Business and Professions Code is amended to read:

19170.5. (a) Except as provided in Section 19170.3, licenses issued under this chapter expire two years from the date of issuance. To renew his or her a license, a licensee shall, on or before the date on which it would otherwise expire, apply for renewal on a form prescribed by the chief, and pay the fees prescribed by Sections 19170 and 19213.1. If a licensee fails to renew his or her their license before its expiration, a delinquency fee of 20 percent, but not more than one hundred dollars (\$100), notwithstanding the provisions of Section 163.5, shall be added to the renewal fee. If the renewal fee and delinquency fee are not paid within 90 days after expiration of a license, the licensee shall be assessed an additional penalty fee of 30 percent of the renewal fee.

(b) Except as otherwise provided in this chapter, a licensee may renew an expired license within six years after expiration of the license by filing an application for renewal on a form prescribed **—23** — **AB 544** 

by the bureau, and paying all accrued renewal, delinquent, the renewal, delinquency, and penalty fees.

- (c) (IIIA license that is not renewed within six years of its expiration shall not be renewed, restored, reinstated, or reissued, but the holder of the license may apply for and obtain a new license if both of the following requirements are satisfied:
- (1) IIINo fact, circumstance, or condition exists which would justify denial of licensure under Section 480.
- (2) IIThe licensee pays-all the renewal, delinquency, and penalty fees that have accrued since the date on which the license was last renewed. fees.
- (d) The bureau may impose conditions on any license issued pursuant to subdivision (c).
- SEC. 45. Section 19290 of the Business and Professions Code is amended to read:

19290. (a) IP Permits issued under this chapter expire two years from the date of issuance. To renew a permit, a permittee shall, on or before the date on which it would otherwise expire, apply for renewal on a form prescribed by the chief, and continue to pay the fees prescribed in Sections 19288 and 19288.1. Notwithstanding Section 163.5, if a permittee fails to renew the permit before its expiration, a delinquency fee of 20 percent of the most recent fee paid to the bureau pursuant to Sections 19288 and 19288.1 shall be added to the amount due to the bureau at the next fee interval. If the renewal fee and delinquency fee are not paid within 90 days after expiration of a permit, the permittee shall be assessed an additional fee of 30 percent of the most recent fee paid to the bureau pursuant to Sections 19288 and 19288.1.

(b) Except as otherwise provided in this chapter, a permittee may renew an expired permit within two years after expiration of the permit by filing an application for renewal on a form prescribed by the bureau, and paying all-accrued fees.

(c) (IIIA) permit that is not renewed within two years of its expiration shall not be renewed, restored, reinstated, or reissued, but the holder of the expired permit may apply for and obtain a new permit as provided in this chapter, upon payment of all fees that accrued since the date the permit was last renewed.

(d) The bureau may impose conditions on any permit issued pursuant to subdivision (c).

AB 544 -24-

SECTION 1. Section 4073 of the Business and Professions Code is amended to read:

4073. (a) (IIIIA pharmacist filling a prescription order for a drug product prescribed by its trade or brand name may select another drug product with the same active chemical ingredients of the same strength, quantity, and dosage form, and of the same generic drug name as determined by the United States Adopted Names (USAN) and accepted by the federal Food and Drug Administration (FDA), of those drug products having the same active chemical ingredients.

(b) In no case shall a selection be made pursuant to this section if the prescriber personally indicates, either orally or in the prescriber's own handwriting, "Do not substitute," or words of similar meaning. Nothing in this subdivision shall prohibit a prescriber from checking a box on a prescription marked "Do not substitute"; provided that the prescriber personally initials the box or checkmark. To indicate that a selection shall not be made pursuant to this section for an electronic data transmission prescription as defined in subdivision (e) of Section 4040, a prescriber may indicate "Do not substitute," or words of similar meaning, in the prescription as transmitted by electronic data, or may check a box marked on the prescription "Do not substitute." In either instance, it shall not be required that the prohibition on substitution be manually initialed by the prescriber.

(c) Selection pursuant to this section is within the discretion of the pharmacist, except as provided in subdivision (b). The person who selects the drug product to be dispensed pursuant to this section shall assume the same responsibility for selecting the dispensed drug product as would be incurred in filling a prescription for a drug product prescribed by generic name. There shall be no liability on the prescriber for an act or omission by a pharmacist in selecting, preparing, or dispensing a drug product pursuant to this section. In no case shall the pharmacist select a drug product pursuant to this section unless the drug product selected costs the patient less than the prescribed drug product. Cost, as used in this subdivision, is defined to include any professional fee that may be charged by the pharmacist.

(d) This section shall apply to all prescriptions, including those presented by or on behalf of persons receiving assistance from the federal government or pursuant to the California Medical Assistance Program set forth in Chapter 7 (commencing with

-25- AB 544

- 1 Section 14000) of Part 3 of Division 9 of the Welfare and 2 Institutions Code.
- 3 (e) When a substitution is made pursuant to this section, the use
- 4 of the cost-saving drug product dispensed shall be communicated
- 5 to the patient and the name of the dispensed drug product shall be
- 6 indicated on the prescription label, except where the prescriber
- 7 orders otherwise.

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: AB 1024 (Frazier)

Status/Location: Assembly Business and Professions Committee

Sponsor: Author

Subject: Home Inspectors: Licensing: Contractors' State License

Board

Code Section: Amend Business and Professions Code section 7076.5

**Summary:** This bill would require, beginning January 1, 2022, a person who performs home inspections to obtain a license from the Contractors State License Board (CSLB).

Existing law defines "home inspection" as "a noninvasive, physical examination, performed for a fee in connection with a transfer . . . of real property, of the mechanical, electrical, or plumbing systems or the structural and essential components of a residential dwelling of one to four units designed to identify material defects in those systems, structures, and components" (Business and Professions Code (BPC) section 7195). Existing law defines "home inspector" as any individual who performs a home inspection (BPC section 7195(d)). Currently, there is no California license for home inspectors.

<u>This bill</u> would require any persons who perform home inspections as defined to obtain a license from CSLB beginning January 1, 2022. The bill requires CSLB to establish criteria for licensing home inspectors and set reasonable fees for licensing and renewal. The bill provides the registrar authority to enforce the licensing requirements. The bill exempts from its requirements a person performing home inspections who is a licensed general contractor, pest control operator, architect, or professional engineer.

**Background:** Because the author has not released a fact sheet for this bill, other than the intent to require licensure for home inspectors in California the impetus of this bill is unclear. As of this writing, the bill has not been scheduled for a hearing in the Assembly Business and Professions committee.

CSLB staff has corresponded frequently with the author's office, as well as Assembly Business & Professions Committee staff, about this bill. CSLB has also provided technical information about the CSLB licensing process to legislative representatives. Both the author's office, as well as Assembly staff have since indicated that "CSLB may not be the right place for this bill." According to Assembly staff, the bill will likely be a "two-year bill."

# **Prior Related Legislation:**

<u>SB 2026 (Petris, 1986)</u>: Would have required CSLB to study problems related to home inspectors. **Failed passage.** 

<u>SB 974 (Petris, 1987)</u>: Would have required CSLB to regulate and license home inspectors. **Failed passage** 

<u>AB 2780 (O'Connell, 1994)</u>: Would have provided a statutory scheme for certification of home inspectors by a statewide nonprofit organization created for this purpose. **Failed passage on the Senate Floor**.

<u>SB 258 (O'Connell, 1995)</u>: **Passed in 1996**, reflects current law (described on the previous page) regarding home inspectors and home inspections (BPC sections 7195–7199). Contains no licensing or certification requirements for home inspectors.

<u>SB 1216 (Hughes, 1999)</u>: Would have required home inspectors to pass an examination to be created by the "Cooperative Services Joint Powers Authority." Would have made it unlawful to represent oneself as a home inspector without passing the exam and provided for civil penalties to be recovered by homeowner. **Vetoed by the Governor.** 

<u>SB 1332 (Figueroa, 2001)</u>: Would have made it unlawful to refer to oneself as a certified home inspector unless demonstrating certain requirements to a home inspection professional association. Required inspectors to make certain disclosures. **Died in committee**.

<u>AB 1976 (Maze, 2004)</u>: Would have required CSLB to consult with professional associations to develop a license and examination process for home inspectors and would have made violation of its provisions a misdemeanor. **Failed passage in committee**.

<u>AB 1118 (Hayashi, 2009)</u>: Would have required certification of home inspectors by professional associations and the meeting of certain minimum requirements. Would have required DCA to develop an examination and made it unlawful to not comply. **Died as two-year bill**.

AB 717 (Dababneh, 2017): Would have made home inspectors licensees of CSLB. **Died as two-year bill.** 

**Support:** None currently on file (4/16/19)

**Opposition:** None currently on file (4/16/19)

# **Fiscal Impact for CSLB:**

Total estimated cost is \$2.4 million initially and \$1.8 million ongoing.

California does not currently license home inspectors. Based on the current bill language and without knowing the prospective size of the applicant and license population, CSLB can only give a rough estimate as to the costs associated with creating a new licensing program under its jurisdiction.

Existing CSLB staff cannot absorb this work. CSLB estimates it would need additional staff in its Licensing, Testing, and Enforcement divisions. This would also entail hiring an IT consultant, contracting with subject matter experts for exam development and occupational analysis, and additional Attorney General costs to prosecute and enforce the law.

**Staff Recommendation and Comments: OPPOSE**. The act of inspection of real estate incident to the transfer of property is a fundamentally different activity than that of a contractor. CSLB is not designed to accommodate a licensing program unrelated to its existing practice act.

Date: April 16, 2019

## **Introduced by Assembly Member Frazier**

February 21, 2019

An act to add Section 7195.1 to the Business and Professions Code, relating to contractors.

#### LEGISLATIVE COUNSEL'S DIGEST

AB 1024, as introduced, Frazier. Home inspectors: licensing: Contractors' State License Board.

Existing law, the Contractors' State License Law, provides for the licensure and regulation of contractors by the Contractors' State License Board in the Department of Consumer Affairs. Existing law requires the board to appoint a registrar of contractors to carry out administrative duties, as provided.

Existing law defines home inspection and establishes a standard of care for persons performing home inspections.

This bill, beginning January 1, 2022, would require a person performing a home inspection, as defined, to be licensed by the Contractors' State License Board. The bill would authorize the board to establish criteria for licensing home inspectors and establish fees for licensing and renewal. The bill would authorize the registrar to enforce the licensing provisions. The bill would exempt a licensed general contractor, pest control operator, architect, or professional engineer from these licensing provisions.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

AB 1024 — 2 —

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 7195.1 is added to the Business and 2 Professions Code, to read:
- 7195.1. (a) Beginning January 1, 2022, a person who performs home inspections, as defined in Section 7195, shall obtain a license from the Contractors' State License Board.
- 6 (b) The Contractors' State License Board shall establish criteria 7 for licensing home inspectors under this section, including setting 8 reasonable fees for licensing and renewal.
- 9 (c) The registrar shall have the authority to enforce these licensing requirements.
- (d) This section shall not apply to a person performing home inspections who is a licensed general contractor, pest control operator, architect, or professional engineer.

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: AB 1545 (Obernolte)

Status/Location: Assembly Accountability and Administrative Review Comm.

Hearing 4/24/19

Sponsor: Author

Subject: Civil Penalty Reduction Policy

Code Section: Add Chapter 3.7 to the Government Code

**Summary:** This bill would require an agency that "significantly regulates small business" to: 1) assist small businesses with complying with the agency's laws; 2) assist small businesses with an enforcement action taken by the agency; and 3) establish a policy to reduce civil penalties for a small business's violation of the agency's requirements.

Existing law establishes the Office of Small Business Advocate within the Governor's Office of Business and Economic Development that represents the views and interests of small business before other agencies. Existing law requires a state agency that "significantly regulates small business" to designate a "small business liaison" to respond to complaints from small business and assist small business in complying with the agency's laws. The Department of Consumer Affairs (DCA) has a small business liaison program (https://www.dca.ca.gov/publications/sb-liaison.shtml); CSLB does not.

This bill defines a "state agency" to include a "state agency, department, board, or commission that has significant rulemaking authority over small businesses." This bill defines "small business" as one that is independently owned and operated, not dominant in its field of operations, has fewer than 100 employees, and has average annual gross receipts of \$15,000,000 or less over the previous three years.

This bill requires that a state agency assist a small business in complying with the agency's statutes and regulations, which an agency may do through its "small business liaison" program. It requires a state agency to assist a small business during an enforcement action by the agency and requires the agency to establish a policy to provide for the reduction of civil penalties for violations on the part of small business that meet certain criteria.

Under this bill, a small business would be eligible for penalty reduction if their conduct was not willful, criminal, or an imminent health, safety, or environmental threat, and reflected a "low degree of culpability" in consideration of the business's "size, length of operation, and sophistication of its owners or managers." In reducing civil penalties, the bill requires the agency to consider the small business's history of violations, its cooperation with the investigation, and its corrective efforts, as well as whether or not the penalty would "impede the small business from continuing to conduct business."

This bill would allow the state agency to update the civil penalty reduction policy as needed and would require the agency to post a current copy of the policy, as well as specified information and statistics about the program, on its website. This bill requires the state agency to notify the Office of Small Business Advocate of the occurrence of certain events affecting the civil penalty reduction program.

**Background:** According to the bill analysis by the Assembly Committee on Jobs, Economic Development, and the Economy (JEDE), small business plays a significant role in the state's \$2.7 trillion economy. JEDE states that businesses with fewer than 20 employees comprise over 88.3 percent of all business and employ approximately 18.2 percent of all workers, and that businesses with fewer than 100 employees represent 97.3 percent of all businesses and employ 35.8 percent of the workforce.

According to the JEDE, the public rulemaking process does not allow state agencies to effectively "assess the cost and complexity" of the rules it imposes on small businesses that are often those with the least ability to participate in the process. According to the JEDE, "these challenges can result in small businesses inadvertently breaking laws and being fined, sometimes significant amounts of money" and that "while ignorance of the law is no excuse, the state bears some level of responsibility for assisting the state's smallest businesses."

According to the JEDE, this bill is modeled after the federal Small Business Regulatory Enforcement Fairness Act. The federal program imposes a process for resolving agency fines and penalties assessed to small businesses that have engaged in corrective action for acts that are not criminal, or a health and safety or environmental threat.

**Support:** None currently on file (4/16/19)

**Opposition:** None currently on file (4/16/19)

## **Fiscal Impact for CSLB:**

### One-time absorbable costs:

\$38,000 for licensing staff \$22,000 for IT programming \$45,000 for executive staff \$105,000 total

### Initial and ongoing revenue loss:

Based on 2018 statistical data the average citation fine after appeals and modifications is \$1,625. CSLB collected \$2,067,658 in fines in FY 2017-18. Assuming a further reduction in civil penalties of 25 percent, this would equate to a revenue loss of \$500,000 annually.

**Staff Recommendation and Comments: OPPOSE**. The goal of aiding small businesses in their efforts to comply with state law is laudable. However, the annual revenue loss of \$500,000 would substantially compromise CSLB's consumer protection mandate and efforts to combat the underground economy.

CSLB is already limited by statute and regulation to a cap of \$5,000 on most citations. Based on 2018 statistical data, the average citation fine after appeals and modifications is \$1,625, which is substantially less than the actual cost to CSLB of \$5,000 for an appealed citation, and \$9,800 for a citation appealed through the administrative hearing process.

Furthermore, CSLB has successfully worked with the Legislature to obtain authority to issue Letters of Admonishment (that do not include a civil penalty) in lieu of a citation, as well as authority to reduce civil penalties through settlement conferences (SB 1042, Monning, 2018; AB 486, Monning, 2017, respectively).

Date: April 16, 2019

# AMENDED IN ASSEMBLY APRIL 8, 2019 AMENDED IN ASSEMBLY MARCH 26, 2019

CALIFORNIA LEGISLATURE—2019-20 REGULAR SESSION

### **ASSEMBLY BILL**

No. 1545

# **Introduced by Assembly Member Obernolte**

February 22, 2019

An act to add Chapter 3.7 (commencing with Section 11367) to Part 1 of Division 3 of Title 2 of the Government Code, relating to small business.

### LEGISLATIVE COUNSEL'S DIGEST

AB 1545, as amended, Obernolte. Civil penalty reduction policy. Existing law, the Administrative Procedure Act, governs the procedures for the adoption, amendment, or repeal of regulations by state agencies and requires, among other things, that a state agency make available to the public facts, evidence, documents, testimony, or other evidence on which the state agency relies to support the agency's determination that the proposed action will not have a significant adverse economic impact on business.

Existing law establishes the Office of Small Business Advocate, within the Governor's Office of Business and Economic Development, and establishes the duties and functions of the Director of the Office of Small Business Advocate including, among other duties, representing the views and interests of small businesses before other state agencies whose policies and activities may affect small businesses. Existing law requires each state agency that significantly regulates small business or that significantly impacts small business to designate at least one person who is required to serve as a small business liaison.

AB 1545 -2-

This bill would, with certain exceptions, require a state agency to assist a small business, as defined, in complying with all statutes and regulations administered by the state agency and in any enforcement action by the state agency. The bill would require a state agency to establish a policy, by December 31, 2020, that provides for the reduction of civil penalties for violations of regulatory or statutory requirements by a small business under appropriate circumstances. The bill would authorize the state agency to update the policy to reflect current issues and conditions affecting small businesses and the state agency.

This bill would require the state agency to post a current copy of the policy on the state agency's internet website and, until June 30, 2024, to annually post specified information about enforcement actions and penalty reductions (annual report). The bill would require a state agency to notify the Office of Small Business Advocate of certain events relating to its policy and annual report.

Vote: majority. Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. This act shall be known, and may be cited, as the California Small Business Regulatory Fairness Act.

SEC. 2. Chapter 3.7 (commencing with Section 11367) is added to Part 1 of Division 3 of Title 2 of the Government Code, to read:

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# Chapter 3.7. California Small Business Regulatory Fairness Act

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- 11367. The following terms shall have the following meanings for purposes of this chapter:
- 11 (a) II 'Small business' means a business that is all of the 12 following:
  - (1) Independently owned and operated.
- 14 (2) Not dominant in its field of operation.
- 15 (3) That fewer than 100 employees.
- 16 (4) That average annual gross receipts of ten fiftee million dollars (\$10,000,000) (\$15,000,000) or less over the previous three years.
- 19 (b) "State agency" means any state agency, department, board, or commission that has significant rulemaking authority over small

-3- AB 1545

businesses, except the Franchise Tax Board, the California
Department of Tax and Fee Administration, or the State Board of
Equalization.

11367.1. (a) A state agency shall do all of the following:

- (1) Assist a small business in achieving compliance with statutes and regulations administered by the state agency. This requirement may be met through the implementation of the requirements in Section 11148.5.
- (2) Assist a small business during an enforcement action by the state agency.
- (3) (A) (III) By December 31, 2020, establish a policy to provide for the reduction of civil penalties for violations of regulatory or statutory requirements by a small business under appropriate circumstances.
- (B) The policy shall exclusively be applied to small businesses that meet all of the following criteria:
- (i) The violation by the small business did not involve willful or criminal conduct.
- (ii) The violation by the small business did not pose an imminent health, safety, or environmental threat.
- (iii) The small business has a low degree of culpability when its conduct is judged in light of its size, length of operation, and the sophistication of its owners or managers.
- (C) The policy shall include the factors that shall be considered when the agency determines if, and to what extent, the fine shall be reduced. The policy shall be designed to result in a range of reductions, based upon the following factors, which include, but are not limited to:
- (i) The degree to which the small business cooperated during any investigation by the state agency.
- (ii) The degree to which the small business engaged in subsequent action to correct the violation, as appropriate.
- (iii) III The prior history of the small business in meeting regulatory requirements of the agency.
- (iv) The degree to which the level of the penalty would impede the small business from continuing to conduct business.
- (b) The state agency may update the policy from time to time to reflect current issues and conditions affecting small businesses and the state agency.

AB 1545 —4—

(c) III (1) III The state agency shall post a current copy of the policy on the state agency's internet website within 30 days of adoption or amendment of the policy.

(2) The state agency shall annually post information on the state agency's internet website as to the aggregate number and category of enforcement actions that were reviewed pursuant to this section, the total number of small businesses and actions that qualified for civil penalty reductions in the report period, and the total dollar amount of reductions issued. The requirement for annual reporting imposed by this paragraph shall become inoperative on June 30, 2024.

(d) The notice shall include a link to where the policy and annual utilization report pursuant to paragraph (2) of subdivision (c) is posted on the state agency's internet website. The state agency shall notify the Office of Small Business Advocate within 15 working days of the following situations occurring:

- (1) The policy is adopted or amended.
- 18 (2) The annual utilization report is posted.
  - (3) The policy or the annual utilization report is relocated from the state agency's internet website. The notice shall include a link to the new internet website location.
- 22 (4) The policy or the annual utilization report is removed from the state agency's internet website. The notice shall include an explanation as to why the information was removed.

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# CONTRACTORS STATE LICENSE BOARD LEGISLATIVE ANALYSIS

Bill Number: SB 53 (Wilk) (Coauthors: Bates, Portantino, Jones,

Patterson, Gallagher, Lackey, Mathis, Glazer, Choi)

Status/Location: Senate Third Reading File

Sponsor: Author

Subject: Open Meetings

Code Section: Amend Government Code section 11121

**Summary:** This bill would subject two-person advisory committees of a state board to the Bagley-Keene Open Meeting Act.

<u>Existing Law</u>: The Bagley-Keene Open Meeting Act (Act) declares that public agencies "exist to aid in the conduct of the people's business" and provides that "proceedings of public agencies be conducted openly so that the public may remain informed." As such, existing law requires all meetings of a "state body" to be open and public, with all persons permitted to attend any meeting, subject to specified circumstances.

Existing law, for purposes of the Act, defines a "state body" to include any state board created by statute or required by law to conduct official meetings, as well as any board that exercises any authority of a state body. Existing law also defines "state body" to include any "advisory" board or committee – if it is created by a state body or one of its representatives – and it consists of *three or more persons*.

Existing law also defines a "state body" to include any multimember body, board, commission, or committee, whether public or private, that itself includes a member of state body, as long as that member is acting in an official capacity, and the body on which the member serves is supported by funds provided by the state body.

<u>This bill</u> expands the definition of "state body" under the Act to include an advisory board or committee that has *fewer than three persons*, if it includes a member of a state body acting in their official capacity and which the state body funds. Consequently, a two-person advisory committee would be subject to the open meeting provisions of the Act.

**Background:** According to the author, it is a legal "loophole" that state bodies are not subject to the same requirements as local government entities or the Legislature, which are required to hold meetings open to the public, even when taking no action. The author states that many state agencies "have used this misinterpretation to mean that standing committees can hold closed-door meetings as long as they contain two rather than three members and do not vote to take action on items" in order to avoid the open meeting requirements. According to the author, this is contrary to the legislative intent that "government at all levels must conduct its business in a visible and transparent manner."

The bill has been identified as an "urgency measure" by the author, who posits that the constitutional right to access public meetings is currently compromised. It is, consequently, subject to a 2/3rd vote by both legislative houses and, if approved by the Governor, would take effect immediately.

# **Prior Related Legislation:**

AB 2058 (Wilk, 2014): Would have clarified that standing committees composed of less than three members that meet certain criteria are subject to the Bagley-Keene Open Meeting Act. The legislature passed this bill unanimously, but Governor Brown vetoed the legislation. The veto message stated, in part, "Any meeting involving formal action by a state body should be open to the public. An advisory committee, however, does not have authority to act on its own and must present any findings and recommendations to a larger body in a public setting for formal action. That should be sufficient."

AB 85 (Wilk, 2015): Would have made the same change to the Government Code as proposed by SB 53 (2019). The legislature passed this bill unanimously, but Governor Brown vetoed the legislation. The veto message stated, in part, "My thinking on this matter has not changed . . . I believe strongly in transparency and openness, but the more informal deliberation of advisory bodies is best left to current law."

# **Support:**

CalAware
California Association of Licensed Investigators
League of Women Voters of California
California News Publishers Association (CNPA)

In support, CNPA writes:

[O]ne of the purposes of the Bagley-Keene Act is to ensure that deliberations of state agencies be conducted openly. See Government Code § 11120. Unfortunately, ambiguity in the law is allowing state agencies to deliberate behind closed doors by limiting standing committees to fewer than three members. What this means is that decisions about policy development are being made without the public having a seat at the table. When two-member advisory committees . . . meet outside of public view, the public only gets the benefit of an abbreviated version of the deliberations that underlie actions taken by the state body.

## Opposition:

California Board of Accountancy (CBA)

In opposition, CBA writes:

[T]his bill would prevent the CBA, and its committees, from asking two members to review a document, draft a letter, provide expert analysis, or advise CBA staff on other matters without giving public notice. SB 53 may prevent the CBA from conducting certain outreach and communications activities that include more

than one member present, as that may constitute a meeting . . . subject to the Open Meeting Act."

# Fiscal Impact for CSLB: Pending

**Staff Recommendation and Comments: OPPOSE**. CSLB has not traditionally used advisory committees to set or develop policy, only to facilitate board member collaboration with staff on important topics, such as workers' compensation, building permits, sunset review, and preparation of the slate for the election of board officers (which the board does not have to approve). Governor's Brown's 2014 veto message is well taken – an advisory committee does not have the authority to act on its own; a public meeting is required to take any formal action. Government transparency is a laudable goal, but perhaps not at the expense of routine operations that do not require board action. Staff agree with Governor Brown's assessment that the "more informal deliberation of advisory bodies is best left to current law."

Date: April 17, 2019

No. 53

# Introduced by Senator Wilk (Coauthor: Assembly Member Lackey) (Coauthors: Senators Bates, Glazer, Jones, and Portantino) (Coauthors: Assembly Members Choi, Gallagher, Lackey, Mathis, and Patterson)

December 10, 2018

An act to amend Section 11121 of the Government Code, relating to state government, and declaring the urgency thereof, to take effect immediately.

#### LEGISLATIVE COUNSEL'S DIGEST

SB 53, as amended, Wilk. Open meetings.

The Bagley-Keene Open Meeting Act requires that all meetings of a state body, as defined, be open and public and that all persons be permitted to attend and participate in a meeting of a state body, subject to certain conditions and exceptions.

This bill would specify that the definition of "state body" includes an advisory board, advisory commission, advisory committee, advisory subcommittee, or similar multimember advisory body of a state body that consists of 3 or more individuals, as prescribed, except a board, commission, committee, or similar multimember body on which a member of a body serves in his or her their official capacity as a representative of that state body and that is supported, in whole or in part, by funds provided by the state body, whether the multimember body is organized and operated by the state body or by a private corporation.

 $SB 53 \qquad \qquad -2-$ 

This bill would declare that it is to take effect immediately as an urgency statute.

Vote:  $\frac{2}{3}$ . Appropriation: no. Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. Section 11121 of the Government Code is 2 amended to read:

11121. As used in this article, "state body" means each of the following:

(a) Every state board, or commission, or similar multimember body of the state that is created by statute or required by law to conduct official meetings and every commission created by executive order.

(b) (b) (and a board, commission, committee, or similar multimember body that exercises any authority of a state body delegated to it by that state body.

(c) An advisory board, advisory commission, advisory committee, advisory subcommittee, or similar multimember advisory body of a state body, if created by formal action of the state body or of any member of the state body, and if the advisory body so created consists of three or more persons, except as provided in subdivision (d).

(d) (L) A board, commission, committee, or similar multimember body on which a member of a body that is a state body pursuant to this section serves in his or her their official capacity as a representative of that state body and that is supported, in whole or in part, by funds provided by the state body, whether the multimember body is organized and operated by the state body or by a private corporation.

(e) INotwithstanding subdivision (a) of Section 11121.1, the State Bar of California, as described in Section 6001 of the Business and Professions Code. This subdivision shall become operative on April 1, 2016.

SEC. 2. This act is an urgency statute necessary for the immediate preservation of the public peace, health, or safety within the meaning of Article IV of the California Constitution and shall go into immediate effect. The facts constituting the necessity are:

\_3\_ **SB 53** 

- In order to avoid unnecessary litigation and ensure the people's right to access the meetings of public bodies pursuant to Section 3 of Article 1 of the California Constitution, it is necessary that this act take effect immediately.

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98

# AGENDA ITEM D

Review, Discussion, and Possible Action on Legislative Proposal to Seek Continuous Appropriation for Construction Management Education Account





# CONTRACTORS STATE LICENSE BOARD

#### POTENTIAL 2019 LEGISLATIVE PROPOSAL

**SUBJECT:** To submit a legislative proposal that will allow the board to grant all but \$50,000 in the Construction Management Education Account (CMEA) to schools each year without seeking annual budget authority from the Legislature.

RELEVANT PROVISION: Business & Professions Code (BPC) section 7139.2

**BACKGROUND:** The Construction Management Education Sponsorship Act of 1991 enables the board to issue grants to post-secondary institutions that offer certain construction management education programs. CMEA funds can only be used to issue grants and CSLB applicants and licensees may donate funds to the CMEA when applying for a license or applying for a license renewal.

In 2009, the board sought and received legislative authority to disperse \$150,000 in construction management education grants each year without the need for annual authorization in the state budget (i.e., a "continuous appropriation"). In fiscal year 2014-15, however, the balance in the CMEA fell below \$150,000 and, due to budgeting rules, the board's authorization to spend CMEA funds was reduced to \$100,000 annually.

**IDENTIFICATION OF PROBLEM:** In the last few years, the low level of the CMEA balance precluded staff from dispensing funds. In 2018, however, the balance increased to \$363,000, and acting on the board's preference, staff initiated the grant application process, with plans to disperse \$150,000 in 2019. In February 2019, as the disbursements were being finalized, staff became aware of the \$50,000 annual reduction in spending authority. As a result, staff was forced to reduce the grant awards and did so based on the number of graduates in each program, as follows:

Institution	Number of Applicable Graduates	Award Amount per Graduate	Grant Award
Cal Poly – SLO	124	<del>\$549.45</del> \$366.30	<del>\$68,131.80</del> \$45,421.20
CSU Chico	115	<del>\$549.45</del> \$366.30	<del>\$63,186.75</del> \$42,124.50
CSU Sacramento	34	<del>\$549.45</del> \$366.30	<del>\$18,681.30</del> \$12,454.20
Total	273	<del>\$549.45</del> \$366.30	\$149,999.85 \$99,999.90

**PROPOSED CHANGE:** To afford the board more discretion in the distribution of CMEA funds, staff proposes an amendment to BPC section 7139.2 to allow for a new annual "continuous appropriation" of any amount from the CMEA, so long as the board maintains a \$50,000 reserve in the account.



# POTENTIAL 2019 LEGISLATIVE PROPOSAL

**PROPOSED LANGUAGE:** Section 7139.2 of the Business and Professions Code is amended to read:

- (a) There is hereby created the Construction Management Education Account (CMEA) as a separate account in the Contractors' License Fund for the purposes of construction management education. Funds in the account shall be available for the purposes of this article upon appropriation by the Legislature.
  - 1) <u>Funds in the Construction Management Education Account are continuously appropriated to the Contractors State License Board each fiscal year.</u>
  - 2) The board shall maintain a fifty thousand dollar (\$50,000) reserve in the Construction Management Education Account.
- (b) The Contractors' State License Board shall allow a contractor to make a contribution to the Construction Management Education Account at the time of the contractor license fee payment. The license fee form shall clearly display this alternative on its face and shall clearly inform the licensee that this provision is a contribution to the Construction Management Education Account and is in addition to the fees.
- (c) The board may accept grants from federal, state, or local public agencies, or from private foundations or individuals, in order to assist it in carrying out its duties, functions, and powers under this article. Grant moneys shall be deposited into the Construction Management Education Account.

**PRIOR RELATED LEGISLATION:** AB 456, Cook (2007): Would have continuously appropriated funds in the CMEA; bill died in committee.

**IMPACT ON CSLB DIVISIONS:** Minor and absorbable

FISCAL IMPACT: Minor and absorbable

**STAFF RECOMMENDATION:** That the Legislative Committee recommend that the full board direct staff to develop a legislative proposal to amend BPC section 7139.2 to seek continuous appropriation from the Legislature, which will allow CSLB to distribute CMEA grants annually while maintaining a \$50,000 reserve.

# AGENDA ITEM E

Review, Discussion, and Possible Action to Recommend to the Board Initiation of a Rulemaking to Add Title 16, California Code of Regulations (16 CCR) Section 832.49 to Create a New License Classification (C-49) for Tree and Palm Contractor





# **CONTRACTORS STATE LICENSE BOARD**

DEVELOPMENT OF C-LICENSE FOR TREE AND PALM CONTRACTORS

#### **Background**

At its April 2018 meeting, the board adopted a motion to develop a specialty "C" license classification for tree service and/or arborist work.

Currently, the following license classifications can perform tree service work:

- C-27: "A landscape contractor constructs, maintains, repairs, installs, or subcontracts the development of landscape systems and facilities for public and private gardens and other areas which are designed to aesthetically, architecturally, horticulturally, or functionally improve the grounds within or surrounding a structure or a tract or plot of land. In connection therewith, a landscape contractor prepares and grades plots and areas of land for the installation of any architectural, horticultural and decorative treatment or arrangement."
- C-61/D-49: "A tree service contractor prunes trees, removes trees, limbs or stumps (including grinding) and engages in tree or limb guying."

At the September 2018 board meeting, Licensing Committee Chair Frank Schetter reported that staff would hold stakeholder meetings in January 2019, to develop regulatory text.

#### Stakeholder Consensus

In January 2019, CSLB hosted a well-attended stakeholder meeting on the development of a specialty license classification for tree and palm contractors, with representation from nearly a dozen groups and organizations. At the conclusion of the meeting participants reached consensus on the following:

- A need for a specialty license classification for tree and palm contractors to ensure that licensees are tested on and aware of health and safety protocols to reduce injuries and damages
- The scope of the tree and palm contractor classification should encompass the scope in the existing C-61/D-49 classification and allow this new classification to "install" trees
- The existing C-27 license classification needs no alteration
- Existing C-61/D-49 licensees should be "grandfathered" into the new license classification, which is consistent with how the board has historically addressed changes in classification

Prior to the stakeholder meeting, staff had prepared a preliminary occupational analysis on tree and palm contractor work that was consistent with the meeting consensus.



The draft regulatory language that follows represents information gathered from both

## **Draft Regulatory Language**

# CONTRACTORS STATE LICENSE BOARD ORIGINALLY PROPOSED LANGUAGE

Title 16, Division 8

#### Article 3. Classification

#### Amend Section 832 as follows:

### 832. Specialty Contractors Classified

Specialty contractors shall perform their trade using the art, experience, science and skill necessary to satisfactorily organize, administer, construct and complete projects under their classification, in accordance with the standards of their trade. They are classified into the following subclassifications:

Asbestos Abatement	
Boiler, Hot Water Heating and Steam Fitting	C-4
Building Moving/Demolition	
Cabinet, Mill Work and Finish Carpentry	C-6
Concrete	
Construction Zone Traffic Control	C-31
Drywall	C-9
Earthwork and Paving	C-12
Electrical	C-10
Elevator	C-11

Fencing	
Fire Protection	
Flooring and Floor Covering	
Framing and Rough Carpentry	
General Manufactured Housing	
Glazing	
Insulation and Acoustical	C-2
Landscaping	
Lathing and Plastering	
Limited Specialty	
Lock and Security Equipment	
Low Voltage Systems	
Masonry	
Ornamental Metal	
Painting and Decorating	
Parking and Highway Improvement	
Pipeline	
Plumbing	
Refrigeration	
Roofing	
Sanitation System	
Sheet Metal	
Sign	
Solar	
Steel, Reinforcing	



Steel, Structural	C-51
Swimming Pool	C-53
Tile (Ceramic and Mosaic)	C-54
Tree and Palm	C-49
Warm-Air Heating, Ventilating and Air Conditioning	C-20
Water Conditioning	C-55
Welding	C-60
Well Drilling (Water)	C-57

(Authority cited: Sections 7008 and 7059, Business and Professions Code. Reference: Sections 7058 and 7059, Business and Professions Code

Add Section 832.49 as follows:

#### 832.49. Class C-49 – Tree and Palm Contractor

- (a) A tree and palm contractor plants, maintains, and removes trees and palms. The duties include pruning, stump grinding, and tree, palm, or limb guying.
- (b) Effective [OAL insert date: effective date of the regulation plus eighteen months], this regulation shall become operative and all limited specialty licenses previously issued by the Board under Section 832.61 that permitted a contractor to perform the work described in subsection (a) shall be automatically reclassified as a C-49 Tree and Palm Contractor license.

Note: Authority cited: Sections 7008 and 7059, Business and Professions Code. Reference: Sections 7058 and 7059, Business and Professions Code.

#### Staff Recommendation

That the Licensing Committee recommend that the full board consider approval of the

# AGENDA ITEM F

Update on Steps Taken to Develop Proposed Text on the Appropriate License Classification(s) to Install Energy Storage Systems (Status Update Only)





# CONTRACTORS STATE LICENSE BOARD

## **ENERGY STORAGE SYSTEMS**

Update on Steps Taken to Develop Proposed Text on the Appropriate License Classification(s) to Install Energy Storage Systems (Status Update Only)

#### Introduction

On March 21, 2019, the board unanimously adopted the following motion:

- Consider battery energy storage system size, complexity, voltage and potential risk
- Draft a proposed regulatory package for board consideration that would prohibit or restrict certain contractor classifications from performing the installation of battery energy storage systems
- Assign this to the appropriate board committee or committees and provide updates at each board meeting.

#### Summary of the Rulemaking (or Regulatory) Process<sup>1</sup>

The Contractors State License Board (CSLB) has authority to make regulations. Before new regulations can be published in the California Code of Regulations (to become law), they must be reviewed for compliance with the Administrative Procedures Act (APA). The agency responsible for this process is the Office of Administrative Law (OAL) within the executive branch of the state government.

In September 2016, the Secretary of the Business, Consumer Services and Housing Agency (Agency) required that boards and bureaus within the Department of Consumer Affairs (DCA) submit all rulemaking packages to DCA and Agency prior to filing with OAL. While this has lessened the number of packages rejected by OAL, it has elongated the regulatory process from a series of months to up to two years or more.

There are now five phases of regulation development and review:

- 1. Board staff work with DCA Legal Affairs (legal) to draft proposed regulatory text for approval at a board meeting.
- 2. Board staff and legal prepare the proposed regulatory package (which includes the text of the regulation) according to statutory standards. Any changes to the text must again be approved by the board.
- 3. DCA legal, budget, and director, as well as Agency review the proposed regulation package to ensure financial and economic effects are relevant, accurate and complete, all legal requirements are met, and there is no injury to public health or safety.

<sup>&</sup>lt;sup>1</sup> Portions of this section draw heavily from DCA's Internal Review of Regulation Procedures, March 1, 2019. Pages 3-6. https://www.dca.ca.gov/publications/review reg procedures.pdf



#### **ENERGY STORAGE SYSTEMS**

- 4. The package is filed with OAL, which triggers a 45-day public comment period; any amendments to the text require additional 15-day public comment periods. Final statements of reason must be drafted in response to every issue mentioned in any public comment. The board must approve the final package to authorize submission to OAL.
- 5. DCA and Agency review any new content before it is sent to the Department of Finance (DOF) for financial and economic impact review. Following DOF review the package is sent to OAL for final decision.

# **Next Steps for CSLB**

Currently, CSLB has authorized licensees in the following four classifications to install ESS, in some cases with certain restrictions:

- "A" General Engineering
- "B" General Building
- C-10 Electrical
- C-46 Solar

To comply with the regulation development and review process, CSLB staff plan to meet with the following entities regarding their insight about prohibiting or restricting any of the four license classifications listed above from performing ESS installation:

- Department of Finance
- Public Utilities Commission
- Governor's Office of Business and Economic Development
- California Building Industry Association
- California Building Officials Association

CSLB staff do not plan to include an ESS item on the June 2019 board meeting agenda.

# AGENDA ITEM G

# Adjournment

